#### Filed 12/2/2022 4:03:00 PM Commonwealth Court of Pennsylvania 563 MD 2022 IN THE COMMONWEALTH COURT OF PENNSYLVANIA

LARRY KRASNER, in his official capacity as the District Attorney of Philadelphia,	
Petitioner,	Docket No. 563 MD 2022
V.	
SENATOR KIM WARD, in her official	
capacity as Interim President Pro Tempore	
of the Senate; REPRESENTATIVE	
TIMOTHY R. BONNER, in his official	
capacity as an impeachment manager;	
REPRESENTATIVE CRAIG WILLIAMS,	
in his official capacity as an impeachment	
manager; REPRESENTATIVE JARED	
SOLOMON, in his official capacity as an	
impeachment manager; and JOHN DOES,	
in their official capacities as members of	
the SENATE IMPEACHMENT	
COMMITTEE;	
,	

Respondents.

## [PROPOSED] ORDER #1

Upon consideration of Petitioners' Application for Summary Relief and for Expedited Briefing ("Application"), it is hereby **ORDERED** that the Application for an expedited briefing schedule is **GRANTED**. It is **FURTHER ORDERED**:

1. Respondents Senator Kim Ward, in her official capacity as Interim

President Pro Tempore of the Senate; Representative Timothy R. Bonner, in his

official capacity as an impeachment manager; Representative Craig Williams, in

his official capacity as an impeachment manager; and Representative Jared

Solomon, in his official capacity as an impeachment manager shall have 7 days after filing and service of Petitioner's Application and accompanying Memorandum of Law to file a response brief.

2. Petitioner's Reply brief, if any, shall be filed no more than 5 days thereafter.

3. The Prothonotary shall place this matter on the first available argument list following the deadline for Petitioner's Reply brief.

4. No extension of this briefing schedule will be granted absent extraordinary circumstances.

Dated \_\_\_\_\_, 2022

IT IS SO ORDERED.

, J.

# IN THE COMMONWEALTH COURT OF PENNSYLVANIA

LARRY KRASNER, in his official capacity as the District Attorney of Philadelphia,	
v.	Docket No. 563 MD 2022
SENATOR KIM WARD, in her official capacity as Interim President Pro Tempore of the Senate; REPRESENTATIVE TIMOTHY R. BONNER, in his official capacity as an impeachment manager; REPRESENTATIVE CRAIG WILLIAMS, in his official capacity as an impeachment manager; REPRESENTATIVE JARED SOLOMON, in his official capacity as an impeachment manager; and JOHN DOES, in their official capacities as members of the SENATE IMPEACHMENT COMMITTEE;	

Respondents.

# [PROPOSED] ORDER #2

Upon consideration of Petitioners' Application for Summary Relief and for

Expedited Briefing ("Application"), and any response thereto, it is hereby

**ORDERED** that the Application is **GRANTED**. It is **FURTHER ORDERED**:

1. A declaration is entered in favor of Petitioner Lawrence Krasner, in

his official capacity as the District Attorney of Philadelphia, and against

Respondents Senator Kim Ward, in her official capacity as President Pro Tempore

of the Senate; Representative Timothy R. Bonner, in his official capacity as an

impeachment manager; Representative Craig Williams, in his official capacity as an impeachment manager; and Representative Jared Solomon, in his official capacity as an impeachment manager (collectively, "Respondents"), as follows:

- (A) The Amended Articles of Impeachment against District Attorney Krasner, House Resolution No. 240, Printer's No. 3634 (Nov. 16, 2022) ("Amended Articles") and related legislative business, including Senate Resolutions 386, 387, and 388, became null and void on November 30, 2022, upon the adjournment *sine die* of the 206<sup>th</sup> General Assembly legislative session.
- (B) Article VI, Section 6 of the Pennsylvania Constitution does not authorize impeachment of District Attorney Krasner by the General Assembly.
- (C) The Amended Articles against District Attorney Krasner do not allege conduct that constitutes "any misbehavior in office" within the meaning of Article VI, Section 6 of the Pennsylvania Constitution.
- (D) Respondents have no authority to take up the Amended Articles and any such efforts would be unlawful.

(E) Any effort by the Respondents, House of Representatives or Senate to take up the Amended Articles or related legislation, including Senate Resolutions 386, 387, or 388, is unlawful.

Dated \_\_\_\_\_, 2022

IT IS SO ORDERED.

, J.

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Respondents.

# APPLICATION FOR SUMMARY RELIEF AND EXPEDITED BRIEFING

Pursuant to Pa. R.A.P. 1532(b), Petitioner Larry Krasner, in his official capacity as the District Attorney of Philadelphia, respectfully requests an order granting summary relief in the nature of declaratory relief, declaring as a matter of law that: (1) the Amended Articles of Impeachment against District Attorney Krasner became null and void on November 30, 2022, upon the adjournment *sine die* of the 206<sup>th</sup> General Assembly's legislative session; (2) the Pennsylvania Constitution does not authorize the General Assembly to impeach District Attorney Krasner; and (3) the Amended Articles of Impeachment against District Attorney Krasner do not allege any conduct that constitutes "any misbehavior in office" within the meaning of the Pennsylvania Constitution.

Petitioner further requests expedited briefing on this Application.

In support of this Application, Petitioner relies on its accompanying Memorandum of Law, which is incorporated herein. Two proposed orders are attached, one relating to expedited briefing and another related to the declaratory relief sought by this Application. HANGLEY ARONCHICK SEGAL PUDLIN & SCHILLER

Dated: December 2, 2022

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Respondents.

# MEMORANDUM OF LAW IN SUPPORT OF PETITIONER'S APPLICATION FOR SUMMARY RELIEF AND EXPEDITED BRIEFING

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#### **INTRODUCTION**

This application for summary relief seeks a declaration that the impeachment proceedings against District Attorney Larry Krasner, which commenced during the Two Hundred Sixth Pennsylvania General Assembly with the adoption of Amended Articles of Impeachment by the then-Republican controlled House on November 16, 2022, and the exhibition of those Articles to the Senate on November 30, 2022, are unlawful and may not proceed during the Two Hundred Seventh Pennsylvania General Assembly.

The impeachment proceedings against District Attorney Krasner are unlawful and may not proceed for three independent and compelling reasons.

First, the Amended Articles of Impeachment that were adopted during the Two Hundred *Sixth* General Assembly do not carry over to the (current) Two Hundred *Seventh* General Assembly. This ground is simple, straightforward and clear: the Pennsylvania Constitution, statutory law and precedent mandate this conclusion.

Second, District Attorney Krasner is not subject to impeachment by the General Assembly because the Pennsylvania Constitution does not authorize impeachment of the Philadelphia district attorney by the General Assembly. He is not a "civil officer" as the Pennsylvania Constitution uses that term but is instead a local officer.

- 1 -

Third, the Amended Articles of Impeachment do not allege any conduct that constitutes "any misbehavior in office," which is the prerequisite for impeachment under the Pennsylvania Constitution.

Expedited briefing is requested because the Senate has already adopted a resolution, Senate Resolution No. 388 (SR 388), titled "A Resolution Directing a Writ of Impeachment Summons to be issued to the Honorable Lawrence Samuel Krasner, District Attorney of Philadelphia," that requires a Writ of Impeachment Summons to be issued "immediately" from the Senate to District Attorney Krasner, that commands District Attorney Krasner "to file one and only one Answer and any related pleading . . . to the Articles of Impeachment . . . by 12 noon on December 21, 2022," and that commands District Attorney Krasner to "appear before the Senate of Pennsylvania . . . on January 18, 2023, at 11:30 a.m., unless otherwise directed by the Chair of the Impeachment Committee." Senate Resolution No. 388, Printer's No. 2023 (Nov. 30, 2022). On December 1, 2022, the Writ of Impeachment Summons was served on The Philadelphia District Attorney's Office. In short, the Senate has already commenced (unlawful) impeachment proceedings against District Attorney Krasner.

### **STATEMENT OF UNDISPUTED FACTS**

1. On October 26, 2022 Rep. Martina White introduced House Resolution 240, a resolution "Impeaching Lawrence Samuel Krasner, District Attorney of Philadelphia, for misbehavior in office; and providing for the appointment of trial managers." *See* Exhibit A, House Resolution 240, Printer's No. 3607, ("HR 240") (Oct. 26, 2022).

 HR 240 alleges two Articles of Impeachment against District Attorney Krasner.

The House did not vote on the two Articles of Impeachment in HR
 240.

4. On November 16, 2022, Representative Torren Ecker sponsored Amendments to HR 240. The Amendments amend HR 240 by striking all of the lines on all of the pages in HR 240 with the exception of lines 1-3 on page 1 and inserting all of the lines on the pages in the Amended Articles. *See* Exhibit B, Amendments to HR 240 (Nov. 16, 2022).

5. On November 16, 2022, HR 240, As Amended, was introduced. *See* Exhibit C, House Resolution 240, Printer's No. 3634, As Amended ("Amended Articles" or "Amended Articles of Impeachment") (Nov. 16, 2022).

6. The Amended Articles of Impeachment contain seven articles of

impeachment. *Id.* None of the seven articles alleges that District Attorney Krasner committed a criminal offense.

- 7. The seven Articles of Impeachment include:
  - Article I: Misbehavior in Office In the Nature of Dereliction of Duty and Refusal to Enforce the Law
  - Article II: Misbehavior in Office In the Nature of Obstruction of House Select Committee Investigation
  - Article III: Misbehavior in Office In the Nature of Violation of the Rules of Professional Conduct and Code of Judicial Conduct; Specifically Rule 3.3 Candor Toward the Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety in the Matter of Robert Wharton v. Donald T. Vaughn
  - Article IV: Misbehavior In Office In the Nature of Violation of the Rules of Professional Conduct; Specifically Rule 3.3 Candor Toward the Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety in the Matter of Commonwealth v. Pownall
  - Article V: Misbehavior in Office In the Nature of Violation of the Rules of Professional Conduct and Code of Judicial Conduct; Specifically Rule 3.3 Candor to Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety In The matter In re: Conflicts of Interest of Philadelphia District Attorney's Office
  - Article VI: Misbehavior in Office in Nature of Violation of Victims [sic] Rights

• Article VII: Misbehavior In Office In the Nature of Violation of the Constitution of Pennsylvania By Usurpation of the Legislative Function

8. On November 16, 2022, HR 240, as amended, passed the full House of Representatives by a vote of 107-85. All but one Republican voted in favor of HR 240. All Democrats voted against HR 240.

9. On November 18, 2022, in a press release, the Speaker of the House of Representatives, Representative Bryan D. Cutler, announced that the House committee to "exhibit the articles of impeachment to the Senate, and manage the trial on behalf of the House" would consist of Respondents Rep. Craig Williams, Rep. Tim Bonner, and Rep. Jared Solomon.<sup>1</sup>

10. On November 29, 2022, the Senate adopted Senate Resolution 387, a resolution "Directing the House of Representatives to Exhibit the Articles of Impeachment." *See* Exhibit D, Sen. Res. 387, Printer's No. 2021 ("SR 387"), (Nov. 29, 2022). Under SR 387, the Senate "[r]esolved" that "the Secretary of the Senate inform the House of Representatives that the Senate will be ready to receive, at 10:30 a.m., the 30<sup>th</sup> day of November, 2022, the managers appointed by the House of the purpose of exhibited Articles of Impeachment, agreeably to the notice communicated to the Senate." *Id*.

<sup>&</sup>lt;sup>1</sup> Press Release, *Speaker Names Impeachment Managers for Krasner Trial*, (Nov. 18, 2022), located at: https://www.repcutler.com/News/31561/Latest-News/Speaker-Names-Impeachment-Managers-for-Krasner-Trial.

11. Also on November 29, 2022, the Senate adopted Senate Resolution 386, a resolution "Proposing special rules of practice and procedure in the Senate when sitting on impeachment trials." *See* Exhibit E, Sen. Res. 386, Printer's No. 2020 ("SR 386"), (Nov. 29, 2022). SR 386 provides, *inter alia*, that "the President pro tempore may appoint a committee of Senators . . . The functions of the committee are to receive evidence and take testimony at times and places determined by the committee . . . The committee shall report to the Senate in writing that it has completed receiving evidence and taking testimony, and the committee shall provide a summary of the evidence and testimony . . . [which] shall be received by the Senate . . ." *Id.* § 10. The "committee" referenced in Section 10 is Respondent Senate Impeachment Committee.

12. On November 30, 2022, the House Managers exhibited HR 240, as amended, to the Senate.

13. Also, on November 30, 2022, the Senate adopted Senate Resolution 388, a resolution "Directing a Writ of Impeachment Summons to be issued to the Honorable Lawrence Samuel Krasner, District Attorney of Philadelphia." *See* Exhibit F, Sen. Res. 388, Printer's No. 2023 ("SR 388"), (Nov. 30, 2022). SR 388 provides that a Writ of Impeachment Summons be issued to District Attorney Krasner "immediately", and served by December 7, 2022. *Id.* It further provides that the Writ of Impeachment Summons shall "order and command" that District Attorney Krasner: (a) answer the Amended Articles by December 21, 2022; and (b) appear before the Senate on January 18, 2023, at 11:30 a.m., "to answer to the said Articles of Impeachment . . ." *Id.* at 1-2.

14. On November 30, 2022, at 11:59 p.m. the 206<sup>th</sup> General Assembly ended.

15. On December 1, 2022, a copy of a Precept to the Sergeant-at-Arms of the Senate and Writ of Impeachment Summons were delivered to The Philadelphia District Attorney's Office. Both documents are dated November 30, 2022, and bear the signatures of Jacob D. Corman, III, the President Pro Tempore of the 206th General Assembly Senate. *See* Exhibit G, Precept to the Sergeant-At-Arms and Writ of Impeachment Summons, Nov. 30, 2022.

#### **LEGAL STANDARD**

Rule 1532(b), Pennsylvania Rules of Appellate Procedure, states that "[a]t any time after the filing of a petition for review in an appellate or original jurisdiction matter the court may on application enter judgment if the right of the applicant thereto is clear." Pa. R.A.P. 1532(b). Accordingly, "[a]n application for summary relief may be granted if a party's right to judgment is clear and no material issues of fact are in dispute." *Jubelirer v. Rendell*, 953 A.2d 514, 521 (Pa. 2008) (citations omitted). "For purposes of an application for summary relief, the record is the same as that for a summary judgment motion. The record includes the pleadings and other documents of record, such as exhibits." Allen v.

Pennsylvania Bd. of Prob. & Parole, 207 A.3d 981, 984 (Pa. Commw. Ct. 2019) (citations omitted).

## ARGUMENT

# I. THE IMPEACHMENT PROCEEDINGS AGAINST DISTRICT ATTORNEY LARRY KRASNER DO NOT CARRY OVER TO THE TWO HUNDRED SEVENTH PENNSYLVANIA GENERAL ASSEMBLY.

The Pennsylvania Constitution, state statutory law, case law in this jurisdiction, and Senate rules all mandate that the Senate is prohibited from proceeding with the Amended Articles of Impeachment after November 30, 2022, because they do not survive the adjournment of the legislative session. The law is clear: the business of the Two Hundred *Sixth* General Assembly (the 2021-2022 term), including the Amended Articles that were adopted by the House on November 16, 2022, and exhibited to the Senate on November 30, 2022, expired at the end of November 30, 2022. The next General Assembly – the Two Hundred *Seventh* – cannot pick up and continue where the prior General Assembly stopped. Rather, under settled law, the Amended Articles died with the end of the Two Hundred Sixth General Assembly on November 30, 2022.

## A. The Pennsylvania Constitution and the Pennsylvania Code Provide that the Business of the General Assembly Terminates at the End of the General Assembly's Second Regular Session.

The starting point is the text of the Pennsylvania Constitution. It states, "Members of the General Assembly shall be chosen at the general election *every second year*," that "Senators shall be elected for the term of four years and *Representatives for the term of two years*," and that "[t]he General Assembly shall be a continuing body during the term for which its *Representatives* are elected." Pa. Const. art. II, §§ 2, 3, 4 (emphasis added). Thus, under the Constitution, the General Assembly is a "continuing body" for only two years.

The Pennsylvania Code confirms that the General Assembly is a "continuing body" for only two years and that the two year period ends on November 30 of even-numbered years. It states: "The General Assembly is a continuing body during the term for which its Representatives are elected which begins on December 1 of each even-numbered year and ends at the expiration of November 30 of the next even-numbered year." 101 Pa. Code § 7.21(a); *see also* Pa. Const. art. II, §§ 2, 4. It further explains that the two-year General Assembly consists of two one year sessions, with the one held in odd-numbered years "referred to as the first regular session." 101 Pa. Code § 7.21(a). Importantly, it authorizes the General Assembly to carry over business only from the first regular session to the second regular session. *See* 101 Pa. Code § 7.21(b) ("All matters pending before the General Assembly upon the adjournment sine die or expiration of a first regular session maintain their status and are pending before the second regular session.").<sup>2</sup> It does not authorize the General Assembly to carry over business from the second session of one General Assembly to the first session of an entirely different General Assembly. *See id*.

Notably, no statute provides that matters pending at the end of the General Assembly's second regular session maintain their status or remain pending at the start of the next General Assembly. *See* 101 Pa. Code § 7.21(b) (no provision regarding pending matters for new General Assembly.) And no statute could because it would conflict with the Constitutional mandate that the General Assembly is a "continuing body" only "during the term for which its Representatives are elected," *i.e.*, from December 1 of one year until November 30 two years later. Pa. Const. art. II, §§ 2, 4.

<sup>&</sup>lt;sup>2</sup> The term 'sine die' means 'without day,' and a legislative body adjourns sine die when it adjourns 'without appointing a day on which to appear or assemble again.'" *Creamer v. Twelve Common Pleas Judges*, 281 A.2d 57, 65 (Pa. 1971). An adjournment *sine die* "end[s] a deliberative assembly's or court's session without setting a time to reconvene." *Scarnati v. Wolf*, 173 A.3d 1110, 1114 n.4 (Pa. 2017) (citing, e.g., BLACK'S LAW DICTIONARY 44 (8th ed. 2004)); *see also* P. Mason, MANUAL OF LEGISLATIVE PROCEDURES § 445(3), at 301 (1970) ("A motion to adjourn sine die has the effect of closing the session and terminating all unfinished business before the House, and all legislation pending upon adjournment sine die expires with the session").

Accordingly, it is clear from both the Constitution and Section 7.21 that pending matters do not "carry over" from one General Assembly to the next. *See also* Robert E. Woodside, PENNSYLVANIA CONSTITUTIONAL LAW 274-75 (1985) ("If the legislature adjourns *sine die* during the second annual session that terminates *all* business pending before it.") (emphasis added).

Importantly, there is no impeachment exception to the mandate that pending matters do not carry over from one General Assembly to the next. There is no statute that establishes an impeachment exception. And the Constitution does not create one. The Constitution provides only that the House of Representatives has the sole *power* of impeachment and the Senate has the sole *power* to try impeachments. Pa. Const. article VI, §§ 4, 5. It does not say that the General Assembly's exercise of its impeachment power creates an exception to the Constitutional provision that the General Assembly is a "continuing body" only "during the term for which its Representatives are elected," *i.e.*, from December 1 of one year until November 30 two years later. Pa. Const. art. II, §§ 2, 4.

Here, the Two Hundred Sixth General Assembly's business ended on November 30, 2022. That business included the adoption of the Amended Articles. Critically, now that November 30, 2022, has passed, the Amended Articles have died.<sup>3</sup> The next General Assembly's Senate – which formed on December 1, 2022 in the Two Hundred Seventh General Assembly – cannot take them up and conduct an impeachment trial. Put another way, the second regular session of the Two Hundred Sixth General Assembly expired on November 30, 2022. Because matters pending before the General Assembly do not "remain pending" after the expiration of the second regular session, the impeachment proceedings against District Attorney Krasner have ended and do not carry over to the Two Hundred Seventh General Assembly (the 2023-2024 term). 101 Pa. Code § 7.21(b).

B. The Rules of the General Assembly and Pennsylvania Precedent Also Provide that the Business of the General Assembly Terminates at the End of the General Assembly's Second Regular Session.

Pennsylvania Senate Rule 12(j) states:

All bills, joint resolutions, *resolutions*, concurrent resolutions or *other matters* pending before the Senate upon the recess of a first regular session convening in an odd-numbered year shall maintain their status and be pending before a second regular session convening in an even-numbered year but not beyond adjournment sine die or November 30th of such year, whichever first occurs.

<sup>&</sup>lt;sup>3</sup> Resolution No. 240 was introduced and referred to the House Judiciary Committee on October 26, 2022. The resolution was reported as committed by the Judiciary Committee on November 15, 2022. The House of Representatives amended and adopted Resolution No. 240 on November 16, 2022. *See* H.R. No. 240, Pa. Two Hundred Sixth General Assembly - 2021-2022, available at

https://www.legis.state.pa.us/cfdocs/billinfo/billinfo.cfm?syear=2021&sind=0&body=H&type= R&bn=240.

*Id.* (emphasis added). Senate Rule 12(j) thus explicitly directs that all matters pending before the Senate upon the expiration of the second regular session, including any impeachment "resolution," are no longer "pending" in the new session. In the same vein, Pennsylvania House of Representatives Rule 45(A) provides that the Government Oversight Committee:

[S]hall not continue to exist after sine die adjournment of the General Assembly. Investigation of any referred matter before the committee that has not been concluded or disposed of by sine die adjournment of the General Assembly shall cease on such date . . . [w]ithin 30 days following the reconstitution of the committee in the next succeeding legislative term, the committee shall review such materials and determine whether or not to proceed with a referred matter investigated by the former committee.

*Id.* Thus, the rules of both the Pennsylvania House and Senate align with 101 Pa. Code § 7.21(b): any matter—whether legislation, a committee, or, in this case, a resolution on impeachment—cannot carry over from one General Assembly to the next.

Pennsylvania case law also confirms that the impeachment proceedings against District Attorney Krasner do not carry from one General Assembly to the next. In *Brown v. Brancato*, the Supreme Court of Pennsylvania ruled that a select committee established by the Pennsylvania House of Representatives and any powers granted to that committee ended with adjournment. 184 A. 89, 93 (Pa. 1936) ("legislative action of the General Assembly, in virtue of the session which convened, as required by article II, section 3, ended with its adjournment").
Similarly, in *Commonwealth v. Costello*, the court held that a committee established by the Pennsylvania Senate could not continue past adjournment. *Commonwealth v. Costello*, No. 315, 1912 WL 3913 (Pa. Quar. Sess. Mar. 15, 1912) at \*\*6 ("When, however, the session of the legislature has finally adjourned and ended, as did the general assembly of Pennsylvania on May 25, 1911, this is equivalent to the prorogation of parliament. The functions of the legislature are then terminated. The conclusion of the session puts an end to all pending proceedings of a legislative character") (citing Jefferson's Manual at 183 (1812); Cushing's Law and Practice of Legislative Assemblies, § 516).

The Supreme Court of Pennsylvania has specifically addressed the situation presented here where the House has completed its portion of a legislative business before adjournment, but the Senate has not completed its portion of that business. In *Frame v. Sutherland*, the Court stated the general principle that, upon adjournment, "unenacted bills pending at the end of a session expired, requiring reintroduction and repassage of the bill in the originating house in order to obtain consideration by the other house." 327 A.2d 623, 627 (Pa. 1974).<sup>4</sup> Just as *Frame* 

<sup>&</sup>lt;sup>4</sup> That particular statement is no longer applicable to the adjournment of *any* session because the Constitution now provides that the General Assembly is a "continuing body" for two

observed that the legislative process would have to begin anew after adjournment, with the House repassing the bill that it had already passed, so too here the expiration of the General Assembly requires that the House begin the impeachment process anew.<sup>5</sup>

In sum, Pennsylvania's "General Assembly," including both Senators and Representatives, is a "continuing body" only "during the term for which its Representatives are elected," that is, "from December 1 of each even-numbered year" until "November 30 of the next even-numbered year." 101 Pa. Code § 7.21; *see also* Pa. Const. art. II, §§ 2, 4; *Scarnati v. Wolf*, 135 A.3d 200, 213 (Pa. Commw. Ct. 2015), *rev'd on other grounds*, 173 A.3d 1110 (Pa. 2017) ("The General Assembly is a continuing body during the term for which its

years until a new election, but the principle remains fully applicable here where it is the *second* regular session, and thus the General Assembly itself, that expired on November 30, 2022.

<sup>&</sup>lt;sup>5</sup> Respondents may argue that the issues raised in this action are non-justiciable and that the Court cannot stray into the prerogatives of the legislative branch. That would be incorrect. This Court and the Pennsylvania Supreme Court are fully authorized to interpret the Pennsylvania Constitution and the Pennsylvania Code to rule on the kinds of declaratory judgments that this application seeks. By way of example, the Pennsylvania Supreme Court addressed similar sine die issues. See, e.g., Brown, 184 A. 89; Frame v. Sutherland, 327 A.2d 623 (Pa. 1974). If these issues were not justiciable, the Supreme Court could not rule the way that it did in *Brown*, *Frame*, and other decisions cited in this Application. Moreover, District Attorney Krasner is not asking the Court to dictate or otherwise interfere with the terms or procedures of the impeachment proceedings, if they are permitted to go forward. Cf. Larsen v. State of Pennsylvania, 646 A.2d 694 (Pa. Commw. 1994) (rejecting Larsen's request that the court "direct[] who shall try and how the [impeachment] trial shall be conducted . . . mandate[e] rulings on pre-trial motions and otherwise, and ... prohibit[] any action by the Senate on the subject, pending final resolution of this case"). Rather, District Attorney Krasner is asking this Court to declare, based on settled Pennsylvania law, that the impeachment proceedings are unlawful.

representatives are elected. The term begins on December 1 of each evennumbered year and ends at the expiration of November 30 of the next evennumbered year.") (internal quotation marks omitted). Just as the Two Hundred Sixth General Assembly ended on November 30, 2022, so did the Amended Articles of Impeachment. The law is that simple and that clear.<sup>6</sup>

# II. DISTRICT ATTORNEY KRASNER IS NOT SUBJECT TO IMPEACHMENT BECAUSE THE PENNSYLVANIA CONSTITUTION DOES NOT AUTHORIZE THE GENERAL ASSEMBLY TO IMPEACH LOCALLY ELECTED OFFICIALS SUCH AS THE PHILADELPHIA DISTRICT ATTORNEY.

The General Assembly's impeachment power comes from Article VI,

Section 6 of the Pennsylvania Constitution, titled "Officers liable to

impeachment," which states that "[t]he Governor and all other civil officers shall

be liable to impeachment for any misbehavior in office..." That provision does not

apply to the Philadelphia District Attorney, a local official.

<sup>&</sup>lt;sup>6</sup> The fact that the U.S. Congress has allowed impeachment proceedings to carry over from one Congress to the next does not alter the analysis under Pennsylvania law. There are significant differences between federal and Pennsylvania law that make this occasional Congressional practice irrelevant to the impeachment of District Attorney Krasner. Fundamentally, federal law, unlike Pennsylvania law, does not address when matters carry over to a new session or to a new Congress. Moreover, unlike the Pennsylvania Senate, the U.S. Senate is a "continuing body" because two-thirds of U.S. Senators (more than a quorum) do not change at any election. *See* S. Rept. No. 100-542, Carrying the Impeachment Proceedings Against Judge Alcee L. Hastings Over to the 101<sup>st</sup> Congress (Sept. 22, 1988) at 10. ("The Senate has been viewed as a 'continuing body' in that at least two thirds of its members (more than a quorum) always held over from one Congress to another").

# A. As a Local Official, District Attorney Krasner Is Not A "Civil Officer" Within The Meaning Of Article VI.

The Philadelphia District Attorney is unquestionably a local official, not a state official. *See, e.g., Carter v. City of Philadelphia*, 181 F.3d 339, 350 (3d Cir. 1999) ("Consistent with its constitutional and statutory law, Pennsylvania's case law defines district attorneys—Philadelphia District Attorneys in particular—as local, and expressly not state, officials."). The text of the Pennsylvania Constitution makes clear that "civil officer" does not include local officials like Philadelphia District Attorney Larry Krasner.

First, the only "civil officer" specifically referenced in Section 6 is the Governor, a statewide officeholder. Basic principles of statutory construction teach that the ensuing "catch-all" phrase of "other civil officers" is limited to similarly situated officeholders. *See Northway Vill. No. 3, Inc. v. Northway Props., Inc.*, 244 A.2d 47, 50 (Pa. 1968) ("The ancient maxim 'noscitur a sociis' summarizes the rule that the meaning of words may be indicated or controlled by those words with which they are associated. Words are known by the company they keep."); *see also Burns v. Coyne*, 144 A. 667, 668 (Pa. 1928) ("What the words 'or other creditors,' following the word 'judgment,' really mean, is, other creditors of like rank; that is, lien creditors. This accords with the familiar rule of statutory construction that, where specific expressions are followed by those which

are general, the latter will be confined to things of the same class as the former.") (ejusdem generis canon).

Second, Article VI, Section 6 specifies a remedy that is meaningful only for the holders of statewide office, not for local officials. It states that judgment in impeachment cases "shall not extend further than to removal from office and disqualification to hold any office of trust or profit *under this Commonwealth*." Pa. Const. art. VI, § 6 (emphasis added). Local officials do not hold an office "under this Commonwealth." See Emhardt v. Wilson, 20 Pa. D. & C. 608, 609 (Ct. Com. Pl. 1934) (Philadelphia officer not an officer "under this Commonwealth" under Art. II, section 6) (citing Commonwealth ex rel. Woodruff v. Joyce, 139 A. 742, 742-43 (Pa. 1927) (a local office is not an office "under this Commonwealth")). That is, the effect of a judgment of impeachment is to preclude a person from holding statewide office only. If local officers were meant to be encompassed within Article VI, section 6, then the Constitution surely would have provided for the remedy of disqualification from local office. Any argument that the Constitution authorizes impeachment of local officials for misbehavior in local office and then limits the disgualification remedy to holding statewide office is illogical.7

<sup>&</sup>lt;sup>7</sup> The impeachment provision of the Constitution of 1838 explicitly limited impeachment to statewide officers, reciting that "[t]he governor and all other civil officers *under this commonwealth* shall be liable to impeachment for any misdemeanor in office; but judgment, in

Finally, the Constitution explicitly refers to local officers when it means to include them. For example, Article IX references "County officers" (Pa. Const. art. IX, § 4), and "officers of the City of Philadelphia." (Pa. Const. art. IX, § 13(f)). Similarly, Article VII, Section 3 references "county, city, ward, borough, and township officers." The Constitution's omission of "local" or "city" officials in Article VI, Section 6, is further evidence that such officials are not subject to impeachment.

That local officials like Philadelphia District Attorney Krasner are not "civil officers" subject to impeachment under Article VI, Section 6 also finds support in both case law and legislative history. In *Burger v. Sch. Bd. of McGuffey Sch. Dist.*, 923 A.2d 1155 (Pa. 2007), Chief Justice Saylor noted that "*state-level* officials were almost exclusively in view when then-Section 4 of Article VI was framed."

such cases, shall not extend further than to remove from office and disqualification to hold any office . . . under this commonwealth . . ." *See* Pa. Const. of 1838, art. IV, § 3 (emphasis added). Because impeachment was limited to officers "under this commonwealth," as a textual matter, it encompassed only statewide officers, not the District Attorney. *See Joyce*, 139 A. at 742-43.

Following the 1874 constitutional convention, without any debate, explanation, or vote of the delegates to explain the change, Article VI, Section 3 was modified and the italicized reference to "under this commonwealth" in the 1838 constitution was eliminated, although the identical reference in the disqualification clause remained. Because there was no debate and the Journals accompanying the constitution noted that the "old Constitution" was "retained" in this provision, it appears that the 1874 impeachment provision (which, in material part, exists today), preserved the meaning of the 1838 version and the changes were non-substantive. *See* 2 Journal of the Convention to Amend the Constitution of Pennsylvania, 1872, at 1303, 1320. That is, if the 1873 change was intended to substantively modify the 1837 provision, there would have been a similar change in the remedy clause and an explanation of why the change was made. There is no such explanation.

923 A.2d at 1167 (Saylor, J., concurring) (emphasis added). The four-Justice majority in *Burger* called Justice Saylor's theory "cogent," *id.* at 1161 n.6, but declined to otherwise address it because it was not raised by the parties.<sup>8</sup>

The debates and legislative history of Pennsylvania constitutional conventions confirm that the framers were concerned about officers holding statewide office, specifically judges, when devising the impeachment process.

Consider the following authorities:

- *Proceedings and Debates of the Convention of the Commonwealth of* Pennsylvania to Propose Amendments to the Constitution, Commenced and Held at Harrisburg, on the Second Day of May, 1837 (Harrisburg: Packer, Barrett and Parke, 1837) [hereinafter, "1837 Debates"]; vol. 1, p. 459 (emphasis added): "The article of impeachment, now properly under consideration, applies to 'the Governor, and all other civil officers under this Commonwealth' – persons holding offices during good behavior, as well as those holding for a term of years. The question, so far as it has been argued at all, has been argued as respects judicial officers only; and perhaps properly. There has been no attempt to impeach any other officer under the present Constitution: as to such it has been a useless provision: their short terms of office has kept them entirely under the control of the people. As to the judiciary, I confess I think it might be dispensed with altogether, as another part of the Constitution provides for the removal of 'Judges and Justices.' This is unnecessary as a remedy, or means for removal."
- *1837 Debates*; vol. 1, p. 275: "It is said, the Governor, and all other civil officers under this Commonwealth, shall be liable to impeachment; but, sir, we do not say who those civil officers are. Are they to be understood as judges alone, or are they other officers than those of a judicial character? Is

<sup>&</sup>lt;sup>8</sup> Chief Justice Saylor distinguished prior decisions applying the removal provisions to municipal officers because those decisions did not address this distinction. *See id.* Because the parties did not raise the issue, the majority exercised judicial restraint and did not consider or decide it.

the Lieutenant Governor, an officer intended by some gentlemen, and very properly, to be created under the new Constitution, to be liable to impeachment? These questions cannot be answered, for the plain reason, that they relate to subjects not yet acted on by the Convention."

• Debates of the Convention to Amend the Constitution of Pennsylvania Convened at Harrisburg, November 12, 1872 (Harrisburg: Benjamin Singerly, 1873); vol. 2, p. 575: "By the constitution of the Senate and House, which I have not heard any one propose to change, the House has the sole power of impeachment, and the Senate to try and adjudge, not only the Governor, but all judicial officers[.]"

These statements during constitutional deliberations demonstrate what

Justice Saylor found so compelling, and the majority "cogent," in *Burger*: the framers' focus was on *statewide* officials and judges. They were not concerned with local officers like the District Attorney of Philadelphia, and they evinced no intent to subject them to impeachment by the state legislature. Accordingly, the history of these provisions confirm the meaning of the text: the Philadelphia District Attorney is not a "civil officer" within the meaning of Article VI, Section 6.

## **B.** Impeachment Of Philadelphia Local Officials Is Constitutionally Delegated to Statutory Law Governing First Class Cities.

The Pennsylvania Constitution specifically gives the power to impeach the Philadelphia District Attorney to Philadelphia officials. Article VI, Section 1, in conjunction with Article IX, Section 13, which was originally enacted as a 1951 amendment, delegate the power to impeach Philadelphia officials to a local process established under then-existing statutory law, namely, the First Class Cities Government Law, 53 P.S. § 12199, *et seq.* That specific constitutional allocation makes clear that there is no authority to impeach Philadelphia officials under the general provisions of Article VI, Section 6.

*First*, Article VI, Section 1 states, "[a]ll officers, whose selection is not provided for in this Constitution, *shall* be elected or appointed as may be directed by law." (emphases added.) As the Pennsylvania Supreme Court has concluded time and again, this provision commits the regulation of local officers to statute and confers on the legislature the power to establish the "conditions of tenure," including impeachment and removal. See Weiss v. Ziegler, 193 A. 642, 644 (Pa. 1937); Watson v. Pennsylvania Tpk. Comm'n, 125 A.2d 354, 356 (Pa. 1956) ("It is therefore established in this State beyond respectable controversy that, where the legislature creates a public office, it may impose such terms and limitations with reference to the tenure or removal of an incumbent as it sees fit."); Marshall Impeachment Case, 62 A.2d 30, 32 (Pa. 1948); Marshall Impeachment Case, 69 A.2d 619, 625 (Pa. 1949) ("The method of removing the Receiver of Taxes of Philadelphia from office is provided for by statute, and this method was not abrogated by the Constitution of Pennsylvania of 1873.") (impeachment of Philadelphia officer) (emphasis added); Burger, 923 A.2d at 1163-64 (noting that "the constitutional power of removal must be read in conjunction with other constitutional provisions, a reading which makes clear that the General Assembly

may enact limitations on the constitutionally conferred power to remove a civil officer at least where the office at issue was created by the General Assembly . . . . . . [T]his Court has consistently recognized that, when the General Assembly creates a public office, it may impose terms and limitations on the removal of the public officer so created.").<sup>9</sup>

*Second*, district attorneys are referenced in the Constitution, but only once, in the enumeration in Article IX, Section 4, of "[c]ounty officers." Section 4 states that home rule jurisdictions like Philadelphia are excepted from its provisions that govern county government. Instead, the Constitution specifically authorizes home rule jurisdictions like Philadelphia to adopt their own rules regulating public officers, which include the Philadelphia district attorney. Namely, Article IX, Section 13 provides that "[i]n Philadelphia all county offices are hereby abolished, and the city shall henceforth perform all functions of county government within its area through officers selected *in such manner as may be provided by law*." Pa.

Const. art. IX, § 13(a) (emphasis added).

Relatedly, Article IX, Section 13(f) provides:

Upon adoption of this amendment all county officers shall become officers of the City of Philadelphia, and until the

<sup>&</sup>lt;sup>9</sup> The Office of the Philadelphia District Attorney was created by the General Assembly. That statute, P.L. 654, No. 385 (May 3, 1850), An Act Providing for the Election of District Attorneys, provided a statutory mechanism for removing the Philadelphia District Attorney, at Section 4. Section 4 was later repealed and is supplanted by the impeachment and removal provisions of the First Class Cities Government Law, 53 P.S. §§ 12199-12205.

General Assembly shall otherwise provide, shall continue to perform their duties and be elected, appointed, compensated and organized in such manner as may be provided by the provisions of this Constitution and **the laws of the Commonwealth in effect at the time this amendment becomes effective**, but such officers serving when this amendment becomes effective shall be permitted to complete their terms.

*Id.* § 13(f) (emphasis added).

Among the "laws of the Commonwealth in effect at the time this amendment

becomes effective [1951]" was the First Class Cities Government Law, enacted in

1919. See Act of June 25, 1919, P.L. 581, No. 274 (June 25, 1919). ("For the

better government of cities of the first class of this Commonwealth"). That law

establishes the prerequisites for impeachment of municipal officers like the District

Attorney. It provides:

Municipal officers shall be liable to impeachment, suspension, and removal from office, for any corrupt act or practice, malfeasance, mismanagement, mental incapacity, or incompetency for the proper performance of official duties, extortion, receiving any gift or present from any contractor or from any person seeking or engaged in any work for, or furnishing material to, the city, or from any incumbent or occupant of, or candidate or applicant for, any municipal office, and for willfully concealing any fraud committed against the city.

53 P.S. § 12199. Critically, the First Class Cities Government Law establishes a *local* procedure for impeachment proceedings, not impeachment by the House and trial by the Senate. It includes petitions by local electors, appointment of an investigating committee, and a trial over which the Court of Common Pleas

presides. *Id.* §§ 12200-12205. And that local procedure was blessed by the Constitution in 1951. *See* Pa. Const., art. IX, § 13(f).

These provisions mandate that the City of Philadelphia has the oversight over any impeachment and removal of a Philadelphia District Attorney, who is unquestionably a City officer within the meaning of Article IX. See Chalfin v. Specter, 233 A.2d 562, 565 (Pa. 1967) ("[T]he majority of this 7-Judge Court agree with me on this point and are convinced that under the Constitution of Pennsylvania and the Philadelphia Home Rule Charter, the District Attorney of Philadelphia is a City officer and is subject to the Home Rule Charter.") (Bell, C.J., concurring); McMenamin v. Tartaglione, No. 3713, 1991 WL 1011018 at \*142 (Pa. Com. Pl. Mar. 26, 1991) ("[T]his court definitively finds that the District Attorney of the City of Philadelphia is a 'city officer' for purposes of §10-107(5) of the Charter.") (citing authorities), aff'd, 590 A.2d 802 (Pa. Commw. 1991), aff'd without opinion, 590 A.2d 753 (mem.) (Pa. 1991); accord Carter, 181 F.3d at 350 ("Consistent with its constitutional and statutory law, Pennsylvania's case law defines district attorneys—Philadelphia District Attorneys in particular—as local, and expressly not state, officials.").

As part of the Constitution's express authorization of Philadelphia home rule, it committed the impeachment of Philadelphia's local officers to the General Assembly's statutes regulating Philadelphia officials. And that constitutional

action leaves no room for the operation of a completely separate impeachment process initiated by the House. Almost certainly, the framers of the 1951 Amendment understood that the Article VI, section 6, procedure did not apply to "local officers" to begin with (see section A, supra) and therefore they did not see any potential conflict. But even if one assumes that the more general provisions extend to "local officers," and thus extended to Philadelphia officials prior to 1951, the 1951 Amendment must be understood as limiting that power going forward with respect to Philadelphia officials. See Burger, 923 A.2d at 1163-64 ("the General Assembly may enact limitations on the constitutionally conferred power to remove a civil officer at least where the office at issue was created by the General Assembly"). The General Assembly has spoken, enacting a statutory impeachment process applicable to Philadelphia's officers. See Marshall, 62 A.2d at 33; id., 69 A.2d at 625. These statutory procedures control any effort at impeaching the Philadelphia District Attorney.

#### III. DISTRICT ATTORNEY KRASNER IS NOT SUBJECT TO IMPEACHMENT BECAUSE THE AMENDED ARTICLES OF IMPEACHMENT DO NOT ALLEGE CONDUCT THAT CONSTITUTES "ANY MISBEHAVIOR IN OFFICE."

The Amended Articles of Impeachment fail for yet a third independent reason: the Amended Articles do not allege conduct that constitutes "any misbehavior in office." A "civil officer" may be impeached only for "any misbehavior in office." Pa. Const. art. VI, § 6. The Amended Articles, however, do not allege anything close to "misbehavior in office."

#### A. "Misbehavior In Office" Means Criminal Conduct, Including a Failure to Perform a Positive Ministerial Duty or the Performance of a Discretionary Duty with an Improper Motive.

The Pennsylvania Supreme Court has interpreted "misbehavior in office" to mean conduct that would amount to the common law criminal offense of "misbehavior in office." *In re Braig*, 590 A.2d 284, 286 (Pa. 1991) ("In the several cases where interpretation of these provisions came before the appellate courts, it was uniformly understood that the reference to 'misbehavior in office' was to the criminal offense as defined at common law."); *see also Commonwealth v. Davis*, 149 A. 176, 178 (Pa. 1930) (constitutional provision requiring removal "on conviction of misbehavior in office" to be interpreted "exactly the same way" as the criminal statute); *Commonwealth v. Shaver*, 3 Watts & Serg. 338 (Pa. 1842) (finding no basis to remove officer for "misbehavior in office" where "it is perfectly manifest that he has not even been charged with, much less convicted of it").

Misbehavior in office requires a very high showing: a public official has engaged in "misbehavior in office" only if he "fail[ed] to perform a positive ministerial duty of the office or the performance of a discretionary duty with an improper or corrupt motive." *Braig*, 590 A.2d at 286; *see also Commonwealth v*. *Peoples*, 28 A.2d 792, 794 (Pa. 1942) ("The law is clear that misfeasance in office means either the breach of a positive statutory duty or the performance by a public official of a discretionary act with an improper or corrupt motive.");

*Commonwealth v. Green*, 211 A.2d 5, 9 (Pa. Super. 1965) ("The common law crime of misconduct in office, variously called misbehavior, misfeasance or misdemeanor in office, means either the breach of a positive statutory duty or the performance by a public official of a discretionary act with an improper or corrupt motive.").

Where, as here, "the nature of the duty is such as to permit the exercise of discretion, there must be present the additional element of an evil or corrupt design to warrant conviction [for misbehavior in office]." *Commonwealth v. Hubbs*, 8 A.2d 618, 620 (Pa. Super. 1939) (public officer that "negligently omitted and refused to cause [certain] laws . . . to be enforced" did not commit misbehavior in office due to "discretionary power and latitude in the performance of their duties"); *accord Braig*, 590 A.2d at 286 ("misbehavior in office" includes "the performance of a discretionary duty with an improper or corrupt motive"); *Commonwealth v. Steinberg*, 362 A.2d 379, 386 (Pa. Super. 1976) ("The element which distinguishes the negligent mishandling of the public's business from unlawful conduct by a public officer in handling a discretionary matter is the existence of a corrupt motive.") (corrupt motives include "obtain[ing] gain for himself or his political

party, or to bestow a gratuity upon a relative or a friend or a political ally at the expense of the Commonwealth").<sup>10</sup>

The bar is especially high when it is applied to the actions of a district attorney because, as the Pennsylvania Supreme Court has held, the District Attorney is vested with "tremendous" "discretion" to make and implement his or her own policies and priorities. See Commonwealth v. Clancy, 192 A.3d 44, 53 (Pa. 2018) (a district attorney's "discretion is tremendous," and he or she "is "afforded such great deference that this Court and the Supreme Court of the United States seldom interfere with a prosecutor's charging decision"); Commonwealth ex rel. Specter v. Martin, 232 A.2d 729, 736 (Pa. 1967) ("[I]n the performance of his duties, the law grants to the district attorney wide discretion in the exercise of which he acts in a judicial capacity."). And, as a matter of law, the legislature may not interfere with District Attorney Krasner's lawful exercise of those discretionary duties: a district attorney "must be allowed to carry out [his or her discretionary powers] without hind[]rance from any source." See Mummau v. Ranck, 531 F. Supp. 402, 405 (E.D. Pa.), aff'd, 687 F.2d 9 (3d Cir. 1982) (citing Commonwealth

<sup>&</sup>lt;sup>10</sup> Following the Supreme Court's decision in *Braig*, Pennsylvania courts regularly hold that "misbehavior in office" under the Pennsylvania Constitution means the common law crime of that name. *See, e.g., In re Dalessandro,* 596 A.2d 798, 798 (Pa. 1991) ("Based on the analysis set out in [*Braig*], we hold that Dalessandro was not "convicted of misbehavior in office so as to require automatic forfeiture of office") (internal quotations omitted); *In re Ballentine*, 86 A.3d 958, 971 (Pa. Ct. Jud. Disc. 2013) (quoting and adopting the *Braig* analysis of "misbehavior in office"); *In re Berkhimer*, 877 A.2d 579, 591 (Pa. Ct. Jud. Disc. 2005).

*ex rel. Spector v. Bauer*, 261 A.2d 573 (Pa. 1970)). Importantly, this discretion covers a very wide range of matters, including decisions about "the allocation of scarce resources and the decision to prosecute a particular individual and specific classes of crime," *id.* at 405 (citing *United States v. Berrigan*, 482 F.2d 171 (3d Cir. 1973)).

The situations in which courts have found that a public officer engaged in "misbehavior in office" are those where the officer abused his or her station for personal gain. *See, e.g., In re Cain,* 590 A.2d 291, 292 (Pa. 1991) (judge who "accept[ed] money from an attorney in two separate cases in exchange for action in criminal cases in which the attorney represented the defendants" had committed misbehavior); *Commonwealth v. Davis*, 149 A. 176 (Pa. 1930) (mayor who unlawfully took fees and rewards by color of his office and failed to report money he received for election expenses committed misbehavior). *Cf. Dalessandro*, 596 A.2d at 798 (judge convicted of "two counts of attempted income tax evasion" under federal law did not commit misbehavior in office).

## **B.** The Amended Articles of Impeachment Do Not Allege Conduct that Constitutes "Any Misbehavior in Office"

None of the Amended Articles of Impeachment alleges anything close to "misbehavior in office," as courts have interpreted that phrase to mean. It is undisputed that the Amended Articles do not accuse District Attorney Krasner of committing any criminal offense or of using the power of his office for pecuniary or personal gain.

Three of the Articles (Articles I, VII, and VI) simply attack District Attorney Krasner's prosecution policies, approach to criminal justice, and management of the DAO. Specifically, Article I criticizes District Attorney Krasner for implementing "progressive" trainings and prosecutorial policies as they relate to cash bail, immigration, cannabis, plea offers, and prostitution. Article VII similarly criticizes District Attorney Krasner policies as they relate to the DAO's prosecution of minor offenses, including prostitution, theft, and minor drug offenses. Article VI criticizes District Attorney Krasner for allegedly "failing to timely contact victims, deliberately misleading victims and or [sic] disregarding victim input and treating victims with contempt and disrespect." Exhibit B, Amended Articles at 16.

Each of these Articles consists of criticism of how District Attorney Krasner exercised his prosecutorial discretion, advanced his priorities, and managed the office. But, as discussed above, that *criticism* is no ground for impeachment because District Attorney Krasner's exercise of prosecutorial discretion and advancement of his priorities cannot, as a matter of law, amount to "any misbehavior in office." *See Clancy*, 192 A.3d at 53; *Martin*, 232 A.2d at 736; *Mummau*, 531 F. Supp. at 405 (citing *Bauer*, 261 A.2d 573).

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Article II is also legally deficient. It accuses District Attorney Krasner of "Obstruction" of a House Select Committee Investigation due to his alleged noncompliance with a subpoena duces tecum. That plainly fails because a district attorney's compliance or noncompliance with a subpoena arising out of a House investigation is not part of a district attorney's positive duties or discretionary authority.<sup>11</sup>

Also, as Article II acknowledges, District Attorney Krasner responded to the subpoena by first communicating his objections to the subpoena to the Select Committee's counsel and then by filing an action in Commonwealth Court on September 2, 2022, to quash the subpoena. This is no obstruction; it is what the Pennsylvania Supreme Court has advised. The Supreme Court has squarely held that a recipient of a legislative subpoena may seek relief in court. *See Commonwealth ex rel. Carcaci v. Brandamore*, 327 A.2d 1, 5 n.4 (Pa. 1974) ("Had [the plaintiff] wished to challenge the constitutionality of the committee's investigation without risking a contempt citation before the bar of the House, judicial recourse would have been available to him. Injunctive relief from the activities of the committee could have been sought in a court of equity.").

<sup>&</sup>lt;sup>11</sup> Similarly, testifying before a special master is not a positive duty of the district attorney, and therefore the Amended Articles' allegations that District Attorney Krasner omitted facts while giving testimony is not actionable. *See* Exhibit B, Am. Articles at Art. V.

Articles III and IV fail as a matter of law because they hinge on the alleged misconduct of other lawyers in the DAO, not on the conduct of District Attorney Krasner. A public official may be found guilty of the common law crime of misbehavior in office only if the officer personally engaged in the wrongful conduct. *See Commonwealth v. Bready*, 286 A.2d 654, 657 n.4 (Pa. Super. 1971). It is not enough to allege that an official's subordinates committed misbehavior in office. As the court in *Bready* explained, there is no liability for misconduct that "was the product of mistake or inadvertence" by the officer, even for "*intentional* or inadvertent acts of his employees." *See id.* (emphasis added).

Articles III, IV, and V also fail as a matter of law because (legislative) impeachment may not be used to regulate or punish the conduct of lawyers alleged to have violated the rules of professional responsibility. *See* Am. Articles at 11, 14, 15. The Pennsylvania Supreme Court has "exclusive and inherent authority" to "govern the conduct of attorneys practicing law within the Commonwealth." *Beyers v. Richmond*, 937 A.2d 1082, 1089 (Pa. 2007) (citing *Lloyd v. Fishinger*, 605 A.2d 1193, 1196 (Pa. 1992)) ("Any legislative enactment encroaching upon this Court's exclusive power to regulate attorney conduct would be unconstitutional."). The Supreme Court has observed that such an "encroachment upon the judicial power by the legislature is offensive to the fundamental scheme of our government." *Beyers*, 937 A.2d at 1090-91 (citing *Commonwealth v. Sutley*, 378 A.2d 780, 783 (Pa. 1977)). As the Court has explained, its "exclusive authority in this area is founded on the separation of powers of our Commonwealth's government," and "[t]he General Assembly has no authority under the Pennsylvania Constitution to regulate the conduct of lawyers in the practice of law." *Id*.

Additionally, the Canon of Judicial Conduct is not applicable to the conduct alleged in Articles III, IV, and V. First, 16 P.S. § 1401(o) – the statute cited in the Amended Articles – does not apply to district attorneys in counties of the first class like the county of Philadelphia. Section 1401 is contained in Pennsylvania Statutes Title 16, "Counties," at Chapter 1, which is titled "The County Code." The County Code states that "Except incidentally, as in sections 108, 201, 210, 211, 401 and 1401 or as provided in section 1770.12, Article XII-B and Article XXX, this act does not apply to counties of the first or second classes." 16 P.S. § 102(a). Thus, only where the County Code "incidentally" applies to counties of the first class would it apply to the Philadelphia District Attorney. Critically, Section 1401(o) does not "incidentally" apply to the District Attorney of Philadelphia.

Second, although the Code of Judicial Conduct applies to a district attorney's conduct "insofar as such canons apply to salaries, full-time duties and conflicts of interest" (16 P.S. § 1401(o)), Articles III and IV do not concern "salaries, full-time duties and conflicts of interest." Instead, they involve the duty of candor (R.P.C. 3.3), unsubstantiated and generalized professional misconduct allegations (R.P.C. 8.4), and vague allegations of impropriety or the appearance of impropriety (Pa. Code Judicial Conduct, Canon 2) (stating, "A judge shall perform the duties of judicial office impartially, competently, and diligently").

Third, the exclusive remedy for a violation of the Canon of Judicial Conduct is discipline by the Disciplinary Board of the Supreme Court, not impeachment. Section 1401(o) states: "[a]ny complaint by a citizen of the county that a full-time district attorney may be in violation of this section shall be made to the Disciplinary Board of the Supreme Court of Pennsylvania." *Id.* Only upon a determination by the Supreme Court, which has not occurred, could the matter be referred to the House. *See id.*<sup>12</sup>

Finally, Article VI of the Amended Articles also fails as a matter of law because it is hopelessly conclusory and vague. It alleges, without identifying any supporting facts, that District Attorney Krasner violated federal and state victims' rights statutes by "failing to timely contact victims, deliberately misleading victims and or disregarding victims input and treating victims with contempt and disrespect." Exhibit B, Am. Articles at 15-16. Such vague and conclusory

<sup>&</sup>lt;sup>12</sup> The Supreme Court's holding in *Commonwealth v. Robinson*, 204 A.3d 326, 347-49 (Pa. 2018), limits the application of judicial canons to cases of "actual impropriety [of representation] of sufficient severity to have tainted the proceedings" or "a personal interest in the outcome of the case," neither of which is alleged in the Articles.

assertions are plainly inadequate. To satisfy Due Process, the Articles must allege a sufficient basis for impeachment. *See In re Scott*, 596 A.2d 150, 151 (Pa. 1991) ("The sparse record presented to this Court [*i.e.*, an information] is inadequate to sustain a determination that the Respondent has been convicted of 'misbehavior in office by a court.""); *see also Hubbs*, 8 A.2d 618, 620 (Pa. Super. 1939) (indictment for misbehavior in office properly quashed because it failed to sufficiently allege the basis for the crime).

In sum, the Amended Articles fail because they do not allege that District Attorney Krasner committed "any misbehavior in office."

## C. The Amended Articles' Reliance on Dicta from *Larsen v. Senate of Pennsylvania* Is Misplaced.

Implicitly conceding that the Amended Articles do not meet the high threshold for "misbehavior in office" established by the Supreme Court in *Braig*, the Amended Articles cite the Commonwealth Court's opinion in *Larsen*, 646 A.2d 694 (Pa. Commw. 1994), in support of the position that "misbehavior in office" does not mean "the breach of a positive statutory duty or the performance by the public official of a discretionary act with an improper or corrupt motive." *See* Exhibit B, Amended Articles at 1. (The Amended Articles do not define "misbehavior in office," instead treating this fundamental constitutional limitation as imposing no constraint at all on the House's power.) The Amended Articles are dead wrong in arguing that *Larsen* establishes that the allegations of the Amended Articles state a basis for "misbehavior in office."

To start, *Larsen* involved a former Supreme Court justice who was impeached *after* he was removed from office by the Pennsylvania Supreme Court for a violation of the Code of Judicial Discipline and *after* he was convicted by a court of two felony counts of criminal conspiracy under the Controlled Substances Act. 646 A.2d at 697. Justice Larsen had petitioned the court to prevent his impeachment on the principal grounds that he had already been removed from office. *Id.* at 698. Thus, he had endeavored to use his criminal conviction and removal from office as a sword against impeachment. Here, the District Attorney of Philadelphia has been impeached by a lame-duck House based primarily on policy disagreements, which could not be more different than the criminal conduct at issue in *Larsen*.

Moreover, the court in *Larsen* determined that Larsen's alleged misconduct in the Articles of Impeachment *did* "involve breaches of 'positive statutory duty' and also 'performance of discretionary act with improper or corrupt motive." *See id.* at 702. That is not surprising given the very serious charges against him. Specifically, Larsen was accused of: (1) "track[ing] petitions for allowance of appeal to the Supreme Court, for special handling, because friends and political contributors were involved as attorneys"; (2) "engag[ing] in ex parte communications and exchanges with a friend and political supporter who was the attorney in two cases . . . pending before the Supreme Court"; (3) "ma[king] false statements to the grand jury"; (4) "communicat[ing] ex parte with a trial judge to influence the outcome of a trial court proceeding"; and (5) "ma[king] false statements under oath" in litigation. *Id.* Indeed, as the court recognized, the allegations against Larsen (unlike the allegations against District Attorney Krasner) would meet any definition of "misbehavior in office," including one that required a "corrupt motive" or even criminal conduct.

The Amended Articles latch onto the *Larsen* court's dicta that Larsen's "strict definition of impeachable offense . . . finds no support in judicial precedents." *Id.* But that dicta is incorrect because the Pennsylvania Supreme Court in *Braig* expressly held three years earlier that "misbehavior in office" refers to the "common law crime consisting of the failure to perform a positive ministerial duty of the office or the performance of a discretionary duty with an improper or corrupt motive." 590 A.2d at 286. Also, *Larsen* does not state some more expansive definition of "misbehavior in office" that the Amended Articles can meet. Indeed, as noted, the Larsen articles of impeachment assert conduct far, far worse than that in the Amended Articles here – and conduct plainly in violation of the common law crime of misbehavior in office.

The final reason *Larsen* does not support the Amended Articles here is that Braig is controlling. Although it involved removal of a judge under Article V, Section 18(1) of the Pennsylvania Constitution rather than impeachment under Article VI, Section 6, both provisions expressly refer to "misbehavior in office." Braig's definition therefore applies to both provisions. See Cavanaugh v. Davis, 440 A.2d 1380, 1381 (Pa. 1982) ("Because the language of the two constitutional provisions at issue relates to the same subject matter . . . the two provisions must be construed together."); In re Humane Soc'y of the Harrisburg Area, Inc., 92 A.3d 1264, 1271 (Pa. Commw. Ct. 2014) (holding that decisions "defining an infamous crime in Article II, Section 7 of the Pennsylvania Constitution equally applies to the same term in Article VI, Section 7"); see also Braig, 590 A.2d at 287 ("Based on our reading of all the cases, we must conclude that the language of Article V, Section 18(1), *like the identical language* of present Article VI, Section 7, refers to the offense of "misbehavior in office" as it was defined at common law.") (emphasis added).

Thus, Braig's definition of "misbehavior in office" is controlling.

#### **CONCLUSION**

For the reasons stated above, Petitioner respectfully requests that the Court

grant the application for summary relief and enter a declaration in the form

accompanying this Application.

Respectfully submitted,

HANGLEY ARONCHICK SEGAL PUDLIN & SCHILLER

Dated: December 2, 2022

By:

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### **CERTIFICATION REGARDING PUBLIC ACCESS POLICY**

In compliance with Pennsylvania Rule of Appellate Procedure 127, I certify that this filing complies with the provisions of the Public Access Policy of the Unified Judicial System of Pennsylvania: Case Records of the Appellate and Trial Courts that require filing confidential information and documents differently than non-confidential information and documents.

Dated: December 2, 2022

/s/ John S. Summers John S. Summers

### **CERTIFICATE OF SERVICE**

I, John S. Summers, hereby certify that on this 2<sup>nd</sup> day of December, 2022, I am serving the foregoing Application for Summary Relief and Expedited Briefing upon the following persons by certified mail, which service satisfies the

requirements of Pa. R. App. P. 121:

Senator Kim Ward Senate Box 203039 Harrisburg, PA 17120-3039 Room: 292 Main Capitol

Respondent

Representative Craig Williams 4 East Wing P.O. Box 202160 Harrisburg, PA 17120-2160

Respondent

Representative Timothy R. Bonner 150A East Wing P.O. Box 202008 Harrisburg, PA 17120-2008

Respondent

Representative Jared G. Solomon 104A East Wing P.O. Box 202202 Harrisburg, PA 17120-2202

Respondent

/s/ John S. Summers

John S. Summers

# **EXHIBIT** A

#### THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE RESOLUTION No. 240 Session of 2022

INTRODUCED BY WHITE, OCTOBER 26, 2022

REFERRED TO COMMITTEE ON JUDICIARY, OCTOBER 26, 2022

#### A RESOLUTION

Impeaching Lawrence Samuel Krasner, District Attorney of 1 Philadelphia, for misbehavior in office; and providing for 2 the appointment of trial managers. 3 WHEREAS, Lawrence Samuel Krasner was elected to the position 4 5 of District Attorney of Philadelphia on November 7, 2017, and re-elected to the position on November 2, 2021, pursuant to 6 7 section 4 of Article IX of the Constitution of Pennsylvania; and WHEREAS, Upon assuming office, District Attorney Krasner 8 9 terminated more than 30 assistant district attorneys (ADA) from 10 employment with the Philadelphia District Attorney's Office; and 11 WHEREAS, Many of these terminated assistant district 12 attorneys were senior-level staffers in supervisory roles who 13 possessed significant prosecutorial experience and knowledge of 14 criminal procedure; and 15 WHEREAS, District Attorney Krasner replaced this vast 16 institutional knowledge in the Philadelphia District Attorney's 17 Office with attorneys who lacked any meaningful experience in prosecuting criminal cases, some of whom only recently graduated 18 19 from law school; and

WHEREAS, District Attorney Krasner subsequently withdrew the
 office from membership in the Pennsylvania District Attorneys
 Association (PDAA) because, he asserted, PDAA supported
 regressive and punitive policies; and

5 WHEREAS, In withdrawing from PDAA, District Attorney Krasner 6 denied the attorneys in his office the ability to participate in 7 the various professional development and training programs 8 provided by PDAA through its educational institute; and 9 WHEREAS, Rather than offering traditional prosecutorial 10 training on such subjects as prosecutorial ethics, human trafficking, witness examination, trial advocacy, trial 11 management and achieving justice for domestic violence and 12 13 sexual assault victims, District Attorney Krasner offered attorneys seminars, including "A New Vision for Criminal Justice 14 15 in Philadelphia," "Deportation: The Unforeseen Consequences of 16 Prosecution in our Immigrant Community," and "Philadelphia and Safe Injection: Harm Reduction as Public Policy"; and 17 18 WHEREAS, The Philadelphia District Attorney's Office 19 eventually returned to more traditional prosecutorial training, 20 however, the office continued to focus on issues that promote District Attorney Krasner's progressive philosophies rather than 21 how to effectively prosecute a criminal case; and 22 23 WHEREAS, Upon being elected to office, District Attorney 24 Krasner established a series of office policies with the 25 purported purpose to "end mass incarceration and bring balance 26 back to sentencing," and later adopted a series of policies related to certain crimes or classes of people; and 27 28 WHEREAS, These policies include directives not to charge sex 29 workers or individuals for certain classes of crimes such as

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prostitution or possession of marijuana and marijuana-related

1 drug paraphernalia; and

2 WHEREAS, These new policies identified a series of offenses 3 for which the gradation may be reduced with the purpose of "reduc[ing] pre-trial incarceration rates as no bail is required 4 and the shorter time required for hearings expedites Municipal 5 Court and Common Pleas dockets," and requiring disposition of 6 7 retail theft cases unless the value of the item stolen exceeds 8 \$500 or where the defendant has an extensive history of theft 9 convictions; and

10 WHEREAS, District Attorney Krasner instituted policies to 11 make plea offers below the bottom end of the mitigated range 12 under the Sentencing Guidelines from the Pennsylvania Sentencing 13 Commission and seek greater use of house arrest, probation and 14 alternative sentencing when the sentencing guidelines indicate a 15 range of incarceration below 24 months; and

16 WHEREAS, In February 2018, District Attorney Krasner established a policy that his office "will ordinarily no longer 17 18 ask for cash bail for . . . misdemeanors and felonies" listed in 19 the policy, because "The cash bail system is rife with injustice 20 and exacerbates socio-economic and racial inequalities, disproportionately penalizing the poor and people of color"; and 21 WHEREAS, In November 2018, District Attorney Krasner adopted 22 23 a policy in which a criminal defendant's immigration status 24 should be considered in the plea-bargaining process, effectively 25 providing that where an immigration consequence is detected pre-26 trial or with respect to a sentencing recommendation, counsel will advise if an offer can be made to avoid the consequence; 27 28 and

29 WHEREAS, Other policies that District Attorney Krasner 30 directed were as follows:

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(1) Assistant district attorneys may not proceed in
cases against defendants driving under the influence of
cannabis when the defendants blood "contains inactive
metabolite (11-Nor-9-Carboxy-Delta-9-THC) or 4 or fewer
ng/mls of psycho-active THC" and that "if the defense
presents evidence that calls impairment into question, an ADA
may consider dropping the charges against the defendant."

8 (2) The District Attorney's Office "will only oppose 9 motions for redactions or expungements in limited 10 circumstances" and sets forth various scenarios in which the 11 Office will agree to, seek or not oppose the expungement of a 12 defendant's criminal history.

13 (3) The District Attorney's Office directed plea offers14 and sentencing recommendations:

(i) for felonies, "aimed at an office-wide average period of total supervision among cases of around 18 months or less of total supervision, with a ceiling of 3 years of total supervision or less on each case";

19 (ii) for misdemeanors, aimed at an office-wide 20 average of "6 months or less of total supervision, with a 21 ceiling of 1 year";

22 (iii) for all matters, for "concurrent sentences";
23 and

24 (iv) for cases involving incarceration, "for a 25 period of parole that is no longer than the period of 26 incarceration";

27 and

28 WHEREAS, Nearly all of District Attorney Krasner's policies 29 "create a presumption" for ADAs to follow and require approval 30 from Krasner himself or a first assistant district attorney for

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1 deviations from the policies; and

2 WHEREAS, District Attorney Krasner, in an April 2021 report 3 published by the DAO titled "Ending Mass Supervision: Evaluating Reforms," wrote in his opening letter: "I am proud of the work 4 this office has done to make Philadelphians, particularly 5 Philadelphians of Color, freer from unnecessary government 6 7 intrusion, while keeping our communities safe"; and 8 WHEREAS, In reality, the policies and practices of the Philadelphia District Attorney's Office instituted under the 9 10 direction of District Attorney Krasner have led to catastrophic consequences for the people of the City of Philadelphia; and 11 12 WHEREAS, According to the City Controller, spikes in gun 13 violence and homicides have dramatically impacted historically disadvantaged neighborhoods, and those neighborhoods are 14 15 "primarily low-income with predominately black or African 16 American residents"; and

17 WHEREAS, The Philadelphia Police Department (PPD) reports 18 that the number of homicide victims has increased every year 19 since 2016, more than doubling from 2016 to 2021, with a year-20 over-year increase of 40% between 2019 and 2020; and 21 WHEREAS, As of October 16, 2022, there have already been 430 homicides in the City of Philadelphia in 2022; and 22 23 WHEREAS, As of October 17, 2022, reported trends gathered 24 from the PPD's "incident" data, which tracks the reporting of 25 all crimes in addition to homicides, shows a 12% increase in all reported offenses, a 6% increase in violent offenses and a 21% 26 27 increase in property offenses; and

28 WHEREAS, While incidents of violent crime are increasing, 29 prosecution of crime by the Philadelphia District Attorney's 30 Office has decreased during this same period; and

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1 WHEREAS, In 2016, the Philadelphia District Attorney's Office 2 reported that only 30% of "all offenses" resulted in a dismissal 3 or withdrawal, but that number spiked to 50% in 2019, 54% in 4 2020, 67% in 2021 and 65% to date in 2022; and

WHEREAS, A similar trend is evident when filtering the data 5 for violent crimes, where, in 2016, the withdrawal and dismissed 6 violent crime cases accounted for 48% of all violent crime case 7 8 outcomes, but that percentage increased to 60% in 2019, to 68% in 2020, to 70% in 2021 and to 66% in 2022 to date; and 9 10 WHEREAS, Data from the Pennsylvania Sentencing Commission relating to violations of the Uniform Firearms Act (VUFA) 11 12 evidences a similar jarring trend; and

13 WHEREAS, The Sentencing Commission reports that guilty 14 dispositions in the City of Philadelphia declined from 88% in 15 2015 to 66% in 2020, compared to a decline from 84% to 72% in 16 counties of the second class, with the driver of the decrease 17 being nolle pros dispositions; and

18 WHEREAS, As compared to the Statewide data and other county 19 classes, the percent of guilty verdicts has decreased 20 significantly, while the percent of nolle prossed cases has 21 increased in the City of Philadelphia; and

22 WHEREAS, Studies by the Delaware Valley Intelligence Center 23 (DVIC) attempted to provide "an explanation for the increase in 24 homicides and shootings in an effort to begin a conversation to 25 address the challenge at a strategic level," significantly, the 26 report notes:

27 "The rate of prosecution dismissal and withdrawal has been 28 increase [sic] substantially since 2015 under DA [Seth] 29 Williams, and has continued to increase after DA Krasner took 30 office. Furthermore, a closer examination of these dropped cases

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indicates that more cases are dismissed/withdrawn at the 1 2 preliminary hearing state [sic] under DA Krasner than the actual 3 trial state []. This implies that, even when criminals are caught with a gun, they are swiftly finding out they may not 4 5 receive as significant a consequence as they had historically. Notably, the likelihood of being arrested is low to begin with. 6 This means that, criminals know that their likelihood of getting 7 caught with a gun is slim and, even if they get caught, they 8 9 feel that they can leave without severe (or any) consequences."; 10 and

11 WHEREAS, The DVIC conducted a "cursory examination" of dismissed/withdrawn cases in 2018/2019 and "found 6 offenders 12 13 whose cases were dismissed (VUFA former convict charge) and got later involved in shootings . . . 2 of these shootings were 14 15 fatal and 4 out of these 6 offenders were gang members"; and 16 WHEREAS, The DVIC studied the prosecution declination for narcotics, retail theft and prostitution arrests from 2016 to 17 18 2018, and concluded in its key findings that the percentage of all declinations, not just narcotics, prostitution and retail 19 20 theft, increased "especially in 2018" to more than 7%, when it had been just 2% or less between 2007 and 2015; and 21 WHEREAS, In September 2020, the Philadelphia City Council 22 23 authorized the Committee on Public Safety and the Special 24 Committee on Gun Violence Prevention to study qun violence in 25 the city. This study involved a collaboration between the Controller's Office, Defender Association, Department of Public 26 Health, District Attorney's Office, First Judicial District, 27 28 Managing Director's Office, Pennsylvania Attorney General and 29 PPD. The published results, called the "100 Shooting Review 30 Committee Report," discusses trends and general findings

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regarding shootings in the City of Philadelphia; and
 WHEREAS, The published results showed the following:

3 (1) The clearance rate (i.e., when an arrest was made or
4 a suspect that could not be arrested was identified) for
5 fatal shootings in 2020 was 37% and the rate for nonfatal
6 shootings was 18%.

7 (2) There has been a "marked increase" in the number of 8 people arrested for illegal gun possession without the 9 accusation of an additional offense, including a doubling in 10 arrests for illegal possession of a firearm without a license 11 since 2018.

12 (3) The initial and final bail amounts set by courts in
13 illegal possession of firearms cases declined between 2015
14 and 2019 and increased in 2020 and 2021.

15 (4) Conviction rates in shooting cases declined between
16 2016 and 2020 from 96% to 80% in fatal shootings and from 69%
17 to 64% in nonfatal shootings.

18 (5) There is a long-term trend of a reduction in 19 conviction rates for illegal gun possession cases, dropping 20 from 65% in 2015 to 45% in 2020;

21 and

22 WHEREAS, In August 2022, the Philadelphia Police Commissioner 23 indicated that her department is short-staffed by approximately 24 20%, or 1,300 officers, due to low morale, politics, increased 25 scrutiny and "uniquely stringent hiring requirements" during a 26 nationwide shortage; and

27 WHEREAS, Commissioner Danielle Outlaw stated, "The truth is 28 the homicides are not happening in a vacuum - there are those 29 who are determined to attack and kill their victims. While we 30 are making constant adjustments to mitigate this sickening

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reality, our officers, simply put, just can't keep up by being
 everywhere at all times."; and

3 WHEREAS, While the PPD may arrest a suspect for the 4 commission of a crime, the Philadelphia District Attorney's 5 Office is one of the few district attorney's offices in this 6 Commonwealth that reserves unto itself the authority to charge a 7 person for a criminal act; and

8 WHEREAS, In October 2022, following yet another act of violence against police in the City of Philadelphia, Police 9 10 Commissioner Danielle Outlaw issued the following statement: 11 "We are tired of arresting the same suspects over and over again, only to see them right back out on the street to continue 12 13 and sometimes escalate their criminal ways. We are tired of having to send our officers into harm's way to serve warrants on 14 15 suspects who have no business being on the street in the first 16 place.

No - not everyone needs to be in jail. But when we repeatedly see the extensive criminal histories of those we arrest for violent crime, the question needs to be asked as to why they were yet again back on the street and terrorizing our communities.

I am beyond disgusted by this violence. Our entire department sis sickened by what is happening to the people that live, work, and visit our city. Residents are tired of it. Business owners are tired of it. Our children are tired of it.

26 We are long past 'enough is enough'.";

27 and

28 WHEREAS, Acts of violence, and particularly violent crimes 29 committed with firearms, have exacted a heavy toll on victims 30 and their families, with countless lives unnecessarily lost or

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irretrievably broken, due to the increase of violent crime in
 the City of Philadelphia; and

3 WHEREAS, In his special concurrence in *Commonwealth v*. 4 *Pownall*, Justice Dougherty highlighted what he feared to be an 5 effort by the District Attorney's Office to deprive certain 6 defendants of a fair and speedy trial; and

7 WHEREAS, Following the June 2017 incident in which former 8 Philadelphia police officer Ryan Pownall shot and killed David 9 Jones, the District Attorney's Office submitted the matter to an 10 investigative grand jury; and

11 WHEREAS, The investigating grand jury issued a presentment 12 recommending that Pownall be charged with criminal homicide, 13 possession of an instrument of crime and recklessly endangering 14 another person; and

15 WHEREAS, During trial, the prosecutor filed a motion in 16 limine to preclude the standard peace officer justification 17 defense instruction, based on the assertion that the 18 instruction, which largely tracked language of statute, violated 19 Fourth Amendment prohibition against unreasonable search and 20 seizure; and

21 WHEREAS, The motion was denied and the prosecution appealed 22 to the Superior Court, which quashed the appeal as unauthorized. 23 The Supreme Court granted the prosecutor's request for allowance 24 of appeal; and

25 WHEREAS, The Supreme Court ultimately denied the appeal, but 26 the special concurrence filed by Justice Dougherty illuminated 27 startling behavior by the District Attorney's Office; and 28 WHEREAS, Justice Dougherty held that the District Attorney's 29 Office's actions during grand jury process "implicate[] a 30 potential abuse" and stated that "the presentment in this case

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is perhaps best characterized as a 'foul blow.'" He referred to
 the grand jury presentment, authored by the District Attorney's
 Office, as a "gratuitous narrative"; and

WHEREAS, Justice Dougherty also recognized that any abuse of the grand jury could have been remedied by "Statutory safeguards embedded in the process," such as a preliminary hearing. He went on to say "What is troubling is the DAO's effort to ensure that would not occur," i.e., their filing of a motion to bypass the preliminary hearing; and

WHEREAS, Justice Dougherty found it "inexplicable" that, in 10 presenting a bypass motion to the Court of Common Pleas, the 11 12 District Attorney's Office failed to highlight the Investigating 13 Grand Jury Act Section 4551(e), which directs that a defendant 14 "shall" be entitled to a preliminary hearing. He emphasized that the District Attorney's Office "appear[ed] to have known [about 15 16 that requirement] at the time it filed its motion."; and 17 WHEREAS, As it related to the prosecutor's motion in limine 18 and interlocutory appeal, Justice Dougherty observed that the 19 District Attorney's Office's motion "presented only half the 20 relevant picture." He went on to say that "this type of advocacy would be worrisome coming from any litigant," but coming from a 21 prosecutor, "is even more concerning, particularly in light of 22 23 the motion's timing . . . ". He cited directly to Pennsylvania 24 Rule of Professional Conduct 3.3 regarding candor to the 25 tribunal; and

26 WHEREAS, Further referencing ethical concerns, Justice 27 Dougherty found that the timing of the motion in limine, "[w]hen 28 combined with the other tactics highlighted throughout this 29 concurrence," could lead to the conclusion that the decision to 30 take "an unauthorized interlocutory appeal was intended to

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deprive [Mr. Pownall] of a fair and speedy trial."; and
 WHEREAS, Justice Dougherty went on to say:

3 Now, for the first time before this Court, the DAO finally admits its true intent in all this was simply to use Pownall's 4 case as a vehicle to force judicial determination on 'whether 5 6 Section 508(a)(1) is facially unconstitutional.' DAO's Reply Brief at 1; see id. at 6 (asserting Section 508's applicability 7 8 to [Pownall] is not the subject of this appeal"). What's more, 9 despite having assured the trial court it was not trying 'to bar [Pownall] from a defense[.]' N.T. 11/25/2019 at 8, the DAO now 10 boldly asserts it would be appropriate for this Court to rewrite 11 the law and retroactively apply it to Pownall's case because he 12 13 supposedly 'had fair notice of his inability to rely on this 14 unconstitutional defense[.]' DAO's Brief at 10.;

15 and

16 WHEREAS, Justice Dougherty concluded, "Little that has happened in this case up to this point reflects procedural 17 18 justice. On the contrary, the DAO's prosecution of Pownall 19 appears to be "driven by a win-at-all-cost office culture" that 20 treats police officers differently than other criminal 21 defendants. DAO CONVICTION INTEGRITY UNIT REPORT, OVERTURNING CONVICTIONS - AND AN ERA 2 (June 15, 2021) available at 22 23 tinyurl.com/CIU report (last visited July 19, 2022). This is the 24 antithesis of what the law expects of a prosecutor."; and 25 WHEREAS, On remand, Common Pleas Court Judge McDermott said 26 that there were "so many things wrong" with the District Attorney's Office's instructions to the investigating grand jury 27 28 that it warranted dismissing all charges against Mr. Pownall; 29 and

30 WHEREAS, After hearing testimony from the assistant district 20220HR0240PN3607 - 12 - 1 attorneys who handled the grand jury and preparation of the 2 presentment, Judge McDermott concluded that the District 3 Attorney's Office failed to provide the legal instructions to 4 the grand jurors on the definitions for homicide and information 5 regarding the use-of-force defense; and

WHEREAS, In her October 17, 2022, Statement of Findings of 6 7 Fact and Conclusions of Law, Judge McDermott stated, "The 8 Commonwealth made an intentional, deliberate choice not to inform the grand jurors about the justification defense under 9 10 Section 508. While [the ADA] was aware of Section 508 and its applicability to the Defendant's case at the time of the Grand 11 12 Jury proceedings, she decided not to advise the Grand Jury about 13 Section 508 after consulting with other, more senior Assistant 14 District Attorneys."; and

15 WHEREAS, As it related to Pownall's right to a preliminary 16 hearing, Judge McDermott wrote:

In its Motion to bypass the preliminary hearing, the Commonwealth demonstrated a lack of candor to the Court by misstating the law and providing Judge Coleman with incorrect case law.

21

22 The Commonwealth was also disingenuous with the Court 23 when it asserted that it had good cause to bypass the 24 preliminary hearing under Pa.R.Crim.P. 565(a) because of the 25 complexity of the case, the large number of witnesses the 26 Commonwealth would have to call, the expense, and the delay 27 caused by a preliminary hearing. As a preliminary hearing was 28 not held in this case, the Defendant's due process rights 29 were violated and the Defendant suffered prejudice.;

30 and

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\* \* \*

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1 WHEREAS, Judge McDermott told the District Attorney's Office 2 that if defense counsel had made the decisions that the District 3 Attorney's Office made, she would "declare them incompetent."; 4 and

5 WHEREAS, The District Attorney's Office's own expert report 6 from Gregory A. Warren, Ed.D., of American Law Enforcement 7 Training and Consulting concluded that, given all the facts 8 presented to him, Officer Pownall's "use of deadly force in this 9 case was justified."; and

10 WHEREAS, This expert report was withheld from Pownall by the 11 District Attorney's Office; and

12 WHEREAS, In the Federal habeas corpus proceeding in *Robert* 13 Wharton v. Donald T. Vaughn, Federal District Court Judge 14 Goldberg issued a memorandum order admonishing and sanctioning 15 the District Attorney's Office; and

16 WHEREAS, Robert Wharton was convicted of murdering the 17 parents of survivor Lisa Hart-Newman, who was seven months old 18 at the time and was left to freeze to death with her deceased 19 parents by Mr. Wharton; and

20 WHEREAS, After his conviction, Wharton pursued a death 21 penalty habeas petition in the Federal district court; and 22 WHEREAS, The District Attorney's Office under prior 23 administrations had opposed this petition; and

24 WHEREAS, In 2019, District Attorney Krasner's administration 25 filed a "Notice of Concession of Penalty Phase Relief," stating 26 that it would not seek a new death sentence, and, based on that 27 sentencing relief, the litigation and appeals could end; and 28 WHEREAS, The concession noted only that the decision to 29 concede was made "[f]ollowing review of this case by the Capital 30 Case Review Committee of the Philadelphia [District Attorney's

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Office], communication with the victims' family, and notice to
 [Wharton's] counsel."; and

3 WHEREAS, Judge Goldberg undertook an independent analysis of the merits of the claim and invited the Pennsylvania Office 4 Attorney General (OAG) to file an amicus brief in the case; and 5 WHEREAS, In its amicus, the OAG submitted additional facts 6 7 that the District Attorney's Office had not disclosed, including 8 evidence of prison misconducts, attempted escapes and Department of Corrections concerns regarding "assaultiveness" and "escape" 9 10 by Mr. Wharton; and

11 WHEREAS, The OAG concluded that "given the facts of this 12 investigation and aggravating sentencing factors present in this 13 case, Wharton could not establish a reasonable probability that 14 the outcome of his penalty phase death sentence would have been 15 different if the jury had heard evidence of his alleged 16 'positive' prison adjustment."; and

WHEREAS, The OAG further determined that members of the family, including victim Ms. Hart-Newman, were not contacted and that they opposed the concession by the District Attorney's Office; and

21 WHEREAS, After an evidentiary hearing, Judge Goldberg held as 22 follows:

(1) The District Attorney's Office failed to advise the
 court of significant anti-mitigation evidence, including that
 Mr. Wharton had made an escape attempt at a court appearance.

(2) Two of the office's supervisors violated Federal
Rule of Civil Procedure 11(b)(3) "based upon that Office's
representations to this Court that lacked evidentiary support
and were not in any way formed after 'an inquiry reasonable
under the circumstances.'"

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(3) Representations of communication with the victims'
 family were "misleading," "false," and "yet another
 representation to the Court made after an inquiry that was
 not reasonable under the circumstances."

5 (4) The Law Division Supervisor, Assistant Supervisor 6 and District Attorney's Office violated Rule 11(b)(1), and 7 concluding that the violation was "sufficiently 'egregious' 8 and 'exceptional' under the circumstances to warrant 9 sanctions,";

10 and

11 WHEREAS, Judge Goldberg imposed nonmonetary sanctions on the 12 District Attorney's Office, requiring that separate written 13 apologies be sent to the victim, Lisa Hart-Newman, and the 14 victim's family members; and

15 WHEREAS, Given the testimony of the two Law Division 16 supervisors that District Attorney Krasner approved and 17 implemented internal procedures that created the need for this 18 sanction, and that the District Attorney had the sole, ultimate 19 authority to direct that the misleading Notice of Concession be 20 filed, therefore "the apologies shall come from the District 21 Attorney, Lawrence Krasner, personally."; and

22 WHEREAS, House Resolution 216 of 2022 established the House 23 Select Committee to Restore Law and Order pursuant to Rule 51 of 24 the General Operating Rules of the House; and

25 WHEREAS, The select committee is authorized and empowered "to 26 investigate, review and make finding and recommendations 27 concerning risking rates of crime, law enforcement and the 28 enforcement of crime victim rights," in the City of 29 Philadelphia; and

30 WHEREAS, House Resolution 216 further charges the select 20220HR0240PN3607 - 16 - 1 committee to make findings and recommendations, including, but 2 not limited to, the following:

3 (1) Determinations regarding the performance of public
4 officials empowered to enforce the law in the City of
5 Philadelphia, including the district attorney, and
6 recommendations for removal from office or other appropriate
7 discipline, including impeachment.

8 (2) Legislation or other legislative action relating to 9 policing, prosecution, sentencing and any other aspect of law 10 enforcement.

(3) Legislation or other legislative action relating to
 ensuring the protection, enforcement and delivery of
 appropriate services and compensation to crime victims.

14 (4) Legislation or other legislative action relating to
15 ensuring the appropriate expenditure of public funds intended
16 for the purpose of law enforcement, prosecutions or to
17 benefit crime victims.

18 (5) Other legislative action as the select committee 19 finds necessary to ensure appropriate enforcement of law and 20 order in the City of Philadelphia;

21 and

22 WHEREAS, In pursuit of these obligations, the resolution 23 empowers the select committee chair to, among other things, 24 "send for individuals and papers and subpoena witnesses, 25 documents, including electronically stored information, and any 26 other materials under the hand and seal of the chair."; and 27 WHEREAS, The chair issued subpoenas to a number of Philadelphia municipal offices, including the Controller, the 28 29 Mayor, the Police Department, the Sheriff's Office, the Treasurer and the District Attorney's Office; and 30

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1 WHEREAS, The subpoenas sought nonprivileged records necessary to fulfill the select committee's obligations to the House of 2 3 Representatives pursuant to House Resolution 216; and WHEREAS, While other municipal offices worked cooperatively 4 with the select committee to respond to the subpoenas issued to 5 them, District Attorney Krasner and his office chose instead to 6 7 obstruct the select committee's work at every turn; and 8 WHEREAS, District Attorney Krasner and his office asserted that the select committee was illegitimate and that its 9 subpoenas served "no valid legislative purpose, violating the 10 separation of powers, invading legal privileges, and seeking to 11 12 deny the constitutional rights of Philadelphia's citizens, 13 especially their democratic right to vote and choose their local 14 leaders"; and

15 WHEREAS, District Attorney Krasner asserted various claims 16 that held no basis in fact or law, including the following:

17

18

(1)

(2) Impeaching the District Attorney violates the

District Attorneys are not subject to impeachment.

19 constitutional rights of the people who voted for him.

(3) The District Attorney committed no wrong, and
therefore was not required to comply with the committee
chair's subpoena.

23 (4) Impeachment of a public official requires a24 conviction for a criminal act;

25 and

26 WHEREAS, District Attorney Krasner and his Office refused to 27 search for or produce any documents in response to the subpoena; 28 and

29 WHEREAS, Despite multiple attempts by counsel to the select 30 committee chair to bring District Attorney Krasner and his

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office into compliance with the subpoenas, explaining on 1 2 multiple occasions that the select committee was seeking 3 nonprivileged records and, as it related to any record for which the District Attorney believed were privileged, the District 4 Attorney should follow common practice in responding to a 5 subpoena by providing a privilege log to identify those records 6 7 for which the District Attorney asserts a privilege; and 8 WHEREAS, On September 12, 2022, after multiple exchanges 9 between counsel and a Request to Show Cause why the District 10 Attorney should not be held in contempt by the House, the select committee issued an interim report pursuant to Rule 51 of the 11 General Operating Rules of the House of Representatives, 12 13 notifying the House of District Attorney Krasner's refusal to 14 comply with the subpoena and recommending that the House 15 consider contempt proceedings; and

16 WHEREAS, The House of Representatives adopted House 17 Resolution 227 on September 13, 2022, resolving that the House 18 hold District Attorney Krasner in contempt; and

19 WHEREAS, House Resolution 227 was adopted by a bipartisan 20 vote of 162 to 38; and

21 WHEREAS, District Attorney Krasner filed an action in 22 Commonwealth Court on September 2, 2022, in which he raised the 23 same arguments that fail to have any meaningful basis in law or 24 fact; and

25 WHEREAS, District Attorney Krasner and his office have since 26 feigned partial compliance with the subpoena, providing several 27 public-facing records obtained without the need to engage in any 28 legitimate effort to search for the records; and 29 WHEREAS, The select committee chair invited District Attorney 30 Krasner to testify before the select committee in executive

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1 session on October 21, 2022; and

2 WHEREAS, District Attorney Krasner refused to testify in 3 executive session, demanding a public hearing instead; and 4 WHEREAS, District Attorney Krasner then published a press 5 release which was misleading at best, mischaracterizing the 6 invitation to Krasner to testify in yet another moment of 7 grandstanding; and

8 WHEREAS, Given the District Attorney's rejection of the 9 invitation to testify in executive session, the select committee 10 was compelled to cancel the hearing; and

11 WHEREAS, Throughout the select committee's efforts to satisfy 12 its charge under House Resolution 216, District Attorney Krasner 13 steadfastly insisted that the select committee somehow had the 14 power to impeach him; and

15 WHEREAS, Only the House of Representatives, as a body, has 16 the power of impeachment; therefore be it

17 RESOLVED, That Lawrence Samuel Krasner, District Attorney of 18 Philadelphia, be impeached for misbehavior in office and that 19 the following Articles of Impeachment be exhibited to the 20 Senate:

21

#### ARTICLE I

In its 1994 opinion in *Larsen v. Senate of Pennsylvania*, the Commonwealth Court spoke to the meaning of the current language "any misbehavior in office."

Justice Larsen argued that the applicable standard of "misbehavior in office" was nothing more than a codification of the common law offense of misconduct in office, meaning "the breach of a positive statutory duty or the performance by a public official of a discretionary act with an improper or corrupt motive."

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In its opinion, the Commonwealth Court held that even if the strict definition espoused by Larsen were the appropriate rule, Larsen's conduct still met that heavy burden. More importantly, however, the court said that this "strict definition . . . finds no support in judicial precedents." In other words, there is no precedent that the current language is so constrained. The use of the word "any" necessarily implied a broad construction.

8 The Philadelphia District Attorney's Office's stated mission is to provide a voice for victims of crime and protect the 9 10 community through zealous, ethical and effective investigations and prosecutions. District Attorney Krasner, by and through his 11 12 failed policies and procedures, and throughout the discharge of 13 his duties as Philadelphia's chief law enforcement officer, has been derelict in his obligations to the victims of crime, the 14 15 people of the City of Philadelphia and of this Commonwealth. 16 Under District Attorney Krasner's administration, and as detailed herein, his lack of proper leadership serves as a 17 18 direct and proximate cause of the crisis currently facing the 19 City of Philadelphia. These policies have eviscerated the 20 District Attorney's Office's ability to adequately enforce the laws of this Commonwealth; endangered the health, welfare and 21 safety of more than 1.5 million Pennsylvanians that reside in 22 23 Philadelphia and the tens of millions of Americans who visit the 24 City every year; and, have brought the Office of District 25 Attorney into disrepute.

26 WHEREFORE, District Attorney Lawrence Samuel Krasner is 27 guilty of an impeachable offense warranting removal from office 28 and disqualification to hold any office of trust or profit under 29 this Commonwealth.

30

#### ARTICLE II

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1 District Attorney Krasner has, at every turn, obstructed the 2 efforts of the House Select Committee on Restoring Law and 3 Order. He has consistently raised specious claims without a good faith basis in law or fact. Even after the House of 4 Representatives resolved to hold him in contempt, District 5 Attorney Krasner's efforts to comply with subpoenas issued by 6 7 the select committee chair fall far short of what could be 8 described as a reasonable good faith effort.

9 WHEREFORE, District Attorney Lawrence Samuel Krasner is 10 guilty of an impeachable offense warranting removal from office 11 and disqualification to hold any office of trust or profit under 12 this Commonwealth.

13 The House of Representatives hereby reserves to itself the 14 right and ability to exhibit at any time after adoption of this 15 resolution further or more detailed Articles of Impeachment 16 against District Attorney Lawrence Samuel Krasner, to reply to any answers that District Attorney Lawrence Samuel Krasner may 17 18 make to any Articles of Impeachment which are exhibited and to 19 offer proof at trial in the Senate in support of each and every 20 Article of Impeachment which shall be exhibited by them. 21 Upon the articles of impeachment against Lawrence Samuel Krasner, Philadelphia District Attorney, being signed by the 22 23 Speaker of the House of Representatives, the Speaker shall 24 appoint a committee of three members, two from the majority 25 party and one from the minority party to exhibit the same to the Senate, and on behalf of the House of Representatives to manage 26 the trial thereof. 27

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# EXHIBIT B

H0240R3607A05891 MSP:JSL 11/10/22 #90 A05891

AMENDMENTS TO HOUSE RESOLUTION NO. 240

### Sponsor: REPRESENTATIVE ECKER

Printer's No. 3607

Amend Resolution, page 1, lines 4 through 19; pages 2 through 1 2 21, lines 1 through 30; page 22, lines 1 through 27; by striking out all of said lines on said pages and inserting 3 WHEREAS, Lawrence Samuel Krasner was elected to the position 4 5 of District Attorney of Philadelphia on November 7, 2017, and re-elected to the position on November 2, 2021, pursuant to 6 7 section 4 of Article IX of the Constitution of Pennsylvania; and 8 WHEREAS, Pursuant to section 4 of Article VI of the Constitution of Pennsylvania, only the House of Representatives, 9 as a body, has the power of impeachment; and 10 WHEREAS, Pursuant to section 6 of Article VI of the 11 Constitution of Pennsylvania, civil officers like District 12 13 Attorney Krasner may be subject to impeachment by the House of Representatives for "any misbehavior in office"; and 14 15 WHEREAS, In its 1994 opinion in Larsen v. Senate of 16 Pennsylvania, the Commonwealth Court spoke to the meaning of the 17 language "any misbehavior in office" in section 6 of Article VI 18 of the Constitution of Pennsylvania; and 19 WHEREAS, Justice Larsen argued that the applicable standard of "misbehavior in office" was nothing more than a codification 20 21 of the common law offense of misconduct in office, meaning "the 22 breach of a positive statutory duty or the performance by a 23 public official of a discretionary act with an improper or 24 corrupt motive"; and 25 WHEREAS, In its opinion, the Commonwealth Court held that 26 even if the strict definition espoused by Larsen were the appropriate rule, Larsen's conduct still met that heavy burden. 27 28 More importantly, however, the court said that this "strict 29 definition...finds no support in judicial precedents." Stated 30 differently, there is no precedent that the current language is 31 so constrained; and 32 WHEREAS, The Philadelphia District Attorney's Office's stated mission and statutory purpose is, among other things, to provide 33 34 a voice for victims of crime, protect the community through 35 zealous, ethical and effective investigations and prosecutions, 36 and to uphold and prosecute violations of the laws of this 37 Commonwealth and the provisions of Philadelphia's Home Rule

1 Charter; and

2 WHEREAS, District Attorney Krasner, by and through his failed 3 policies and procedures, and throughout the discharge of his 4 duties as Philadelphia's chief law enforcement officer, has been 5 derelict in his obligations to the victims of crime, the people 6 of the City of Philadelphia and of this Commonwealth and has 7 failed to uphold his oath of office; and

8 WHEREAS, District Attorney Krasner is bound by the Rules of 9 Professional Conduct adopted by the Supreme Court, which set forth the minimal ethical requirements for all attorneys 10 11 licensed to practice law in this Commonwealth, as well as the 12 Code of Judicial Conduct, which is applicable to all district attorneys in this Commonwealth. 16 Pa. Stat. Ann. § 1401(o) ("A 13 district attorney shall be subject to the Rules of Professional 14 15 Conduct and the canons of ethics as applied to judges in the 16 courts of common pleas of this Commonwealth ..."); and

WHEREAS, There have been multiple incidents of District Attorney Krasner exhibiting unethical conduct by lacking candor to the Courts of this Commonwealth in violation of Rule of Professional Conduct 3.3, committing professional misconduct in violation of Rule of Professional Conduct 8.4 and engaging in impropriety and or appearances of impropriety in violation of Canon 2 of the Code of Judicial Conduct; and

24 WHEREAS, District Attorney Krasner has been in office since 25 January 2018. Under District Attorney Krasner's administration, and as detailed herein, the city has descended into an 26 27 unprecedented crisis of lawlessness. By way of example only, 28 there were 562 murders in 2021, the most in the 340-year history 29 of the city. Under District Attorney Krasner, murders and violence occur in every part of the city at every hour of the 30 31 day. Shootings on public transportation, in populated 32 neighborhoods with families and children, near schools and in 33 the center city business district have now become frequent and 34 routine. Open air drug markets have become ubiquitous. He has decriminalized prostitution effectively destroying programs 35 36 designed to rescue women from addiction and human trafficking. District Attorney Krasner has decriminalized retail theft 37 38 resulting in numerous businesses leaving the city. He has 39 released criminals back on to the street who go on to commit even more heinous crimes of murder, rape and robbery against the 40 people of Philadelphia, the overwhelming majority of whom are 41 42 African American. This crisis of crime and violence is a direct result of District Attorney Krasner's incompetence, ideological 43 44 rigidity and refusal to perform the duties he swore to carry out when he became District Attorney. He has deliberately 45 eviscerated the District Attorney's Office's ability to 46 47 adequately enforce the laws of this Commonwealth; endangered the health, welfare and safety of more than 1.5 million 48 49 Pennsylvanians that reside in Philadelphia and the tens of 50 millions of Americans who visit the city every year; and, his 51 conduct has brought the Office of District Attorney and the

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justice system itself into disrepute; therefore be it 1 RESOLVED, That Lawrence Samuel Krasner, District Attorney of 2 3 Philadelphia, be impeached for misbehavior in office and that the following Articles of Impeachment be exhibited to the Senate 4 5 pursuant to section 5 of Article VI of the Constitution of 6 Pennsylvania: 7 ARTICLE I: 8 Misbehavior in Office In the Nature of Dereliction 9 of Duty and Refusal to Enforce the Law 10 Upon assuming office, District Attorney Krasner terminated 11 more than 30 assistant district attorneys (ADA) from employment 12 with the Philadelphia District Attorney's Office. Many of these terminated assistant district attorneys were senior-level 13 14 staffers in supervisory roles who possessed significant 15 prosecutorial experience and knowledge of criminal procedure. District Attorney Krasner replaced this vast institutional 16 knowledge in the Philadelphia District Attorney's Office with 17 18 attorneys who lacked any meaningful experience in prosecuting 19 criminal cases, some of whom only recently graduated from law 20 school. 21 District Attorney Krasner subsequently withdrew the office 22 from membership in the Pennsylvania District Attorneys 23 Association (PDAA) because, he asserted, PDAA supported 24 regressive and punitive policies. In withdrawing from PDAA, District Attorney Krasner denied the attorneys in his office the 25 ability to participate in the various professional development 26 27 and training programs provided by PDAA through its educational 28 institute. 29 Rather than offering traditional prosecutorial training on such subjects as prosecutorial ethics, human trafficking, 30 31 witness examination, trial advocacy, trial management and achieving justice for domestic violence and sexual assault 32 33 victims, District Attorney Krasner offered attorneys seminars, including "A New Vision for Criminal Justice in Philadelphia," 34 "Deportation: The Unforeseen Consequences of Prosecution in our 35 36 Immigrant Community," and "Philadelphia and Safe Injection: Harm Reduction as Public Policy." The Philadelphia District 37 38 Attorney's Office eventually returned to more traditional 39 prosecutorial training, however, the office continued to focus on issues that promote District Attorney Krasner's radically 40 41 progressive philosophies rather than how to effectively 42 prosecute a criminal case. 43 Upon being elected to office, District Attorney Krasner 44 established a series of office policies with the purported purpose to "end mass incarceration and bring balance back to 45 sentencing," and later adopted a series of policies related to 46 47 certain crimes or classes of people. These policies include directives not to charge sex workers or individuals for certain 48 49 classes of crimes such as prostitution or possession of 50 marijuana and marijuana-related drug paraphernalia. 51 These new policies identified a series of offenses for which

the gradation may be reduced with the purpose of "reduc[ing] 1 pre-trial incarceration rates as no bail is required and the 2 shorter time required for hearings expedites Municipal Court and 3 4 Common Pleas dockets, " and requiring disposition of retail theft 5 cases unless the value of the item stolen exceeds \$500 or where 6 the defendant has an extensive history of theft convictions. 7 District Attorney Krasner instituted policies to make plea offers below the bottom end of the mitigated range under the 8 9 Sentencing Guidelines from the Pennsylvania Sentencing Commission and seek greater use of house arrest, probation and 10 11 alternative sentencing when the sentencing guidelines indicate a 12 range of incarceration of less than 24 months. 13 In February 2018, District Attorney Krasner established a policy that his office "will ordinarily no longer ask for cash 14 15 bail for...misdemeanors and felonies" listed in the policy, 16 because "[T]he cash bail system is rife with injustice and 17 exacerbates socio-economic and racial inequalities, 18 disproportionately penalizing the poor and people of color." 19 In November 2018, District Attorney Krasner adopted a policy 20 in which a criminal defendant's immigration status should be considered in the plea-bargaining process, effectively providing 21 22 that if an immigration consequence is detected pre-trial or with 23 respect to a sentencing recommendation, counsel will advise if 24 an offer can be made to avoid the consequence. 25 Other policies that District Attorney Krasner directed were 26 as follows: 27 (1) Assistant district attorneys may not proceed in 28 cases against defendants driving under the influence of 29 cannabis when the defendants' blood "contains inactive 30 metabolite (11-Nor-9-Carboxy-Delta-9-THC) or 4 or fewer ng/mls of psycho-active THC" and that "if the defense 31 presents evidence that calls impairment into question, an ADA 32 33 may consider dropping the charges against the defendant." 34 (2) The District Attorney's Office "will only oppose 35 motions for redactions or expungements in limited 36 circumstances" and sets forth various scenarios in which the 37 office will agree to, seek or not oppose the expungement of a 38 defendant's criminal history. The District Attorney's Office directed plea offers 39 (3) 40 and sentencing recommendations: 41 (i) for felonies, "aimed at an office-wide average 42 period of total supervision among cases of around 18 43 months or less of total supervision, with a ceiling of 3 44 years of total supervision or less on each case"; 45 (ii) for misdemeanors, aimed at an office-wide average of "6 months or less of total supervision, with a 46 ceiling of 1 year"; 47 (iii) for all matters, for "concurrent sentences"; 48 49 and 50 (iv) for cases involving incarceration, "for a 51 period of parole that is no longer than the period of

1

incarceration."

2 Nearly all of District Attorney Krasner's policies "create a 3 presumption" for ADAs to follow and require approval from 4 District Attorney Krasner himself or a first assistant district 5 attorney for deviations from the policies.

District Attorney Krasner, in an April 2021 report published 6 by the District Attorney's Office (DAO) titled "Ending Mass 7 Supervision: Evaluating Reforms," wrote in his opening letter: 8 9 "I am proud of the work this office has done to make Philadelphians, particularly Philadelphians of Color, freer from 10 11 unnecessary government intrusion, while keeping our communities 12 safe." In reality, the policies and practices of the 13 Philadelphia District Attorney's Office instituted under the direction of District Attorney Krasner have led to catastrophic 14 15 consequences for the people of the City of Philadelphia.

16 According to the City Controller, spikes in gun violence and 17 homicides have dramatically impacted historically disadvantaged neighborhoods, and those neighborhoods are "primarily low-income 18 with predominately black or African American residents." The 19 20 Philadelphia Police Department (PPD) reports that the number of 21 homicide victims has increased every year since 2016, more than 22 doubling from 2016 to 2021, with a year-over-year increase of 23 40% between 2019 and 2020. As of October 16, 2022, there have 24 already been 430 homicides in the City of Philadelphia in 2022. 25 As of October 17, 2022, reported trends gathered from the PPD's "incident" data, which tracks the reporting of all crimes in 26 27 addition to homicides, shows a 12% increase in all reported 28 offenses, a 6% increase in violent offenses and a 21% increase 29 in property offenses.

While incidents of violent crime are increasing, prosecution of crime by the Philadelphia District Attorney's Office has decreased during this same period. In 2016, the Philadelphia District Attorney's Office reported that only 30% of "all offenses" resulted in a dismissal or withdrawal, but that number spiked to 50% in 2019, 54% in 2020, 67% in 2021 and 65% to date in 2022.

37 A similar trend is evident when filtering the data for 38 violent crimes, where, in 2016, the withdrawal and dismissed 39 violent crime cases accounted for 48% of all violent crime case outcomes, but that percentage increased to 60% in 2019, to 68% 40 in 2020, to 70% in 2021 and to 66% in 2022 to date. Data from 41 42 the Pennsylvania Sentencing Commission relating to violations of 43 the Uniform Firearms Act (VUFA) evidences a similar jarring 44 trend. The Sentencing Commission reports that guilty dispositions in the City of Philadelphia declined from 88% in 45 2015 to 66% in 2020, compared to a decline from 84% to 72% in 46 47 counties of the second class, with the driver of the decrease 48 being nolle pros dispositions. As compared to the Statewide data 49 and other county classes, in the City of Philadelphia the 50 percent of quilty verdicts has decreased significantly, while 51 the percent of nolle prossed cases has increased.

Studies by the Delaware Valley Intelligence Center (DVIC) 1 attempted to provide "an explanation for the increase in 2 homicides and shootings in an effort to begin a conversation to 3 4 address the challenge at a strategic level, " and, significantly, 5 the report notes: "The rate of prosecution dismissal and withdrawal has been 6 7 increase [sic] substantially since 2015 under DA [Seth] Williams, and has continued to increase after DA Krasner took 8 office. Furthermore, a closer examination of these dropped cases 9 indicates that more cases are dismissed/withdrawn at the 10 11 preliminary hearing state [sic] under DA Krasner than the actual 12 trial state []. This implies that, even when criminals are caught with a gun, they are swiftly finding out they may not 13 14 receive as significant a consequence as they had historically. 15 Notably, the likelihood of being arrested is low to begin with. 16 This means that, criminals know that their likelihood of getting caught with a gun is slim and, even if they get caught, they 17 18 feel that they can leave without severe (or any) consequences." 19 The DVIC conducted a "cursory examination" of 20 dismissed/withdrawn cases in 2018/2019 and "found 6 offenders whose cases were dismissed (VUFA former convict charge) and got 21 later involved in shootings...2 of these shootings were fatal 22 23 and 4 out of these 6 offenders were gang members." 24 The DVIC studied the prosecution declination for narcotics, 25 retail theft and prostitution arrests from 2016 to 2018, and 26 concluded in its key findings that the percentage of all 27 declinations, not just narcotics, prostitution and retail theft, 28 increased "especially in 2018" to more than 7%, when it had been 29 just 2% or less between 2007 and 2015. 30 In September 2020, the Philadelphia City Council authorized 31 the Committee on Public Safety and the Special Committee on Gun 32 Violence Prevention to study gun violence in the city. This 33 study involved a collaboration between the Controller's Office, 34 Defender Association, Department of Public Health, District Attorney's Office, First Judicial District, Managing Director's 35 36 Office, Pennsylvania Attorney General and PPD. The published results, called the "100 Shooting Review Committee Report," 37 38 discusses trends and general findings regarding shootings in the 39 City of Philadelphia. The published results showed the 40 following: 41 The clearance rate (i.e., when an arrest was made or (1)42 a suspect that could not be arrested was identified) for 43 fatal shootings in 2020 was 37% and the rate for nonfatal 44 shootings was 18%. 45 There has been a "marked increase" in the number of (2) people arrested for illegal gun possession without the 46 accusation of an additional offense, including a doubling in 47 arrests for illegal possession of a firearm without a license 48

50 (3) The initial and final bail amounts set by courts in 51 illegal possession of firearms cases declined between 2015

since 2018.

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and 2019 and increased in 2020 and 2021. 1 2 (4) Conviction rates in shooting cases declined between 3 2016 and 2020 from 96% to 80% in fatal shootings and from 69% 4 to 64% in nonfatal shootings. 5 There is a long-term trend of a reduction in (5) 6 conviction rates for illegal gun possession cases, dropping 7 from 65% in 2015 to 45% in 2020. In August 2022, the Philadelphia Police Commissioner 8 indicated that her department is short-staffed by approximately 9 20%, or 1,300 officers, due to low morale, politics, increased 10 11 scrutiny and "uniquely stringent hiring requirements" during a 12 nationwide shortage. 13 Police Commissioner Danielle Outlaw stated, "The truth is the 14 homicides are not happening in a vacuum - there are those who 15 are determined to attack and kill their victims. While we are making constant adjustments to mitigate this sickening reality, 16 17 our officers, simply put, just can't keep up by being everywhere 18 at all times." While the PPD may arrest a suspect for the 19 commission of a crime, the Philadelphia District Attorney's 20 Office is one of the few district attorney's offices in this Commonwealth that reserves unto itself the authority to charge a 21 22 person for a criminal act. 23 In October 2022, following yet another act of violence 24 against police in the City of Philadelphia, Police Commissioner 25 Danielle Outlaw issued the following statement: 26 "We are tired of arresting the same suspects over and over 27 again, only to see them right back out on the street to continue 28 and sometimes escalate their criminal ways. We are tired of 29 having to send our officers into harm's way to serve warrants on 30 suspects who have no business being on the street in the first 31 place. 32 No - not everyone needs to be in jail. But when we repeatedly 33 see the extensive criminal histories of those we arrest for 34 violent crime, the question needs to be asked as to why they 35 were yet again back on the street and terrorizing our 36 communities. I am beyond disgusted by this violence. Our entire department 37 38 is sickened by what is happening to the people that live, work, 39 and visit our city. Residents are tired of it. Business owners 40 are tired of it. Our children are tired of it. 41 We are long past 'enough is enough'." 42 Acts of violence, and particularly violent crimes committed 43 with firearms, have exacted a heavy toll on victims and their families, with countless lives unnecessarily lost or 44 irretrievably broken, due to the increase of violent crime in 45 46 the City of Philadelphia. The foregoing acts constitute 47 "misbehavior in office" by District Attorney Krasner in that such acts have substantially contributed to the increase in 48 49 crime in the City of Philadelphia, undermined confidence in the 50 criminal justice system, and betrayed the trust of the citizens

51 of Philadelphia and the Commonwealth.

WHEREFORE, District Attorney Lawrence Samuel Krasner is 1 2 guilty of an impeachable offense warranting removal from office 3 and disgualification to hold any office of trust or profit under 4 this Commonwealth. 5 ARTICLE II: 6 Misbehavior In Office In the Nature of Obstruction 7 of House Select Committee Investigation 8 House Resolution 216 of 2022 established the House Select 9 Committee to Restore Law and Order pursuant to Rule 51 of the General Operating Rules of the House. The select committee is 10 11 authorized and empowered "to investigate, review and make 12 finding and recommendations concerning risking rates of crime, law enforcement and the enforcement of crime victim rights," in 13 14 the City of Philadelphia. 15 House Resolution 216 further charges the select committee to 16 make findings and recommendations, including, but not limited to, the following: 17 18 (1) Determinations regarding the performance of public 19 officials empowered to enforce the law in the City of 20 Philadelphia, including the district attorney, and 21 recommendations for removal from office or other appropriate 22 discipline, including impeachment. 23 (2) Legislation or other legislative action relating to 24 policing, prosecution, sentencing and any other aspect of law 25 enforcement. (3) Legislation or other legislative action relating to 26 27 ensuring the protection, enforcement and delivery of 28 appropriate services and compensation to crime victims. 29 (4) Legislation or other legislative action relating to 30 ensuring the appropriate expenditure of public funds intended 31 for the purpose of law enforcement, prosecutions or to 32 benefit crime victims. 33 (5) Other legislative action as the select committee 34 finds necessary to ensure appropriate enforcement of law and order in the City of Philadelphia. 35 36 In pursuit of these obligations, the resolution empowers the 37 select committee chair to, among other things, "send for individuals and papers and subpoena witnesses, documents, 38 39 including electronically stored information, and any other materials under the hand and seal of the chair." The chair 40 issued subpoenas to a number of Philadelphia municipal offices, 41 42 including the Controller, the Mayor, the Police Department, the Sheriff's Office, the Treasurer and the District Attorney's 43 44 Office. The subpoenas sought nonprivileged records necessary to fulfill the select committee's obligations to the House of 45 Representatives pursuant to House Resolution 216. 46 While other municipal offices worked cooperatively with the 47 48 select committee to respond to the subpoenas issued to them, 49 District Attorney Krasner and his office chose instead to 50 obstruct the select committee's work at every turn. District Attorney Krasner and his office asserted that the select 51

committee was illegitimate and that its subpoenas served "no 1 valid legislative purpose, violating the separation of powers, 2 invading legal privileges, and seeking to deny the 3 4 constitutional rights of Philadelphia's citizens, especially 5 their democratic right to vote and choose their local leaders." 6 District Attorney Krasner asserted various claims that held 7 no basis in fact or law, including the following:

8

District Attorneys are not subject to impeachment. (1)Impeaching the District Attorney violates the (2)

9 10 constitutional rights of the people who voted for him.

11 The District Attorney committed no wrong, and (3) 12 therefore was not required to comply with the committee 13 chair's subpoena.

14 15

Impeachment of a public official requires a (4) conviction for a criminal act; and

16 District Attorney Krasner and his office refused to search for or produce any documents in response to the subpoena. 17 18 Despite multiple attempts by counsel to the select committee chair to bring District Attorney Krasner and his office into 19 20 compliance with the subpoenas, explaining on multiple occasions 21 that the select committee was seeking nonprivileged records and, 22 as it related to any record for which the District Attorney 23 believed were privileged, the District Attorney should follow 24 common practice in responding to a subpoena by providing a 25 privilege log to identify those records for which the District 26 Attorney asserts a privilege.

27 On September 12, 2022, after multiple exchanges between 28 counsel and a Request to Show Cause why the District Attorney 29 should not be held in contempt by the House, the select committee issued an interim report pursuant to Rule 51 of the 30 31 General Operating Rules of the House of Representatives, notifying the House of District Attorney Krasner's refusal to 32 33 comply with the subpoena and recommending that the House consider contempt proceedings. 34

The House of Representatives adopted House Resolution 227 on 35 36 September 13, 2022, resolving that the House hold District 37 Attorney Krasner in contempt. House Resolution 227 was adopted 38 by a bipartisan vote of 162 to 38.

39 District Attorney Krasner filed an action in Commonwealth Court on September 2, 2022, in which he raised the same 40 arguments that fail to have any meaningful basis in law or fact. 41 42 District Attorney Krasner and his office have since feigned 43 partial compliance with the subpoena, providing several public-44 facing records obtained without the need to engage in any legitimate effort to search for the records. 45

46 The select committee chair invited District Attorney Krasner to testify before the select committee in executive session on 47 October 21, 2022. District Attorney Krasner refused to testify 48 49 in executive session, demanding a public hearing instead. 50 District Attorney Krasner then published a press release which was misleading at best, mischaracterizing the invitation to 51

District Attorney Krasner to testify in yet another moment of 1 2 grandstanding. Given the District Attorney's rejection of the invitation to 3 4 testify in executive session, the select committee was compelled 5 to cancel the hearing. 6 District Attorney Krasner has, at every turn, obstructed the 7 efforts of the House Select Committee on Restoring Law and Order. He has consistently raised specious claims without a good 8 faith basis in law or fact. Even after the House of 9 Representatives resolved to hold him in contempt, District 10 11 Attorney Krasner's efforts to comply with subpoenas issued by 12 the select committee chair fall far short of what can be 13 considered a reasonable good faith effort. 14 WHEREFORE, District Attorney Lawrence Samuel Krasner is 15 guilty of an impeachable offense warranting removal from office 16 and disqualification to hold any office of trust or profit under 17 this Commonwealth. 18 Article III: 19 Misbehavior In Office In the Nature of Violation of 20 the Rules of Professional Conduct and Code of 21 Judicial Conduct; specifically Rule 3.3 Candor Toward 22 the Tribunal, Rule 8.4 Professional Misconduct, and 23 Canon 2 of the Code of Judicial Conduct Impropriety 24 and Appearance of Impropriety in the Matter 25 of Robert Wharton v. Donald T. Vaughn 26 In the Federal habeas corpus proceeding in Robert Wharton v. 27 Donald T. Vaughn, Federal District Court Judge Goldberg issued a 28 memorandum order admonishing and sanctioning the District 29 Attorney's Office. Robert Wharton was convicted of murdering the parents of survivor Lisa Hart-Newman, who was seven months old 30 31 at the time and was left to freeze to death with her deceased 32 parents by Mr. Wharton. 33 After his conviction, Wharton pursued a death penalty habeas 34 petition in the Federal district court. The District Attorney's 35 Office under prior administrations had opposed this petition. 36 In 2019, District Attorney Krasner's administration filed a 37 "Notice of Concession of Penalty Phase Relief," stating that it 38 would not seek a new death sentence, and, based on that 39 sentencing relief, the litigation and appeals could end. The 40 concession noted only that the decision to concede was made "[f]ollowing review of this case by the Capital Case Review 41 42 Committee of the Philadelphia [District Attorney's Office], communication with the victims' family, and notice to 43 44 [Wharton's] counsel." Judge Goldberg undertook an independent analysis of the 45 merits of the claim and invited the Pennsylvania Office Attorney 46 General (OAG) to file an amicus brief in the case. In its 47 amicus, the OAG submitted additional facts that the District 48 49 Attorney's Office had not disclosed, including evidence of 50 prison misconducts, attempted escapes and Department of 51 Corrections concerns regarding "assaultiveness" and "escape" by

1 Mr. Wharton.

The OAG concluded that "given the facts of this investigation and aggravating sentencing factors present in this case, Wharton could not establish a reasonable probability that the outcome of his penalty phase death sentence would have been different if the jury had heard evidence of his alleged 'positive' prison adjustment."

8 The OAG further determined that members of the family, 9 including victim Ms. Hart-Newman, were not contacted and that 10 they opposed the concession by the District Attorney's Office. 11 After an evidentiary hearing, Judge Goldberg held as follows:

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(1) The District Attorney's Office failed to advise the court of significant anti-mitigation evidence, including that Mr. Wharton had made an escape attempt at a court appearance.

15 (2) Two of the office's supervisors violated Federal 16 Rule of Civil Procedure 11(b)(3) "based upon that Office's 17 representations to this Court that lacked evidentiary support 18 and were not in any way formed after 'an inquiry reasonable 19 under the circumstances.'"

(3) Representations of communication with the victims'
family were "misleading," "false," and "yet another
representation to the Court made after an inquiry that was
not reasonable under the circumstances."

(4) The Law Division Supervisor, Assistant Supervisor
and District Attorney's Office violated Rule 11(b)(1), and
concluding that the violation was "sufficiently 'egregious'
and 'exceptional' under the circumstances to warrant
sanctions."

29 Judge Goldberg imposed nonmonetary sanctions on the District Attorney's Office, requiring that separate written apologies be 30 31 sent to the victim, Lisa Hart-Newman, and the victim's family 32 members. Given the testimony of the two Law Division supervisors 33 that District Attorney Krasner approved and implemented internal 34 procedures that created the need for this sanction, and that the 35 District Attorney had the sole, ultimate authority to direct 36 that the misleading Notice of Concession be filed, therefore 37 "the apologies shall come from the District Attorney, Lawrence 38 Krasner, personally."

39 District Attorney Krasner has the sole authority to approve court filings on behalf of Philadelphia District Attorney's 40 office. While in office, District Attorney Krasner directed, 41 42 approved and or permitted the filing of a "Notice of Concession" and presentation of other pleadings and statements 43 44 in Federal court which contained materially false and or misleading affirmative statements and purposeful omissions of 45 fact in violation of the Rules of Professional Conduct, Rule 3.3 46 (Candor Toward the Tribunal) and Rule 8.4 (Professional 47 Misconduct), and Code of Judicial Conduct, Canon 2 (Impropriety 48 49 and or Appearance of Impropriety).

50 WHEREFORE, District Attorney Lawrence Samuel Krasner is 51 guilty of an impeachable offense warranting removal from office

and disqualification to hold any office of trust or profit under 1 2 this Commonwealth.

Article IV:

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Misbehavior In Office In the Nature of Violation of the Rules of Professional Conduct; specifically Rule 3.3 Candor Toward the Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety in the matter of Commonwealth vs. Pownall

9 In his special concurrence in Commonwealth v. Pownall, 10 11 Supreme Court Justice Dougherty highlighted what he feared to be 12 an effort by the District Attorney's Office to deprive certain 13 defendants of a fair and speedy trial. Following the June 2017 incident in which former Philadelphia police officer Ryan 14 15 Pownall shot and killed David Jones, the District Attorney's 16 Office submitted the matter to an investigative grand jury. The 17 investigating grand jury issued a presentment recommending that 18 Pownall be charged with criminal homicide, possession of an 19 instrument of crime and recklessly endangering another person; 20 and

21 During trial, the prosecutor filed a motion in limine to 22 preclude the standard peace officer justification defense 23 instruction, based on the assertion that the instruction, which largely tracked language of statute, violated Fourth Amendment 24 25 prohibition against unreasonable search and seizure. The motion was denied and the prosecution appealed to the Superior Court, 26 27 which quashed the appeal as unauthorized. The Supreme Court 28 granted the prosecutor's request for allowance of appeal.

29 The Supreme Court ultimately denied the appeal, but the 30 special concurrence filed by Justice Dougherty illuminated 31 startling behavior by the District Attorney's Office. Justice 32 Dougherty held that the District Attorney's Office's actions 33 during grand jury process "implicate[s] a potential abuse" and 34 stated that "the presentment in this case is perhaps best characterized as a 'foul blow.'" He referred to the grand jury 35 36 presentment, authored by the District Attorney's Office, as a 37 "gratuitous narrative."

38 Justice Dougherty also recognized that any abuse of the grand jury could have been remedied by "Statutory safeguards embedded 39 in the process," such as a preliminary hearing. He went on to 40 41 say "What is troubling is the DAO's effort to ensure that would 42 not occur," i.e., their filing of a motion to bypass the 43 preliminary hearing.

44 Justice Dougherty found it "inexplicable" that, in presenting a bypass motion to the Court of Common Pleas, the District 45 Attorney's Office failed to highlight the Investigating Grand 46 47 Jury Act section 4551(e), which directs that a defendant "shall" 48 be entitled to a preliminary hearing. He emphasized that the 49 District Attorney's Office "appear[ed] to have known [about that requirement] at the time it filed its motion." 50 51 As it related to the prosecutor's motion in limine and

interlocutory appeal, Justice Dougherty observed that the 1 District Attorney's Office's motion "presented only half the 2 3 relevant picture." He went on to say that "this type of advocacy would be worrisome coming from any litigant," but coming from a 4 prosecutor, "is even more concerning, particularly in light of 5 the motion's timing.... "He cited directly to Pennsylvania Rule 6 of Professional Conduct 3.3 regarding candor to the tribunal. 7 8 Further referencing ethical concerns, Justice Dougherty found 9 that the timing of the motion in limine, "[w]hen combined with the other tactics highlighted throughout this concurrence," 10 11 could lead to the conclusion that the decision to take "an 12 unauthorized interlocutory appeal was intended to deprive [Mr. 13 Pownall] of a fair and speedy trial." Justice Dougherty went on 14 to sav: 15 Now, for the first time before this Court, the DAO finally 16 admits its true intent in all this was simply to use 17 Pownall's case as a vehicle to force judicial determination 18 on 'whether Section 508(a)(1) is facially unconstitutional.' 19 DAO's Reply Brief at 1; see id. at 6 (asserting Section 508's 20 applicability to [Pownall] is not the subject of this 21 appeal"). What's more, despite having assured the trial court 22 it was not trying 'to bar [Pownall] from a defense[.]' N.T. 23 11/25/2019 at 8, the DAO now boldly asserts it would be 24 appropriate for this Court to rewrite the law and 25 retroactively apply it to Pownall's case because he supposedly 'had fair notice of his inability to rely on this 26 27 unconstitutional defense[.]' DAO's Brief at 10. Justice Dougherty concluded, "Little that has happened in 28 29 this case up to this point reflects procedural justice. On the contrary, the DAO's prosecution of Pownall appears to be "driven 30 31 by a win-at-all-cost office culture" that treats police officers 32 differently than other criminal defendants. DAO CONVICTION 33 INTEGRITY UNIT REPORT, OVERTURNING CONVICTIONS - AND AN ERA 2 (June 15, 2021) available at tinyurl.com/CIU report (last 34 visited July 19, 2022). This is the antithesis of what the law 35 36 expects of a prosecutor." 37 On remand, Common Pleas Court Judge McDermott said that there 38 were "so many things wrong" with the District Attorney's 39 Office's instructions to the investigating grand jury that it warranted dismissing all charges against Mr. Pownall. After 40 hearing testimony from the assistant district attorneys who 41 42 handled the grand jury and preparation of the presentment, Judge McDermott concluded that the District Attorney's Office failed 43 44 to provide the legal instructions to the grand jurors on the definitions for homicide and information regarding the use-of-45 46 force defense. In her October 17, 2022, Statement of Findings of Fact and 47 Conclusions of Law, Judge McDermott stated, "The Commonwealth 48 49 made an intentional, deliberate choice not to inform the grand 50 jurors about the justification defense under Section 508. While

1 Defendant's case at the time of the Grand Jury proceedings, she 2 decided not to advise the Grand Jury about Section 508 after 3 consulting with other, more senior Assistant District 4 Attorneys."

5 As it related to Pownall's right to a preliminary hearing, 6 Judge McDermott wrote:

7 In its Motion to bypass the preliminary hearing, the 8 Commonwealth demonstrated a lack of candor to the Court by 9 misstating the law and providing Judge Coleman with incorrect 10 case law. 11 \* \* \*

11 12 The Commonwealth was also disingenuous with the Court 13 when it asserted that it had good cause to bypass the preliminary hearing under Pa.R.Crim.P. 565(a) because of the 14 15 complexity of the case, the large number of witnesses the 16 Commonwealth would have to call, the expense, and the delay 17 caused by a preliminary hearing. As a preliminary hearing was 18 not held in this case, the Defendant's due process rights 19 were violated and the Defendant suffered prejudice. 20 Judge McDermott told the District Attorney's Office that if 21 defense counsel had made the decisions that the District 22 Attorney's Office made, she would "declare them incompetent." 23 The District Attorney's Office's own expert report from Gregory 24 A. Warren, Ed.D., of American Law Enforcement Training and Consulting concluded that, given all the facts presented to him, 25 Officer Pownall's "use of deadly force in this case was 26 27 justified." This expert report was withheld from Pownall by the 28 District Attorney's Office.

29 District Attorney Krasner has the sole authority to approve court filings on behalf of Philadelphia District Attorney's 30 31 office. While in office District Attorney Krasner directed, 32 approved and or permitted the filing of motions, presentations 33 of other pleadings and statements to the Grand Jury and the 34 Court which intentionally omitted, concealed and or withheld material facts and legal authority relevant to the judicial 35 36 proceedings in violation of the Rules of Professional Conduct, Rule 3.3 (Candor Toward the Tribunal), Rule 8.4 (Professional 37 38 Misconduct) and Code of Judicial Conduct, Canon 2 (Impropriety 39 and or Appearance of Impropriety).

40 WHEREFORE, District Attorney Lawrence Samuel Krasner is 41 guilty of an impeachable offense warranting removal from office 42 and disqualification to hold any office of trust or profit under 43 this Commonwealth.

44 Article V: 45 Misbehavior In Office In the Nature of Violation of 46 the Rules of Professional Conduct and Code of Judicial Conduct; specifically Rule 3.3 Candor to 47 48 Tribunal, Rule 8.4 Professional Misconduct, and Canon 49 2 of the Code of Judicial Conduct Impropriety and 50 Appearance of Impropriety in the matter In 51 re: Conflicts of Interest of Philadelphia District

### Attorney's Office

2 During sworn testimony, District Attorney Krasner withheld 3 material facts from the Supreme Court when he testified under oath before the Supreme Court's Special Master. The Special 4 Master was appointed by the Supreme Court pursuant to its King's 5 Bench jurisdiction to investigate whether District Attorney 6 Krasner had a conflict of interest favoring the defendant and 7 appellant, Mumia Abu-Jamal, who had been convicted of first-8 9 degree murder of Officer Daniel Faulkner. District Attorney Krasner testified that he "never represented any advocacy 10 11 organization for Mumia Abu-Jamal."

While affirmatively stating he never represented an 12 13 "organization" which advocated for Mumia Abu-Jamal, District 14 Attorney Krasner omitted the fact that he had, in fact, 15 represented at least one pro-Mumia activist who was arrested for seeking to intimidate the judge deciding Abu-Jamal's Post 16 Conviction Relief Act ("PCRA") Petition. That activist, who at 17 the time was the "Director" of the "Youth Action Coalition," was 18 arrested along-side local leaders of The International Concerned 19 20 Family and Friends of Mumia Abu-Jamal, all of whom were 21 protesting outside the home of Abu-Jamal's PCRA judge in an 22 effort to illegally influence the very proceedings at issue in 23 Mumia Abu-Jamal's nunc pro tunc appeal.

24 District Attorney Krasner represented this "Director," and 25 potentially other pro-Mumia activists, against charges for violating a criminal statute that prohibits protesting outside 26 27 the homes of judicial officers to influence the outcome of cases 28 pending before the judicial officers. Yet, in testifying that he 29 "never represented any advocacy organization for Mumia Abu-Jamal," District Attorney Krasner omitted these material facts, 30 31 providing a partial and misleading disclosure regarding his 32 connection to the effort to exonerate and free Mumia Abu-Jamal. District Attorney Krasner's misleading disclosure was directly 33 34 relevant to the subject matter under investigation by the 35 Supreme Court in that he was concealing material facts 36 concerning his conflicts of interest in the Mumia Abu-Jamal matter, an issue at the very heart of the Supreme Court's review 37 38 of the King's Bench Petition filed by the widow of Officer 39 Faulkner. District Attorney Krasner therefore violated Rules of Professional Conduct, Rule 3.3 (Candor Toward the Tribunal), 40 41 Rule 8.4 (Professional Misconduct) and Code of Judicial Conduct, 42 Canon 2 (Impropriety and or Appearance of Impropriety). WHEREFORE, District Attorney Lawrence Samuel Krasner is 43 44 quilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under 45 46 this Commonwealth. 47 Article VI: Misbehavior in Office in Nature of 48 49 Violation of Victims Rights

50 Federal and State law provides for certain rights for victims 51 related to the prosecution and sentencing of the defendants who

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victimized them or their family members (18 U.S.C. § 3771 (b)(2) 1 (A) and section 201 of the act of November 24, 1998 (P.L.882, 2 3 No.111), known as the Crime Victims Act). Chief among the rights provided to victims is the right to be kept informed at all 4 stages of the prosecution through clear, respectful and honest 5 communication and to be consulted with regard to sentencing. 6 District Attorney Krasner repeatedly violated, and allowed 7 Assistant District Attorneys under his supervision to violate, 8 the Federal and state victims' rights acts on multiple occasions 9 by specifically failing to timely contact victims, deliberately 10 11 misleading victims and or disregarding victim input and treating 12 victims with contempt and disrespect.

13 WHEREFORE, District Attorney Lawrence Samuel Krasner is 14 guilty of an impeachable offense warranting removal from office 15 and disqualification to hold any office of trust or profit under 16 this Commonwealth.

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## Article VII:

Misbehavior In Office In the Nature of Violation of the Constitution of Pennsylvania By Usurpation of the Legislative Function

21 Pursuant to Article II of the Constitution of Pennsylvania, 22 the legislative power is vested in the General Assembly. 23 District Attorney Krasner as an elected executive in the City of Philadelphia has no authority to create, repeal or amend any 24 state law. Despite this clear separation of powers, District 25 26 Attorney Krasner has contravened the authority of the 27 legislature by refusing to prosecute specifically prohibited 28 conduct under state law. Rather than exercising his inherent 29 discretionary powers to review and determine charges on a caseby-case basis, District Attorney Krasner, in his capacity as the 30 31 Commonwealth's Attorney in the City of Philadelphia, 32 unilaterally determined, directed and ensured that certain 33 crimes would no longer be prosecuted and were therefore de facto 34 legal.

35 These crimes include prostitution, theft and drug-related 36 offenses, among others. In particular, the de facto legalization 37 of prostitution by District Attorney Krasner has had a 38 devastating impact on women who are victims of sex trafficking 39 and the communities where they are trafficked. Refusing to prosecute retail theft of property with less than a value of 40 \$500, District Attorney Krasner has created an atmosphere of 41 42 lawlessness in Philadelphia, with the direct effect of causing businesses to curtail activity or cease doing business 43 44 altogether in Philadelphia. District Attorney Krasner's refusal to prosecute those caught driving under the influence of 45 marijuana, aside from contributing to the lawlessness in the 46 47 city, has created dangerous situations for the health, safety and welfare of the people in Philadelphia. District Attorney 48 49 Krasner de facto legalizing such acts that the General Assembly 50 has determined to be illegal is a clear usurpation of 51 legislative powers in violation of the Constitution of

Pennsylvania, and thus constitutes misbehavior in office.
 WHEREFORE, District Attorney Lawrence Samuel Krasner is
 guilty of an impeachable offense warranting removal from office
 and disqualification to hold any office of trust or profit under
 this Commonwealth.

6 The House of Representatives hereby reserves to itself the 7 right and ability to exhibit at any time after adoption of this resolution further or more detailed Articles of Impeachment 8 against District Attorney Lawrence Samuel Krasner, to reply to 9 10 any answers that District Attorney Lawrence Samuel Krasner may 11 make to any Articles of Impeachment which are exhibited and to 12 offer proof at trial in the Senate in support of each and every 13 Article of Impeachment which shall be exhibited by them. 14 Upon the articles of impeachment against Lawrence Samuel 15 Krasner, Philadelphia District Attorney, being signed by the Speaker of the House of Representatives, the Speaker shall 16 17 appoint a committee of three members, two from the majority party and one from the minority party, to exhibit the same to 18 the Senate, and on behalf of the House of Representatives to 19 20 manage the trial thereof.

The expenses of the committee shall be paid by the Chief Clerk from appropriation accounts under the Chief Clerk's exclusive control and jurisdiction upon a written request approved by the Speaker of the House of Representatives, the Majority Leader of the House of Representatives or the Minority Leader of the House of Representatives.

# **EXHIBIT C**

## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE RESOLUTION No. 240 Session of 2022

INTRODUCED BY WHITE, ROSSI, STAATS, O'NEAL, OWLETT, SONNEY,
GREINER, R. MACKENZIE, E. NELSON, DIAMOND, DUNBAR, TWARDZIK,
GLEIM, KLUNK, RYAN, WARNER, MILLARD, ARMANINI, BENNINGHOFF,
KERWIN, M. MACKENZIE, FEE, HICKERNELL, HEFFLEY, LEWIS
DELROSSO, GREGORY, KAIL, CAUSER AND GILLESPIE,
OCTOBER 26, 2022

AS AMENDED, HOUSE OF REPRESENTATIVES, NOVEMBER 16, 2022

### A RESOLUTION

1 2 3	Impeaching Lawrence Samuel Krasner, District Attorney of Philadelphia, for misbehavior in office; and providing for the appointment of trial managers.
4	WHEREAS, Lawrence Samuel Krasner was elected to the position <
5	of District Attorney of Philadelphia on November 7, 2017, and
6	re elected to the position on November 2, 2021, pursuant to
7	section 4 of Article IX of the Constitution of Pennsylvania; and
8	WHEREAS, Upon assuming office, District Attorney Krasner
9	terminated more than 30 assistant district attorneys (ADA) from-
10	employment with the Philadelphia District Attorney's Office; and
11	WHEREAS, Many of these terminated assistant district
12	attorneys were senior level staffers in supervisory roles who
13	possessed significant prosecutorial experience and knowledge of
14	criminal procedure; and
15	WHEREAS, District Attorney Krasner replaced this vast
16	institutional knowledge in the Philadelphia District Attorney's

Office with attorneys who lacked any meaningful experience in-1 prosecuting criminal cases, some of whom only recently graduated 2 3 from law school; and WHEREAS, District Attorney Krasner subsequently withdrew the 4 office from membership in the Pennsylvania District Attorneys 5 Association (PDAA) because, he asserted, PDAA supported 6 7 regressive and punitive policies; and 8 WHEREAS, In withdrawing from PDAA, District Attorney Krasner-9 denied the attorneys in his office the ability to participate in-10 the various professional development and training programsprovided by PDAA through its educational institute; and 11 12 WHEREAS, Rather than offering traditional prosecutorial 13 training on such subjects as prosecutorial ethics, human 14 trafficking, witness examination, trial advocacy, trial 15 management and achieving justice for domestic violence and sexual assault victims, District Attorney Krasner offered 16 attorneys seminars, including "A New Vision for Criminal Justice-17 18 in Philadelphia," "Deportation: The Unforeseen Consequences of 19 Prosecution in our Immigrant Community," and "Philadelphia and-20 Safe Injection: Harm Reduction as Public Policy"; and 21 WHEREAS, The Philadelphia District Attorney's Officeeventually returned to more traditional prosecutorial training, 22 23 however, the office continued to focus on issues that promote-24 District Attorney Krasner's progressive philosophies rather than-25 how to effectively prosecute a criminal case; and 26 WHEREAS, Upon being elected to office, District Attorney-27 Krasner established a series of office policies with the 28 purported purpose to "end mass incarceration and bring balance-29 back to sentencing," and later adopted a series of policiesrelated to certain crimes or classes of people; and 30

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1 WHEREAS, These policies include directives not to charge sexworkers or individuals for certain classes of crimes such as 2 3 prostitution or possession of marijuana and marijuana-related drug paraphernalia; and 4 5 WHEREAS, These new policies identified a series of offenses 6 for which the gradation may be reduced with the purpose of-7 "reduc[ing] pre-trial incarceration rates as no bail is required-8 and the shorter time required for hearings expedites Municipal-Court and Common Pleas dockets," and requiring disposition of 9 10 retail theft cases unless the value of the item stolen exceeds \$500 or where the defendant has an extensive history of theft 11 12 convictions; and 13 WHEREAS, District Attorney Krasner instituted policies to-14 make plea offers below the bottom end of the mitigated range-15 under the Sentencing Guidelines from the Pennsylvania Sentencing 16 Commission and seek greater use of house arrest, probation and alternative sentencing when the sentencing guidelines indicate a 17 18 range of incarceration below 24 months; and 19 WHEREAS, In February 2018, District Attorney Krasnerestablished a policy that his office "will ordinarily no longer-20 ask for cash bail for . . . misdemeanors and felonies" listed in-21 the policy, because "The cash bail system is rife with injustice-22 23 and exacerbates socio-economic and racial inequalities, 24 disproportionately penalizing the poor and people of color"; and 25 WHEREAS, In November 2018, District Attorney Krasner adopted 26 a policy in which a criminal defendant's immigration status-27 should be considered in the plea-bargaining process, effectively-28 providing that where an immigration consequence is detected pre-29 trial or with respect to a sentencing recommendation, counselwill advise if an offer can be made to avoid the consequence; 30

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1 <del>and</del>

2	WHEREAS, Other policies that District Attorney Krasner
3	directed were as follows:
4	(1) Assistant district attorneys may not proceed in
5	cases against defendants driving under the influence of
6	cannabis when the defendants blood "contains inactive-
7	metabolite (11-Nor-9-Carboxy-Delta-9-THC) or 4 or fewer-
8	ng/mls of psycho-active THC" and that "if the defense-
9	presents evidence that calls impairment into question, an ADA
10	may consider dropping the charges against the defendant."
11	(2) The District Attorney's Office "will only oppose-
12	motions for redactions or expungements in limited
13	circumstances" and sets forth various scenarios in which the-
14	Office will agree to, seek or not oppose the expungement of a
15	defendant's criminal history.
16	(3) The District Attorney's Office directed plea offers-
17	and sentencing recommendations:
18	(i) for felonies, "aimed at an office wide average-
19	period of total supervision among cases of around 18
20	months or less of total supervision, with a ceiling of 3-
21	years of total supervision or less on each case";
22	(ii) for misdemeanors, aimed at an office wide-
23	average of "6 months or less of total supervision, with a
24	ceiling of 1 year";
25	(iii) for all matters, for "concurrent sentences";
26	and
27	(iv) for cases involving incarceration, "for a-
28	period of parole that is no longer than the period of
29	incarceration";
30	and

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WHEREAS, Nearly all of District Attorney Krasner's policies 1 2 "create a presumption" for ADAs to follow and require approval 3 from Krasner himself or a first assistant district attorney fordeviations from the policies; and 4 5 WHEREAS, District Attorney Krasner, in an April 2021 report published by the DAO titled "Ending Mass Supervision: Evaluating-6 7 Reforms, " wrote in his opening letter: "I am proud of the workthis office has done to make Philadelphians, particularly-8 Philadelphians of Color, freer from unnecessary government-9 10 intrusion, while keeping our communities safe"; and 11 WHEREAS, In reality, the policies and practices of the 12 Philadelphia District Attorney's Office instituted under the-13 direction of District Attorney Krasner have led to catastrophic consequences for the people of the City of Philadelphia; and 14 15 WHEREAS, According to the City Controller, spikes in gun-16 violence and homicides have dramatically impacted historically disadvantaged neighborhoods, and those neighborhoods are 17 18 "primarily low income with predominately black or African 19 American residents"; and 20 WHEREAS, The Philadelphia Police Department (PPD) reportsthat the number of homicide victims has increased every year-21 since 2016, more than doubling from 2016 to 2021, with a year-22 23 over-year increase of 40% between 2019 and 2020; and 24 WHEREAS, As of October 16, 2022, there have already been 430 25 homicides in the City of Philadelphia in 2022; and 26 WHEREAS, As of October 17, 2022, reported trends gathered 27 from the PPD's "incident" data, which tracks the reporting of all crimes in addition to homicides, shows a 12% increase in all-28 29 reported offenses, a 6% increase in violent offenses and a 21% 30 increase in property offenses; and

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1	WHEREAS, While incidents of violent crime are increasing,-
2	prosecution of crime by the Philadelphia District Attorney's
3	
-	Office has decreased during this same period; and
4	WHEREAS, In 2016, the Philadelphia District Attorney's Office
5	reported that only 30% of "all offenses" resulted in a dismissal
6	or withdrawal, but that number spiked to 50% in 2019, 54% in
7	2020, 67% in 2021 and 65% to date in 2022; and
8	WHEREAS, A similar trend is evident when filtering the data
9	for violent crimes, where, in 2016, the withdrawal and dismissed
10	violent crime cases accounted for 48% of all violent crime case-
11	outcomes, but that percentage increased to 60% in 2019, to 68%
12	in 2020, to 70% in 2021 and to 66% in 2022 to date; and
13	WHEREAS, Data from the Pennsylvania Sentencing Commission
14	relating to violations of the Uniform Firearms Act (VUFA)
15	evidences a similar jarring trend; and
16	WHEREAS, The Sentencing Commission reports that guilty
17	dispositions in the City of Philadelphia declined from 88% in-
18	2015 to 66% in 2020, compared to a decline from 84% to 72% in-
19	counties of the second class, with the driver of the decrease
20	being nolle pros dispositions; and
21	WHEREAS, As compared to the Statewide data and other county-
22	classes, the percent of guilty verdicts has decreased
23	significantly, while the percent of nolle prossed cases has
24	increased in the City of Philadelphia; and
25	WHEREAS, Studies by the Delaware Valley Intelligence Center
26	(DVIC) attempted to provide "an explanation for the increase in-
27	homicides and shootings in an effort to begin a conversation to
28	address the challenge at a strategic level," significantly, the-
29	report notes:
30	"The rate of prosecution dismissal and withdrawal has been

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increase [sic] substantially since 2015 under DA [Seth] 1 2 Williams, and has continued to increase after DA Krasner took 3 office. Furthermore, a closer examination of these dropped cases indicates that more cases are dismissed/withdrawn at the 4 preliminary hearing state [sic] under DA Krasner than the actual 5 6 trial state []. This implies that, even when criminals are-7 caught with a gun, they are swiftly finding out they may not-8 receive as significant a consequence as they had historically. 9 Notably, the likelihood of being arrested is low to begin with. 10 This means that, criminals know that their likelihood of gettingcaught with a gun is slim and, even if they get caught, they-11 feel that they can leave without severe (or any) consequences."; 12 13 and WHEREAS, The DVIC conducted a "cursory examination" of 14 dismissed/withdrawn cases in 2018/2019 and "found 6 offenders-15 16 whose cases were dismissed (VUFA former convict charge) and got later involved in shootings . . . 2 of these shootings were 17 18 fatal and 4 out of these 6 offenders were gang members"; and 19 WHEREAS, The DVIC studied the prosecution declination for-20 narcotics, retail theft and prostitution arrests from 2016 to-2018, and concluded in its key findings that the percentage of 21 all declinations, not just narcotics, prostitution and retail 22 23 theft, increased "especially in 2018" to more than 7%, when it-24 had been just 2% or less between 2007 and 2015; and 25 WHEREAS, In September 2020, the Philadelphia City Council 26 authorized the Committee on Public Safety and the Special-27 Committee on Gun Violence Prevention to study gun violence in-28 the city. This study involved a collaboration between the 29 Controller's Office, Defender Association, Department of Public-Health, District Attorney's Office, First Judicial District, 30 20220HR0240PN3634

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1	Managing Director's Office, Pennsylvania Attorney General and
2	PPD. The published results, called the "100 Shooting Review-
3	Committee Report," discusses trends and general findings
4	regarding shootings in the City of Philadelphia; and
5	WHEREAS, The published results showed the following:
6	(1) The clearance rate (i.e., when an arrest was made or-
7	a suspect that could not be arrested was identified) for-
8	fatal shootings in 2020 was 37% and the rate for nonfatal-
9	shootings was 18%.
10	(2) There has been a "marked increase" in the number of
11	people arrested for illegal gun possession without the
12	accusation of an additional offense, including a doubling in
13	arrests for illegal possession of a firearm without a license-
14	since 2018.
15	(3) The initial and final bail amounts set by courts in
16	illegal possession of firearms cases declined between 2015
17	and 2019 and increased in 2020 and 2021.
18	(4) Conviction rates in shooting cases declined between
19	2016 and 2020 from 96% to 80% in fatal shootings and from 69%-
20	to 64% in nonfatal shootings.
21	(5) There is a long-term trend of a reduction in-
22	conviction rates for illegal gun possession cases, dropping
23	from 65% in 2015 to 45% in 2020;
24	and
25	WHEREAS, In August 2022, the Philadelphia Police Commissioner-
26	indicated that her department is short staffed by approximately
27	20%, or 1,300 officers, due to low morale, politics, increased
28	scrutiny and "uniquely stringent hiring requirements" during a
29	nationwide shortage; and
30	WHEREAS, Commissioner Danielle Outlaw stated, "The truth is-
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the homicides are not happening in a vacuum - there are those 1 who are determined to attack and kill their victims. While we 2 3 are making constant adjustments to mitigate this sickeningreality, our officers, simply put, just can't keep up by being-4 everywhere at all times."; and 5 WHEREAS, While the PPD may arrest a suspect for the 6 7 commission of a crime, the Philadelphia District Attorney's-8 Office is one of the few district attorney's offices in this-Commonwealth that reserves unto itself the authority to charge a 9 10 person for a criminal act; and WHEREAS, In October 2022, following yet another act of 11 12 violence against police in the City of Philadelphia, Police-13 Commissioner Danielle Outlaw issued the following statement: 14 "We are tired of arresting the same suspects over and overagain, only to see them right back out on the street to continue-15 and sometimes escalate their criminal ways. We are tired of-16 having to send our officers into harm's way to serve warrants on-17 18 suspects who have no business being on the street in the first 19 place. 20 No not everyone needs to be in jail. But when we repeatedly see the extensive criminal histories of those we arrest for 21 violent crime, the question needs to be asked as to why they-22 23 were yet again back on the street and terrorizing our-24 communities. 25 I am beyond disgusted by this violence. Our entire department is sickened by what is happening to the people that live, work,-26 and visit our city. Residents are tired of it. Business owners-27 are tired of it. Our children are tired of it. 28 29 We are long past 'enough is enough'."; 30 and

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1	WHEREAS, Acts of violence, and particularly violent crimes
2	committed with firearms, have exacted a heavy toll on victims
3	and their families, with countless lives unnecessarily lost or
4	irretrievably broken, due to the increase of violent crime in
5	the City of Philadelphia; and
6	WHEREAS, In his special concurrence in Commonwealth v.
7	Pownall, Justice Dougherty highlighted what he feared to be an-
8	effort by the District Attorney's Office to deprive certain
9	defendants of a fair and speedy trial; and
10	WHEREAS, Following the June 2017 incident in which former-
11	Philadelphia police officer Ryan Pownall shot and killed David
12	Jones, the District Attorney's Office submitted the matter to an-
13	investigative grand jury; and
14	WHEREAS, The investigating grand jury issued a presentment
15	recommending that Pownall be charged with criminal homicide,
16	possession of an instrument of crime and recklessly endangering
17	another person; and
18	WHEREAS, During trial, the prosecutor filed a motion in
19	limine to preclude the standard peace officer justification
20	defense instruction, based on the assertion that the
21	instruction, which largely tracked language of statute, violated
22	Fourth Amendment prohibition against unreasonable search and
23	seizure; and
24	WHEREAS, The motion was denied and the prosecution appealed
25	to the Superior Court, which quashed the appeal as unauthorized.
26	The Supreme Court granted the prosecutor's request for allowance
27	of appeal; and
28	WHEREAS, The Supreme Court ultimately denied the appeal, but-
29	the special concurrence filed by Justice Dougherty illuminated
30	startling behavior by the District Attorney's Office; and

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WHEREAS, Justice Dougherty held that the District Attorney's 1 2 Office's actions during grand jury process "implicate[] a 3 potential abuse" and stated that "the presentment in this caseis perhaps best characterized as a 'foul blow.'" He referred to-4 5 the grand jury presentment, authored by the District Attorney's Office, as a "gratuitous narrative"; and 6 7 WHEREAS, Justice Dougherty also recognized that any abuse of 8 the grand jury could have been remedied by "Statutory safeguardsembedded in the process," such as a preliminary hearing. He went-9 10 on to say "What is troubling is the DAO's effort to ensure thatwould not occur," i.e., their filing of a motion to bypass the 11 preliminary hearing; and 12 13 WHEREAS, Justice Dougherty found it "inexplicable" that, inpresenting a bypass motion to the Court of Common Pleas, the-14 15 District Attorney's Office failed to highlight the Investigating 16 Grand Jury Act Section 4551(e), which directs that a defendant "shall" be entitled to a preliminary hearing. He emphasized that 17 18 the District Attorney's Office "appear[ed] to have known [about-19 that requirement] at the time it filed its motion."; and 20 WHEREAS, As it related to the prosecutor's motion in limineand interlocutory appeal, Justice Dougherty observed that the 21 District Attorney's Office's motion "presented only half the-22 23 relevant picture." He went on to say that "this type of advocacy-24 would be worrisome coming from any litigant," but coming from a-25 prosecutor, "is even more concerning, particularly in light of-26 the motion's timing . . . ". He cited directly to Pennsylvania 27 Rule of Professional Conduct 3.3 regarding candor to the 28 tribunal; and 29 WHEREAS, Further referencing ethical concerns, Justice-30 Dougherty found that the timing of the motion in limine, "[w]hen-

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1	combined with the other tactics highlighted throughout this
2	concurrence," could lead to the conclusion that the decision to
3	take "an unauthorized interlocutory appeal was intended to
4	deprive [Mr. Pownall] of a fair and speedy trial."; and
5	WHEREAS, Justice Dougherty went on to say:
6	Now, for the first time before this Court, the DAO finally
7	admits its true intent in all this was simply to use Pownall's
8	case as a vehicle to force judicial determination on 'whether
9	Section 508(a)(1) is facially unconstitutional.' DAO's Reply-
10	Brief at 1; see id. at 6 (asserting Section 508's applicability
11	to [Pownall] is not the subject of this appeal"). What's more,
12	despite having assured the trial court it was not trying 'to bar-
13	[Pownall] from a defense[.]' N.T. 11/25/2019 at 8, the DAO now-
14	boldly asserts it would be appropriate for this Court to rewrite
15	the law and retroactively apply it to Pownall's case because he
16	supposedly 'had fair notice of his inability to rely on this-
17	<pre>unconstitutional defense[.]' DAO's Brief at 10.;</pre>
18	and
19	WHEREAS, Justice Dougherty concluded, "Little that has
20	happened in this case up to this point reflects procedural
21	justice. On the contrary, the DAO's prosecution of Pownall-
22	appears to be "driven by a win-at-all-cost office culture" that-
23	treats police officers differently than other criminal
24	defendants. DAO CONVICTION INTEGRITY UNIT REPORT, OVERTURNING
25	CONVICTIONS - AND AN ERA 2 (June 15, 2021) available at-
26	tinyurl.com/CIU report (last visited July 19, 2022). This is the
27	antithesis of what the law expects of a prosecutor."; and
28	WHEREAS, On remand, Common Pleas Court Judge McDermott said
29	that there were "so many things wrong" with the District
30	Attorney's Office's instructions to the investigating grand jury-
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1 that it warranted dismissing all charges against Mr. Pownall;

2 <del>and</del>

2	and
3	WHEREAS, After hearing testimony from the assistant district
4	attorneys who handled the grand jury and preparation of the-
5	presentment, Judge McDermott concluded that the District
6	Attorney's Office failed to provide the legal instructions to
7	the grand jurors on the definitions for homicide and information
8	regarding the use of force defense; and
9	WHEREAS, In her October 17, 2022, Statement of Findings of
10	Fact and Conclusions of Law, Judge McDermott stated, "The-
11	Commonwealth made an intentional, deliberate choice not to
12	inform the grand jurors about the justification defense under
13	Section 508. While [the ADA] was aware of Section 508 and its
14	applicability to the Defendant's case at the time of the Grand-
15	Jury proceedings, she decided not to advise the Grand Jury about
16	Section 508 after consulting with other, more senior Assistant
17	District Attorneys."; and
18	WHEREAS, As it related to Pownall's right to a preliminary-
19	hearing, Judge McDermott wrote:
20	In its Motion to bypass the preliminary hearing, the-
21	Commonwealth demonstrated a lack of candor to the Court by-
22	misstating the law and providing Judge Coleman with incorrect
23	case law.
24	* * *
25	The Commonwealth was also disingenuous with the Court
26	when it asserted that it had good cause to bypass the
27	preliminary hearing under Pa.R.Crim.P. 565(a) because of the
28	complexity of the case, the large number of witnesses the
29	Commonwealth would have to call, the expense, and the delay
30	caused by a preliminary hearing. As a preliminary hearing was-
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1	not held in this case, the Defendant's due process rights-
2	were violated and the Defendant suffered prejudice.;
3	and
4	WHEREAS, Judge McDermott told the District Attorney's Office
5	that if defense counsel had made the decisions that the District
6	Attorney's Office made, she would "declare them incompetent.";
7	and
8	WHEREAS, The District Attorney's Office's own expert report
9	from Gregory A. Warren, Ed.D., of American Law Enforcement-
10	Training and Consulting concluded that, given all the facts
11	presented to him, Officer Pownall's "use of deadly force in this
12	case was justified."; and
13	WHEREAS, This expert report was withheld from Pownall by the-
14	District Attorney's Office; and
15	WHEREAS, In the Federal habeas corpus proceeding in Robert
16	Wharton v. Donald T. Vaughn, Federal District Court Judge-
17	Goldberg issued a memorandum order admonishing and sanctioning
18	the District Attorney's Office; and
19	WHEREAS, Robert Wharton was convicted of murdering the
20	parents of survivor Lisa Hart Newman, who was seven months old
21	at the time and was left to freeze to death with her deceased
22	parents by Mr. Wharton; and
23	WHEREAS, After his conviction, Wharton pursued a death-
24	penalty habeas petition in the Federal district court; and
25	WHEREAS, The District Attorney's Office under prior
26	administrations had opposed this petition; and
27	WHEREAS, In 2019, District Attorney Krasner's administration-
28	filed a "Notice of Concession of Penalty Phase Relief," stating-
29	that it would not seek a new death sentence, and, based on that-
30	sentencing relief, the litigation and appeals could end; and
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1	WHEREAS, The concession noted only that the decision to
2	concede was made "[f]ollowing review of this case by the Capital
3	Case Review Committee of the Philadelphia [District Attorney's-
4	Office], communication with the victims' family, and notice to-
5	[Wharton's] counsel."; and
6	WHEREAS, Judge Goldberg undertook an independent analysis of
7	the merits of the claim and invited the Pennsylvania Office-
8	Attorney General (OAG) to file an amicus brief in the case; and
9	WHEREAS, In its amicus, the OAG submitted additional facts
10	that the District Attorney's Office had not disclosed, including-
11	evidence of prison misconducts, attempted escapes and Department-
12	of Corrections concerns regarding "assaultiveness" and "escape"
13	by Mr. Wharton; and
14	WHEREAS, The OAG concluded that "given the facts of this-
15	investigation and aggravating sentencing factors present in this
16	case, Wharton could not establish a reasonable probability that
17	the outcome of his penalty phase death sentence would have been
18	different if the jury had heard evidence of his alleged
19	<pre>'positive' prison adjustment."; and</pre>
20	WHEREAS, The OAG further determined that members of the
21	family, including victim Ms. Hart-Newman, were not contacted and-
22	that they opposed the concession by the District Attorney's
23	Office; and
24	WHEREAS, After an evidentiary hearing, Judge Goldberg held as-
25	follows:
26	(1) The District Attorney's Office failed to advise the
27	court of significant anti-mitigation evidence, including that-
28	Mr. Wharton had made an escape attempt at a court appearance.
29	(2) Two of the office's supervisors violated Federal
30	Rule of Civil Procedure 11(b)(3) "based upon that Office's
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1	representations to this Court that lacked evidentiary support-
2	and were not in any way formed after 'an inquiry reasonable
3	under the circumstances.'"
4	(3) Representations of communication with the victims'
5	family were "misleading," "false," and "yet another
6	representation to the Court made after an inquiry that was
7	not reasonable under the circumstances."
8	(4) The Law Division Supervisor, Assistant Supervisor
9	and District Attorney's Office violated Rule 11(b)(1), and
10	concluding that the violation was "sufficiently 'egregious'
11	and 'exceptional' under the circumstances to warrant-
12	sanctions,";
13	and
14	WHEREAS, Judge Goldberg imposed nonmonetary sanctions on the
15	District Attorney's Office, requiring that separate written
16	apologies be sent to the victim, Lisa Hart Newman, and the
17	victim's family members; and
18	WHEREAS, Given the testimony of the two Law Division-
19	supervisors that District Attorney Krasner approved and
20	implemented internal procedures that created the need for this
21	sanction, and that the District Attorney had the sole, ultimate-
22	authority to direct that the misleading Notice of Concession be-
23	filed, therefore "the apologies shall come from the District-
24	Attorney, Lawrence Krasner, personally."; and
25	WHEREAS, House Resolution 216 of 2022 established the House
26	Select Committee to Restore Law and Order pursuant to Rule 51 of
27	the General Operating Rules of the House; and
28	WHEREAS, The select committee is authorized and empowered "to-
29	investigate, review and make finding and recommendations
30	concerning risking rates of crime, law enforcement and the-
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1	enforcement of crime victim rights," in the City of
2	Philadelphia; and
3	WHEREAS, House Resolution 216 further charges the select
4	committee to make findings and recommendations, including, but
5	not limited to, the following:
6	(1) Determinations regarding the performance of public
7	officials empowered to enforce the law in the City of
8	Philadelphia, including the district attorney, and
9	recommendations for removal from office or other appropriate
10	discipline, including impeachment.
11	(2) Legislation or other legislative action relating to-
12	policing, prosecution, sentencing and any other aspect of law
13	enforcement.
14	(3) Legislation or other legislative action relating to
15	ensuring the protection, enforcement and delivery of
16	appropriate services and compensation to crime victims.
17	(4) Legislation or other legislative action relating to-
18	ensuring the appropriate expenditure of public funds intended
19	for the purpose of law enforcement, prosecutions or to
20	benefit crime victims.
21	(5) Other legislative action as the select committee
22	finds necessary to ensure appropriate enforcement of law and
23	order in the City of Philadelphia;
24	and
25	WHEREAS, In pursuit of these obligations, the resolution
26	empowers the select committee chair to, among other things,
27	"send for individuals and papers and subpoena witnesses,
28	documents, including electronically stored information, and any
29	other materials under the hand and seal of the chair."; and
30	WHEREAS, The chair issued subpoenas to a number of
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1	Philadelphia municipal offices, including the Controller, the
2	Mayor, the Police Department, the Sheriff's Office, the
3	Treasurer and the District Attorney's Office; and
4	WHEREAS, The subpoenas sought nonprivileged records necessary-
5	to fulfill the select committee's obligations to the House of
6	Representatives pursuant to House Resolution 216; and
7	WHEREAS, While other municipal offices worked cooperatively
8	with the select committee to respond to the subpoenas issued to
9	them, District Attorney Krasner and his office chose instead to
10	obstruct the select committee's work at every turn; and
11	WHEREAS, District Attorney Krasner and his office asserted
12	that the select committee was illegitimate and that its
13	subpoenas served "no valid legislative purpose, violating the
14	separation of powers, invading legal privileges, and seeking to
15	deny the constitutional rights of Philadelphia's citizens,
16	especially their democratic right to vote and choose their local
17	leaders"; and
18	WHEREAS, District Attorney Krasner asserted various claims
19	that held no basis in fact or law, including the following:
20	(1) District Attorneys are not subject to impeachment.
21	(2) Impeaching the District Attorney violates the
22	constitutional rights of the people who voted for him.
23	(3) The District Attorney committed no wrong, and
24	therefore was not required to comply with the committee
25	<del>chair's subpoena.</del>
26	(4) Impeachment of a public official requires a
27	conviction for a criminal act;
28	and
29	WHEREAS, District Attorney Krasner and his Office refused to
30	search for or produce any documents in response to the subpoena;
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1 <del>and</del>

2	WHEREAS, Despite multiple attempts by counsel to the select
3	committee chair to bring District Attorney Krasner and his-
4	office into compliance with the subpoenas, explaining on-
5	multiple occasions that the select committee was seeking
6	nonprivileged records and, as it related to any record for which
7	the District Attorney believed were privileged, the District
8	Attorney should follow common practice in responding to a
9	subpoena by providing a privilege log to identify those records
10	for which the District Attorney asserts a privilege; and
11	WHEREAS, On September 12, 2022, after multiple exchanges
12	between counsel and a Request to Show Cause why the District
13	Attorney should not be held in contempt by the House, the select-
14	committee issued an interim report pursuant to Rule 51 of the
15	General Operating Rules of the House of Representatives,
16	notifying the House of District Attorney Krasner's refusal to
17	comply with the subpoena and recommending that the House
17 18	comply with the subpoena and recommending that the House consider contempt proceedings; and
18	consider contempt proceedings; and
18 19	consider contempt proceedings; and WHEREAS, The House of Representatives adopted House
18 19 20	consider contempt proceedings; and WHEREAS, The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House
18 19 20 21	consider contempt proceedings; and WHEREAS, The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House hold District Attorney Krasner in contempt; and
18 19 20 21 22	<pre>consider contempt proceedings; and WHEREAS, The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan</pre>
18 19 20 21 22 23	<pre>consider contempt proceedings; and WHEREAS, The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan- vote of 162 to 38; and</pre>
18 19 20 21 22 23 24	<pre>consider contempt proceedings; and WHEREAS, The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House- hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan- vote of 162 to 38; and WHEREAS, District Attorney Krasner filed an action in-</pre>
18 19 20 21 22 23 24 25	<pre>consider contempt proceedings; and WHEREAS, The House of Representatives adopted House- Resolution 227 on September 13, 2022, resolving that the House- hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan- vote of 162 to 38; and WHEREAS, District Attorney Krasner filed an action in- Commonwealth Court on September 2, 2022, in which he raised the-</pre>
18 19 20 21 22 23 24 25 26	<pre>consider contempt proceedings; and WHEREAS, The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan- vote of 162 to 38; and WHEREAS, District Attorney Krasner filed an action in- Commonwealth Court on September 2, 2022, in which he raised the same arguments that fail to have any meaningful basis in law or-</pre>
18 19 20 21 22 23 24 25 26 27	<pre>consider contempt proceedings; and WHEREAS, The House of Representatives adopted House- Resolution 227 on September 13, 2022, resolving that the House- hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan- vote of 162 to 38; and WHEREAS, District Attorney Krasner filed an action in- Commonwealth Court on September 2, 2022, in which he raised the same arguments that fail to have any meaningful basis in law or- fact; and</pre>
18 19 20 21 22 23 24 25 26 27 28	consider contempt proceedings; and WHEREAS, The House of Representatives adopted House- Resolution 227 on September 13, 2022, resolving that the House- hold District Attorney Krasner in contempt; and WHEREAS, House Resolution 227 was adopted by a bipartisan- vote of 162 to 38; and WHEREAS, District Attorney Krasner filed an action in- Commonwealth Court on September 2, 2022, in which he raised the- same arguments that fail to have any meaningful basis in law or- fact; and WHEREAS, District Attorney Krasner and his office have since-

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1	legitimate effort to search for the records; and
2	WHEREAS, The select committee chair invited District Attorney
3	Krasner to testify before the select committee in executive
4	session on October 21, 2022; and
5	WHEREAS, District Attorney Krasner refused to testify in
6	executive session, demanding a public hearing instead; and
7	WHEREAS, District Attorney Krasner then published a press-
8	release which was misleading at best, mischaracterizing the
9	invitation to Krasner to testify in yet another moment of
10	grandstanding; and
11	WHEREAS, Given the District Attorney's rejection of the
12	invitation to testify in executive session, the select committee
13	was compelled to cancel the hearing; and
14	WHEREAS, Throughout the select committee's efforts to satisfy
15	its charge under House Resolution 216, District Attorney Krasner
16	steadfastly insisted that the select committee somehow had the
17	power to impeach him; and
18	WHEREAS, Only the House of Representatives, as a body, has
19	the power of impeachment; therefore be it
20	RESOLVED, That Lawrence Samuel Krasner, District Attorney of
21	Philadelphia, be impeached for misbehavior in office and that
22	the following Articles of Impeachment be exhibited to the
23	Senate:
24	<del>ARTICLE I</del>
25	In its 1994 opinion in Larsen v. Senate of Pennsylvania, the
26	Commonwealth Court spoke to the meaning of the current language-
27	"any misbehavior in office."
28	Justice Larsen argued that the applicable standard of
29	"misbehavior in office" was nothing more than a codification of
30	the common law offense of misconduct in office, meaning "the-
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1 breach of a positive statutory duty or the performance by a

2 public official of a discretionary act with an improper or-

3 corrupt motive."

In its opinion, the Commonwealth Court held that even if the 4 strict definition espoused by Larsen were the appropriate rule, 5 Larsen's conduct still met that heavy burden. More importantly, 6 however, the court said that this "strict definition . . . finds-7 8 no support in judicial precedents." In other words, there is no-9 precedent that the current language is so constrained. The use 10 of the word "any" necessarily implied a broad construction. The Philadelphia District Attorney's Office's stated mission-11 12 is to provide a voice for victims of crime and protect the-13 community through zealous, ethical and effective investigations-14 and prosecutions. District Attorney Krasner, by and through his-15 failed policies and procedures, and throughout the discharge ofhis duties as Philadelphia's chief law enforcement officer, has-16 been derelict in his obligations to the victims of crime, the 17 18 people of the City of Philadelphia and of this Commonwealth. 19 Under District Attorney Krasner's administration, and as-20 detailed herein, his lack of proper leadership serves as a 21 direct and proximate cause of the crisis currently facing the City of Philadelphia. These policies have eviscerated the-22 23 District Attorney's Office's ability to adequately enforce the-24 laws of this Commonwealth; endangered the health, welfare and 25 safety of more than 1.5 million Pennsylvanians that reside in 26 Philadelphia and the tens of millions of Americans who visit the 27 City every year; and, have brought the Office of District-28 Attorney into disrepute. 29 WHEREFORE, District Attorney Lawrence Samuel Krasner is-30 guilty of an impeachable offense warranting removal from office-

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and disqualification to hold any office of trust or profit under-1 2 this Commonwealth. 3 ARTICLE II District Attorney Krasner has, at every turn, obstructed the 4 efforts of the House Select Committee on Restoring Law and 5 Order. He has consistently raised specious claims without a good 6 faith basis in law or fact. Even after the House of 7 8 Representatives resolved to hold him in contempt, District-Attorney Krasner's efforts to comply with subpoenas issued by 9 10 the select committee chair fall far short of what could be 11 described as a reasonable good faith effort. 12 WHEREFORE, District Attorney Lawrence Samuel Krasner is-13 guilty of an impeachable offense warranting removal from office-14 and disqualification to hold any office of trust or profit under-15 this Commonwealth. 16 The House of Representatives hereby reserves to itself the right and ability to exhibit at any time after adoption of this-17 18 resolution further or more detailed Articles of Impeachment 19 against District Attorney Lawrence Samuel Krasner, to reply to-20 any answers that District Attorney Lawrence Samuel Krasner may 21 make to any Articles of Impeachment which are exhibited and tooffer proof at trial in the Senate in support of each and every-22 23 Article of Impeachment which shall be exhibited by them. 24 Upon the articles of impeachment against Lawrence Samuel-Krasner, Philadelphia District Attorney, being signed by the-25 26 Speaker of the House of Representatives, the Speaker shallappoint a committee of three members, two from the majority-27 28 party and one from the minority party to exhibit the same to the-29 Senate, and on behalf of the House of Representatives to managethe trial thereof. 30

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WHEREAS, LAWRENCE SAMUEL KRASNER WAS ELECTED TO THE POSITION <--</li>
OF DISTRICT ATTORNEY OF PHILADELPHIA ON NOVEMBER 7, 2017, AND
RE-ELECTED TO THE POSITION ON NOVEMBER 2, 2021, PURSUANT TO
SECTION 4 OF ARTICLE IX OF THE CONSTITUTION OF PENNSYLVANIA; AND
WHEREAS, PURSUANT TO SECTION 4 OF ARTICLE VI OF THE
CONSTITUTION OF PENNSYLVANIA, ONLY THE HOUSE OF REPRESENTATIVES,
AS A BODY, HAS THE POWER OF IMPEACHMENT; AND
WHEREAS, PURSUANT TO SECTION 6 OF ARTICLE VI OF THE

8 WHEREAS, PURSUANT TO SECTION 6 OF ARTICLE VI OF THE 9 CONSTITUTION OF PENNSYLVANIA, CIVIL OFFICERS LIKE DISTRICT 10 ATTORNEY KRASNER MAY BE SUBJECT TO IMPEACHMENT BY THE HOUSE OF 11 REPRESENTATIVES FOR "ANY MISBEHAVIOR IN OFFICE"; AND

12 WHEREAS, IN ITS 1994 OPINION IN *LARSEN V. SENATE OF* 13 *PENNSYLVANIA*, THE COMMONWEALTH COURT SPOKE TO THE MEANING OF THE 14 LANGUAGE "ANY MISBEHAVIOR IN OFFICE" IN SECTION 6 OF ARTICLE VI 15 OF THE CONSTITUTION OF PENNSYLVANIA; AND

16 WHEREAS, JUSTICE LARSEN ARGUED THAT THE APPLICABLE STANDARD 17 OF "MISBEHAVIOR IN OFFICE" WAS NOTHING MORE THAN A CODIFICATION 18 OF THE COMMON LAW OFFENSE OF MISCONDUCT IN OFFICE, MEANING "THE 19 BREACH OF A POSITIVE STATUTORY DUTY OR THE PERFORMANCE BY A 20 PUBLIC OFFICIAL OF A DISCRETIONARY ACT WITH AN IMPROPER OR 21 CORRUPT MOTIVE"; AND

22 WHEREAS, IN ITS OPINION, THE COMMONWEALTH COURT HELD THAT 23 EVEN IF THE STRICT DEFINITION ESPOUSED BY LARSEN WERE THE 24 APPROPRIATE RULE, LARSEN'S CONDUCT STILL MET THAT HEAVY BURDEN. 25 MORE IMPORTANTLY, HOWEVER, THE COURT SAID THAT THIS "STRICT 26 DEFINITION...FINDS NO SUPPORT IN JUDICIAL PRECEDENTS." STATED 27 DIFFERENTLY, THERE IS NO PRECEDENT THAT THE CURRENT LANGUAGE IS 28 SO CONSTRAINED; AND

29 WHEREAS, THE PHILADELPHIA DISTRICT ATTORNEY'S OFFICE'S STATED30 MISSION AND STATUTORY PURPOSE IS, AMONG OTHER THINGS, TO PROVIDE

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A VOICE FOR VICTIMS OF CRIME, PROTECT THE COMMUNITY THROUGH
 ZEALOUS, ETHICAL AND EFFECTIVE INVESTIGATIONS AND PROSECUTIONS,
 AND TO UPHOLD AND PROSECUTE VIOLATIONS OF THE LAWS OF THIS
 COMMONWEALTH AND THE PROVISIONS OF PHILADELPHIA'S HOME RULE
 CHARTER; AND

6 WHEREAS, DISTRICT ATTORNEY KRASNER, BY AND THROUGH HIS FAILED 7 POLICIES AND PROCEDURES, AND THROUGHOUT THE DISCHARGE OF HIS 8 DUTIES AS PHILADELPHIA'S CHIEF LAW ENFORCEMENT OFFICER, HAS BEEN 9 DERELICT IN HIS OBLIGATIONS TO THE VICTIMS OF CRIME, THE PEOPLE 10 OF THE CITY OF PHILADELPHIA AND OF THIS COMMONWEALTH AND HAS 11 FAILED TO UPHOLD HIS OATH OF OFFICE; AND

WHEREAS, DISTRICT ATTORNEY KRASNER IS BOUND BY THE RULES OF 12 13 PROFESSIONAL CONDUCT ADOPTED BY THE SUPREME COURT, WHICH SET 14 FORTH THE MINIMAL ETHICAL REQUIREMENTS FOR ALL ATTORNEYS 15 LICENSED TO PRACTICE LAW IN THIS COMMONWEALTH, AS WELL AS THE CODE OF JUDICIAL CONDUCT, WHICH IS APPLICABLE TO ALL DISTRICT 16 ATTORNEYS IN THIS COMMONWEALTH. 16 PA. STAT. ANN. § 1401(0) ("A 17 18 DISTRICT ATTORNEY SHALL BE SUBJECT TO THE RULES OF PROFESSIONAL 19 CONDUCT AND THE CANONS OF ETHICS AS APPLIED TO JUDGES IN THE 20 COURTS OF COMMON PLEAS OF THIS COMMONWEALTH ..."); AND 21 WHEREAS, THERE HAVE BEEN MULTIPLE INCIDENTS OF DISTRICT 22 ATTORNEY KRASNER EXHIBITING UNETHICAL CONDUCT BY LACKING CANDOR 23 TO THE COURTS OF THIS COMMONWEALTH IN VIOLATION OF RULE OF 24 PROFESSIONAL CONDUCT 3.3, COMMITTING PROFESSIONAL MISCONDUCT IN 25 VIOLATION OF RULE OF PROFESSIONAL CONDUCT 8.4 AND ENGAGING IN 26 IMPROPRIETY AND OR APPEARANCES OF IMPROPRIETY IN VIOLATION OF 27 CANON 2 OF THE CODE OF JUDICIAL CONDUCT; AND

28 WHEREAS, DISTRICT ATTORNEY KRASNER HAS BEEN IN OFFICE SINCE 29 JANUARY 2018. UNDER DISTRICT ATTORNEY KRASNER'S ADMINISTRATION, 30 AND AS DETAILED HEREIN, THE CITY HAS DESCENDED INTO AN

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UNPRECEDENTED CRISIS OF LAWLESSNESS. BY WAY OF EXAMPLE ONLY, 1 THERE WERE 562 MURDERS IN 2021, THE MOST IN THE 340-YEAR HISTORY 2 3 OF THE CITY. UNDER DISTRICT ATTORNEY KRASNER, MURDERS AND VIOLENCE OCCUR IN EVERY PART OF THE CITY AT EVERY HOUR OF THE 4 DAY. SHOOTINGS ON PUBLIC TRANSPORTATION, IN POPULATED 5 NEIGHBORHOODS WITH FAMILIES AND CHILDREN, NEAR SCHOOLS AND IN 6 THE CENTER CITY BUSINESS DISTRICT HAVE NOW BECOME FREQUENT AND 7 8 ROUTINE. OPEN AIR DRUG MARKETS HAVE BECOME UBIOUITOUS. HE HAS 9 DECRIMINALIZED PROSTITUTION EFFECTIVELY DESTROYING PROGRAMS 10 DESIGNED TO RESCUE WOMEN FROM ADDICTION AND HUMAN TRAFFICKING. DISTRICT ATTORNEY KRASNER HAS DECRIMINALIZED RETAIL THEFT 11 RESULTING IN NUMEROUS BUSINESSES LEAVING THE CITY. HE HAS 12 13 RELEASED CRIMINALS BACK ON TO THE STREET WHO GO ON TO COMMIT 14 EVEN MORE HEINOUS CRIMES OF MURDER, RAPE AND ROBBERY AGAINST THE 15 PEOPLE OF PHILADELPHIA, THE OVERWHELMING MAJORITY OF WHOM ARE 16 AFRICAN AMERICAN. THIS CRISIS OF CRIME AND VIOLENCE IS A DIRECT RESULT OF DISTRICT ATTORNEY KRASNER'S INCOMPETENCE, IDEOLOGICAL 17 18 RIGIDITY AND REFUSAL TO PERFORM THE DUTIES HE SWORE TO CARRY OUT 19 WHEN HE BECAME DISTRICT ATTORNEY. HE HAS DELIBERATELY 20 EVISCERATED THE DISTRICT ATTORNEY'S OFFICE'S ABILITY TO ADEQUATELY ENFORCE THE LAWS OF THIS COMMONWEALTH; ENDANGERED THE 21 22 HEALTH, WELFARE AND SAFETY OF MORE THAN 1.5 MILLION 23 PENNSYLVANIANS THAT RESIDE IN PHILADELPHIA AND THE TENS OF 24 MILLIONS OF AMERICANS WHO VISIT THE CITY EVERY YEAR; AND, HIS 25 CONDUCT HAS BROUGHT THE OFFICE OF DISTRICT ATTORNEY AND THE 26 JUSTICE SYSTEM ITSELF INTO DISREPUTE; THEREFORE BE IT 27 RESOLVED, THAT LAWRENCE SAMUEL KRASNER, DISTRICT ATTORNEY OF 28 PHILADELPHIA, BE IMPEACHED FOR MISBEHAVIOR IN OFFICE AND THAT 29 THE FOLLOWING ARTICLES OF IMPEACHMENT BE EXHIBITED TO THE SENATE PURSUANT TO SECTION 5 OF ARTICLE VI OF THE CONSTITUTION OF 30

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## ARTICLE I:

MISBEHAVIOR IN OFFICE IN THE NATURE OF DERELICTION

OF DUTY AND REFUSAL TO ENFORCE THE LAW 4 5 UPON ASSUMING OFFICE, DISTRICT ATTORNEY KRASNER TERMINATED 6 MORE THAN 30 ASSISTANT DISTRICT ATTORNEYS (ADA) FROM EMPLOYMENT 7 WITH THE PHILADELPHIA DISTRICT ATTORNEY'S OFFICE. MANY OF THESE 8 TERMINATED ASSISTANT DISTRICT ATTORNEYS WERE SENIOR-LEVEL 9 STAFFERS IN SUPERVISORY ROLES WHO POSSESSED SIGNIFICANT 10 PROSECUTORIAL EXPERIENCE AND KNOWLEDGE OF CRIMINAL PROCEDURE. DISTRICT ATTORNEY KRASNER REPLACED THIS VAST INSTITUTIONAL 11 KNOWLEDGE IN THE PHILADELPHIA DISTRICT ATTORNEY'S OFFICE WITH 12 13 ATTORNEYS WHO LACKED ANY MEANINGFUL EXPERIENCE IN PROSECUTING 14 CRIMINAL CASES, SOME OF WHOM ONLY RECENTLY GRADUATED FROM LAW 15 SCHOOL.

16 DISTRICT ATTORNEY KRASNER SUBSEQUENTLY WITHDREW THE OFFICE 17 FROM MEMBERSHIP IN THE PENNSYLVANIA DISTRICT ATTORNEYS 18 ASSOCIATION (PDAA) BECAUSE, HE ASSERTED, PDAA SUPPORTED 19 REGRESSIVE AND PUNITIVE POLICIES. IN WITHDRAWING FROM PDAA, 20 DISTRICT ATTORNEY KRASNER DENIED THE ATTORNEYS IN HIS OFFICE THE 21 ABILITY TO PARTICIPATE IN THE VARIOUS PROFESSIONAL DEVELOPMENT 22 AND TRAINING PROGRAMS PROVIDED BY PDAA THROUGH ITS EDUCATIONAL 23 INSTITUTE.

RATHER THAN OFFERING TRADITIONAL PROSECUTORIAL TRAINING ON
SUCH SUBJECTS AS PROSECUTORIAL ETHICS, HUMAN TRAFFICKING,
WITNESS EXAMINATION, TRIAL ADVOCACY, TRIAL MANAGEMENT AND
ACHIEVING JUSTICE FOR DOMESTIC VIOLENCE AND SEXUAL ASSAULT
VICTIMS, DISTRICT ATTORNEY KRASNER OFFERED ATTORNEYS SEMINARS,
INCLUDING "A NEW VISION FOR CRIMINAL JUSTICE IN PHILADELPHIA,"
"DEPORTATION: THE UNFORESEEN CONSEQUENCES OF PROSECUTION IN OUR

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IMMIGRANT COMMUNITY," AND "PHILADELPHIA AND SAFE INJECTION: HARM
 REDUCTION AS PUBLIC POLICY." THE PHILADELPHIA DISTRICT
 ATTORNEY'S OFFICE EVENTUALLY RETURNED TO MORE TRADITIONAL
 PROSECUTORIAL TRAINING, HOWEVER, THE OFFICE CONTINUED TO FOCUS
 ON ISSUES THAT PROMOTE DISTRICT ATTORNEY KRASNER'S RADICALLY
 PROGRESSIVE PHILOSOPHIES RATHER THAN HOW TO EFFECTIVELY
 PROSECUTE A CRIMINAL CASE.

8 UPON BEING ELECTED TO OFFICE, DISTRICT ATTORNEY KRASNER 9 ESTABLISHED A SERIES OF OFFICE POLICIES WITH THE PURPORTED 10 PURPOSE TO "END MASS INCARCERATION AND BRING BALANCE BACK TO SENTENCING," AND LATER ADOPTED A SERIES OF POLICIES RELATED TO 11 CERTAIN CRIMES OR CLASSES OF PEOPLE. THESE POLICIES INCLUDE 12 13 DIRECTIVES NOT TO CHARGE SEX WORKERS OR INDIVIDUALS FOR CERTAIN 14 CLASSES OF CRIMES SUCH AS PROSTITUTION OR POSSESSION OF 15 MARIJUANA AND MARIJUANA-RELATED DRUG PARAPHERNALIA.

16 THESE NEW POLICIES IDENTIFIED A SERIES OF OFFENSES FOR WHICH 17 THE GRADATION MAY BE REDUCED WITH THE PURPOSE OF "REDUC[ING] 18 PRE-TRIAL INCARCERATION RATES AS NO BAIL IS REQUIRED AND THE 19 SHORTER TIME REQUIRED FOR HEARINGS EXPEDITES MUNICIPAL COURT AND 20 COMMON PLEAS DOCKETS," AND REQUIRING DISPOSITION OF RETAIL THEFT 21 CASES UNLESS THE VALUE OF THE ITEM STOLEN EXCEEDS \$500 OR WHERE 22 THE DEFENDANT HAS AN EXTENSIVE HISTORY OF THEFT CONVICTIONS.

DISTRICT ATTORNEY KRASNER INSTITUTED POLICIES TO MAKE PLEA
OFFERS BELOW THE BOTTOM END OF THE MITIGATED RANGE UNDER THE
SENTENCING GUIDELINES FROM THE PENNSYLVANIA SENTENCING
COMMISSION AND SEEK GREATER USE OF HOUSE ARREST, PROBATION AND
ALTERNATIVE SENTENCING WHEN THE SENTENCING GUIDELINES INDICATE A
RANGE OF INCARCERATION OF LESS THAN 24 MONTHS.

29 IN FEBRUARY 2018, DISTRICT ATTORNEY KRASNER ESTABLISHED A30 POLICY THAT HIS OFFICE "WILL ORDINARILY NO LONGER ASK FOR CASH

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BAIL FOR...MISDEMEANORS AND FELONIES" LISTED IN THE POLICY,
 BECAUSE "[T]HE CASH BAIL SYSTEM IS RIFE WITH INJUSTICE AND
 EXACERBATES SOCIO-ECONOMIC AND RACIAL INEQUALITIES,

4 DISPROPORTIONATELY PENALIZING THE POOR AND PEOPLE OF COLOR."

5 IN NOVEMBER 2018, DISTRICT ATTORNEY KRASNER ADOPTED A POLICY 6 IN WHICH A CRIMINAL DEFENDANT'S IMMIGRATION STATUS SHOULD BE 7 CONSIDERED IN THE PLEA-BARGAINING PROCESS, EFFECTIVELY PROVIDING 8 THAT IF AN IMMIGRATION CONSEQUENCE IS DETECTED PRE-TRIAL OR WITH 9 RESPECT TO A SENTENCING RECOMMENDATION, COUNSEL WILL ADVISE IF 10 AN OFFER CAN BE MADE TO AVOID THE CONSEQUENCE.

11 OTHER POLICIES THAT DISTRICT ATTORNEY KRASNER DIRECTED WERE 12 AS FOLLOWS:

(1) ASSISTANT DISTRICT ATTORNEYS MAY NOT PROCEED IN
CASES AGAINST DEFENDANTS DRIVING UNDER THE INFLUENCE OF
CANNABIS WHEN THE DEFENDANTS' BLOOD "CONTAINS INACTIVE
METABOLITE (11-NOR-9-CARBOXY-DELTA-9-THC) OR 4 OR FEWER
NG/MLS OF PSYCHO-ACTIVE THC" AND THAT "IF THE DEFENSE
PRESENTS EVIDENCE THAT CALLS IMPAIRMENT INTO QUESTION, AN ADA
MAY CONSIDER DROPPING THE CHARGES AGAINST THE DEFENDANT."

20 (2) THE DISTRICT ATTORNEY'S OFFICE "WILL ONLY OPPOSE
21 MOTIONS FOR REDACTIONS OR EXPUNGEMENTS IN LIMITED
22 CIRCUMSTANCES" AND SETS FORTH VARIOUS SCENARIOS IN WHICH THE
23 OFFICE WILL AGREE TO, SEEK OR NOT OPPOSE THE EXPUNGEMENT OF A
24 DEFENDANT'S CRIMINAL HISTORY.

25 (3) THE DISTRICT ATTORNEY'S OFFICE DIRECTED PLEA OFFERS26 AND SENTENCING RECOMMENDATIONS:

(I) FOR FELONIES, "AIMED AT AN OFFICE-WIDE AVERAGE
PERIOD OF TOTAL SUPERVISION AMONG CASES OF AROUND 18
MONTHS OR LESS OF TOTAL SUPERVISION, WITH A CEILING OF 3
YEARS OF TOTAL SUPERVISION OR LESS ON EACH CASE";

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(II) FOR MISDEMEANORS, AIMED AT AN OFFICE-WIDE
 AVERAGE OF "6 MONTHS OR LESS OF TOTAL SUPERVISION, WITH A
 CEILING OF 1 YEAR";

4 (III) FOR ALL MATTERS, FOR "CONCURRENT SENTENCES"; 5 AND

6 (IV) FOR CASES INVOLVING INCARCERATION, "FOR A 7 PERIOD OF PAROLE THAT IS NO LONGER THAN THE PERIOD OF 8 INCARCERATION."

9 NEARLY ALL OF DISTRICT ATTORNEY KRASNER'S POLICIES "CREATE A 10 PRESUMPTION" FOR ADAS TO FOLLOW AND REQUIRE APPROVAL FROM 11 DISTRICT ATTORNEY KRASNER HIMSELF OR A FIRST ASSISTANT DISTRICT 12 ATTORNEY FOR DEVIATIONS FROM THE POLICIES.

13 DISTRICT ATTORNEY KRASNER, IN AN APRIL 2021 REPORT PUBLISHED BY THE DISTRICT ATTORNEY'S OFFICE (DAO) TITLED "ENDING MASS 14 SUPERVISION: EVALUATING REFORMS," WROTE IN HIS OPENING LETTER: 15 "I AM PROUD OF THE WORK THIS OFFICE HAS DONE TO MAKE 16 PHILADELPHIANS, PARTICULARLY PHILADELPHIANS OF COLOR, FREER FROM 17 18 UNNECESSARY GOVERNMENT INTRUSION, WHILE KEEPING OUR COMMUNITIES 19 SAFE." IN REALITY, THE POLICIES AND PRACTICES OF THE 20 PHILADELPHIA DISTRICT ATTORNEY'S OFFICE INSTITUTED UNDER THE DIRECTION OF DISTRICT ATTORNEY KRASNER HAVE LED TO CATASTROPHIC 21 CONSEQUENCES FOR THE PEOPLE OF THE CITY OF PHILADELPHIA. 22

ACCORDING TO THE CITY CONTROLLER, SPIKES IN GUN VIOLENCE AND HOMICIDES HAVE DRAMATICALLY IMPACTED HISTORICALLY DISADVANTAGED NEIGHBORHOODS, AND THOSE NEIGHBORHOODS ARE "PRIMARILY LOW-INCOME WITH PREDOMINATELY BLACK OR AFRICAN AMERICAN RESIDENTS." THE PHILADELPHIA POLICE DEPARTMENT (PPD) REPORTS THAT THE NUMBER OF HOMICIDE VICTIMS HAS INCREASED EVERY YEAR SINCE 2016, MORE THAN DOUBLING FROM 2016 TO 2021, WITH A YEAR-OVER-YEAR INCREASE OF 40% BETWEEN 2019 AND 2020. AS OF OCTOBER 16, 2022, THERE HAVE

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ALREADY BEEN 430 HOMICIDES IN THE CITY OF PHILADELPHIA IN 2022.
 AS OF OCTOBER 17, 2022, REPORTED TRENDS GATHERED FROM THE PPD'S
 "INCIDENT" DATA, WHICH TRACKS THE REPORTING OF ALL CRIMES IN
 ADDITION TO HOMICIDES, SHOWS A 12% INCREASE IN ALL REPORTED
 OFFENSES, A 6% INCREASE IN VIOLENT OFFENSES AND A 21% INCREASE
 IN PROPERTY OFFENSES.

7 WHILE INCIDENTS OF VIOLENT CRIME ARE INCREASING, PROSECUTION 8 OF CRIME BY THE PHILADELPHIA DISTRICT ATTORNEY'S OFFICE HAS 9 DECREASED DURING THIS SAME PERIOD. IN 2016, THE PHILADELPHIA 10 DISTRICT ATTORNEY'S OFFICE REPORTED THAT ONLY 30% OF "ALL 11 OFFENSES" RESULTED IN A DISMISSAL OR WITHDRAWAL, BUT THAT NUMBER 12 SPIKED TO 50% IN 2019, 54% IN 2020, 67% IN 2021 AND 65% TO DATE 13 IN 2022.

A SIMILAR TREND IS EVIDENT WHEN FILTERING THE DATA FOR 14 VIOLENT CRIMES, WHERE, IN 2016, THE WITHDRAWAL AND DISMISSED 15 VIOLENT CRIME CASES ACCOUNTED FOR 48% OF ALL VIOLENT CRIME CASE 16 OUTCOMES, BUT THAT PERCENTAGE INCREASED TO 60% IN 2019, TO 68% 17 18 IN 2020, TO 70% IN 2021 AND TO 66% IN 2022 TO DATE. DATA FROM 19 THE PENNSYLVANIA SENTENCING COMMISSION RELATING TO VIOLATIONS OF 20 THE UNIFORM FIREARMS ACT (VUFA) EVIDENCES A SIMILAR JARRING 21 TREND. THE SENTENCING COMMISSION REPORTS THAT GUILTY 22 DISPOSITIONS IN THE CITY OF PHILADELPHIA DECLINED FROM 88% IN 23 2015 TO 66% IN 2020, COMPARED TO A DECLINE FROM 84% TO 72% IN 24 COUNTIES OF THE SECOND CLASS, WITH THE DRIVER OF THE DECREASE 25 BEING NOLLE PROS DISPOSITIONS. AS COMPARED TO THE STATEWIDE DATA 26 AND OTHER COUNTY CLASSES, IN THE CITY OF PHILADELPHIA THE 27 PERCENT OF GUILTY VERDICTS HAS DECREASED SIGNIFICANTLY, WHILE 28 THE PERCENT OF NOLLE PROSSED CASES HAS INCREASED. 29 STUDIES BY THE DELAWARE VALLEY INTELLIGENCE CENTER (DVIC)

30 ATTEMPTED TO PROVIDE "AN EXPLANATION FOR THE INCREASE IN

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1 HOMICIDES AND SHOOTINGS IN AN EFFORT TO BEGIN A CONVERSATION TO
2 ADDRESS THE CHALLENGE AT A STRATEGIC LEVEL," AND, SIGNIFICANTLY,
3 THE REPORT NOTES:

"THE RATE OF PROSECUTION DISMISSAL AND WITHDRAWAL HAS BEEN 4 5 INCREASE [SIC] SUBSTANTIALLY SINCE 2015 UNDER DA [SETH] WILLIAMS, AND HAS CONTINUED TO INCREASE AFTER DA KRASNER TOOK 6 OFFICE. FURTHERMORE, A CLOSER EXAMINATION OF THESE DROPPED CASES 7 8 INDICATES THAT MORE CASES ARE DISMISSED/WITHDRAWN AT THE 9 PRELIMINARY HEARING STATE [SIC] UNDER DA KRASNER THAN THE ACTUAL 10 TRIAL STATE []. THIS IMPLIES THAT, EVEN WHEN CRIMINALS ARE CAUGHT WITH A GUN, THEY ARE SWIFTLY FINDING OUT THEY MAY NOT 11 RECEIVE AS SIGNIFICANT A CONSEQUENCE AS THEY HAD HISTORICALLY. 12 13 NOTABLY, THE LIKELIHOOD OF BEING ARRESTED IS LOW TO BEGIN WITH. 14 THIS MEANS THAT, CRIMINALS KNOW THAT THEIR LIKELIHOOD OF GETTING 15 CAUGHT WITH A GUN IS SLIM AND, EVEN IF THEY GET CAUGHT, THEY FEEL THAT THEY CAN LEAVE WITHOUT SEVERE (OR ANY) CONSEQUENCES." 16 THE DVIC CONDUCTED A "CURSORY EXAMINATION" OF 17 18 DISMISSED/WITHDRAWN CASES IN 2018/2019 AND "FOUND 6 OFFENDERS 19 WHOSE CASES WERE DISMISSED (VUFA FORMER CONVICT CHARGE) AND GOT 20 LATER INVOLVED IN SHOOTINGS...2 OF THESE SHOOTINGS WERE FATAL AND 4 OUT OF THESE 6 OFFENDERS WERE GANG MEMBERS." 21 22 THE DVIC STUDIED THE PROSECUTION DECLINATION FOR NARCOTICS, 23 RETAIL THEFT AND PROSTITUTION ARRESTS FROM 2016 TO 2018, AND 24 CONCLUDED IN ITS KEY FINDINGS THAT THE PERCENTAGE OF ALL

25 DECLINATIONS, NOT JUST NARCOTICS, PROSTITUTION AND RETAIL THEFT, 26 INCREASED "ESPECIALLY IN 2018" TO MORE THAN 7%, WHEN IT HAD BEEN 27 JUST 2% OR LESS BETWEEN 2007 AND 2015.

IN SEPTEMBER 2020, THE PHILADELPHIA CITY COUNCIL AUTHORIZED THE COMMITTEE ON PUBLIC SAFETY AND THE SPECIAL COMMITTEE ON GUN VIOLENCE PREVENTION TO STUDY GUN VIOLENCE IN THE CITY. THIS

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STUDY INVOLVED A COLLABORATION BETWEEN THE CONTROLLER'S OFFICE, 1 2 DEFENDER ASSOCIATION, DEPARTMENT OF PUBLIC HEALTH, DISTRICT 3 ATTORNEY'S OFFICE, FIRST JUDICIAL DISTRICT, MANAGING DIRECTOR'S 4 OFFICE, PENNSYLVANIA ATTORNEY GENERAL AND PPD. THE PUBLISHED RESULTS, CALLED THE "100 SHOOTING REVIEW COMMITTEE REPORT," 5 DISCUSSES TRENDS AND GENERAL FINDINGS REGARDING SHOOTINGS IN THE 6 7 CITY OF PHILADELPHIA. THE PUBLISHED RESULTS SHOWED THE 8 FOLLOWING:

9 (1) THE CLEARANCE RATE (*I.E.*, WHEN AN ARREST WAS MADE OR 10 A SUSPECT THAT COULD NOT BE ARRESTED WAS IDENTIFIED) FOR 11 FATAL SHOOTINGS IN 2020 WAS 37% AND THE RATE FOR NONFATAL 12 SHOOTINGS WAS 18%.

13 (2) THERE HAS BEEN A "MARKED INCREASE" IN THE NUMBER OF
14 PEOPLE ARRESTED FOR ILLEGAL GUN POSSESSION WITHOUT THE
15 ACCUSATION OF AN ADDITIONAL OFFENSE, INCLUDING A DOUBLING IN
16 ARRESTS FOR ILLEGAL POSSESSION OF A FIREARM WITHOUT A LICENSE
17 SINCE 2018.

18 (3) THE INITIAL AND FINAL BAIL AMOUNTS SET BY COURTS IN
19 ILLEGAL POSSESSION OF FIREARMS CASES DECLINED BETWEEN 2015
20 AND 2019 AND INCREASED IN 2020 AND 2021.

(4) CONVICTION RATES IN SHOOTING CASES DECLINED BETWEEN
2016 AND 2020 FROM 96% TO 80% IN FATAL SHOOTINGS AND FROM 69%
TO 64% IN NONFATAL SHOOTINGS.

(5) THERE IS A LONG-TERM TREND OF A REDUCTION IN
CONVICTION RATES FOR ILLEGAL GUN POSSESSION CASES, DROPPING
FROM 65% IN 2015 TO 45% IN 2020.

IN AUGUST 2022, THE PHILADELPHIA POLICE COMMISSIONER
INDICATED THAT HER DEPARTMENT IS SHORT-STAFFED BY APPROXIMATELY
20%, OR 1,300 OFFICERS, DUE TO LOW MORALE, POLITICS, INCREASED
SCRUTINY AND "UNIQUELY STRINGENT HIRING REQUIREMENTS" DURING A

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1 NATIONWIDE SHORTAGE.

2 POLICE COMMISSIONER DANIELLE OUTLAW STATED, "THE TRUTH IS THE HOMICIDES ARE NOT HAPPENING IN A VACUUM - THERE ARE THOSE WHO 3 ARE DETERMINED TO ATTACK AND KILL THEIR VICTIMS. WHILE WE ARE 4 MAKING CONSTANT ADJUSTMENTS TO MITIGATE THIS SICKENING REALITY, 5 OUR OFFICERS, SIMPLY PUT, JUST CAN'T KEEP UP BY BEING EVERYWHERE 6 AT ALL TIMES." WHILE THE PPD MAY ARREST A SUSPECT FOR THE 7 8 COMMISSION OF A CRIME, THE PHILADELPHIA DISTRICT ATTORNEY'S 9 OFFICE IS ONE OF THE FEW DISTRICT ATTORNEY'S OFFICES IN THIS 10 COMMONWEALTH THAT RESERVES UNTO ITSELF THE AUTHORITY TO CHARGE A PERSON FOR A CRIMINAL ACT. 11

12 IN OCTOBER 2022, FOLLOWING YET ANOTHER ACT OF VIOLENCE
13 AGAINST POLICE IN THE CITY OF PHILADELPHIA, POLICE COMMISSIONER
14 DANIELLE OUTLAW ISSUED THE FOLLOWING STATEMENT:

15 "WE ARE TIRED OF ARRESTING THE SAME SUSPECTS OVER AND OVER 16 AGAIN, ONLY TO SEE THEM RIGHT BACK OUT ON THE STREET TO CONTINUE 17 AND SOMETIMES ESCALATE THEIR CRIMINAL WAYS. WE ARE TIRED OF 18 HAVING TO SEND OUR OFFICERS INTO HARM'S WAY TO SERVE WARRANTS ON 19 SUSPECTS WHO HAVE NO BUSINESS BEING ON THE STREET IN THE FIRST 20 PLACE.

NO - NOT EVERYONE NEEDS TO BE IN JAIL. BUT WHEN WE REPEATEDLY
SEE THE EXTENSIVE CRIMINAL HISTORIES OF THOSE WE ARREST FOR
VIOLENT CRIME, THE QUESTION NEEDS TO BE ASKED AS TO WHY THEY
WERE YET AGAIN BACK ON THE STREET AND TERRORIZING OUR
COMMUNITIES.

I AM BEYOND DISGUSTED BY THIS VIOLENCE. OUR ENTIRE DEPARTMENT IS SICKENED BY WHAT IS HAPPENING TO THE PEOPLE THAT LIVE, WORK, AND VISIT OUR CITY. RESIDENTS ARE TIRED OF IT. BUSINESS OWNERS ARE TIRED OF IT. OUR CHILDREN ARE TIRED OF IT.

30 WE ARE LONG PAST 'ENOUGH IS ENOUGH'."

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ACTS OF VIOLENCE, AND PARTICULARLY VIOLENT CRIMES COMMITTED 1 2 WITH FIREARMS, HAVE EXACTED A HEAVY TOLL ON VICTIMS AND THEIR 3 FAMILIES, WITH COUNTLESS LIVES UNNECESSARILY LOST OR IRRETRIEVABLY BROKEN, DUE TO THE INCREASE OF VIOLENT CRIME IN 4 THE CITY OF PHILADELPHIA. THE FOREGOING ACTS CONSTITUTE 5 "MISBEHAVIOR IN OFFICE" BY DISTRICT ATTORNEY KRASNER IN THAT 6 7 SUCH ACTS HAVE SUBSTANTIALLY CONTRIBUTED TO THE INCREASE IN 8 CRIME IN THE CITY OF PHILADELPHIA, UNDERMINED CONFIDENCE IN THE 9 CRIMINAL JUSTICE SYSTEM, AND BETRAYED THE TRUST OF THE CITIZENS 10 OF PHILADELPHIA AND THE COMMONWEALTH.

11 WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS 12 GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE 13 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER 14 THIS COMMONWEALTH.

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## ARTICLE II:

16 MISBEHAVIOR IN OFFICE IN THE NATURE OF OBSTRUCTION

17 OF HOUSE SELECT COMMITTEE INVESTIGATION

18 HOUSE RESOLUTION 216 OF 2022 ESTABLISHED THE HOUSE SELECT 19 COMMITTEE TO RESTORE LAW AND ORDER PURSUANT TO RULE 51 OF THE 20 GENERAL OPERATING RULES OF THE HOUSE. THE SELECT COMMITTEE IS 21 AUTHORIZED AND EMPOWERED "TO INVESTIGATE, REVIEW AND MAKE 22 FINDING AND RECOMMENDATIONS CONCERNING RISKING RATES OF CRIME, 23 LAW ENFORCEMENT AND THE ENFORCEMENT OF CRIME VICTIM RIGHTS," IN 24 THE CITY OF PHILADELPHIA.

25 HOUSE RESOLUTION 216 FURTHER CHARGES THE SELECT COMMITTEE TO 26 MAKE FINDINGS AND RECOMMENDATIONS, INCLUDING, BUT NOT LIMITED 27 TO, THE FOLLOWING:

(1) DETERMINATIONS REGARDING THE PERFORMANCE OF PUBLIC
 OFFICIALS EMPOWERED TO ENFORCE THE LAW IN THE CITY OF
 PHILADELPHIA, INCLUDING THE DISTRICT ATTORNEY, AND

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RECOMMENDATIONS FOR REMOVAL FROM OFFICE OR OTHER APPROPRIATE
 DISCIPLINE, INCLUDING IMPEACHMENT.

3 (2) LEGISLATION OR OTHER LEGISLATIVE ACTION RELATING TO
 4 POLICING, PROSECUTION, SENTENCING AND ANY OTHER ASPECT OF LAW
 5 ENFORCEMENT.

6 (3) LEGISLATION OR OTHER LEGISLATIVE ACTION RELATING TO
7 ENSURING THE PROTECTION, ENFORCEMENT AND DELIVERY OF
8 APPROPRIATE SERVICES AND COMPENSATION TO CRIME VICTIMS.

9 (4) LEGISLATION OR OTHER LEGISLATIVE ACTION RELATING TO 10 ENSURING THE APPROPRIATE EXPENDITURE OF PUBLIC FUNDS INTENDED 11 FOR THE PURPOSE OF LAW ENFORCEMENT, PROSECUTIONS OR TO 12 BENEFIT CRIME VICTIMS.

13 (5) OTHER LEGISLATIVE ACTION AS THE SELECT COMMITTEE
14 FINDS NECESSARY TO ENSURE APPROPRIATE ENFORCEMENT OF LAW AND
15 ORDER IN THE CITY OF PHILADELPHIA.

16 IN PURSUIT OF THESE OBLIGATIONS, THE RESOLUTION EMPOWERS THE SELECT COMMITTEE CHAIR TO, AMONG OTHER THINGS, "SEND FOR 17 18 INDIVIDUALS AND PAPERS AND SUBPOENA WITNESSES, DOCUMENTS, 19 INCLUDING ELECTRONICALLY STORED INFORMATION, AND ANY OTHER 20 MATERIALS UNDER THE HAND AND SEAL OF THE CHAIR." THE CHAIR ISSUED SUBPOENAS TO A NUMBER OF PHILADELPHIA MUNICIPAL OFFICES, 21 INCLUDING THE CONTROLLER, THE MAYOR, THE POLICE DEPARTMENT, THE 22 23 SHERIFF'S OFFICE, THE TREASURER AND THE DISTRICT ATTORNEY'S 24 OFFICE. THE SUBPOENAS SOUGHT NONPRIVILEGED RECORDS NECESSARY TO 25 FULFILL THE SELECT COMMITTEE'S OBLIGATIONS TO THE HOUSE OF 26 REPRESENTATIVES PURSUANT TO HOUSE RESOLUTION 216.

27 WHILE OTHER MUNICIPAL OFFICES WORKED COOPERATIVELY WITH THE 28 SELECT COMMITTEE TO RESPOND TO THE SUBPOENAS ISSUED TO THEM, 29 DISTRICT ATTORNEY KRASNER AND HIS OFFICE CHOSE INSTEAD TO 30 OBSTRUCT THE SELECT COMMITTEE'S WORK AT EVERY TURN. DISTRICT

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ATTORNEY KRASNER AND HIS OFFICE ASSERTED THAT THE SELECT 1 2 COMMITTEE WAS ILLEGITIMATE AND THAT ITS SUBPOENAS SERVED "NO VALID LEGISLATIVE PURPOSE, VIOLATING THE SEPARATION OF POWERS, 3 INVADING LEGAL PRIVILEGES, AND SEEKING TO DENY THE 4 CONSTITUTIONAL RIGHTS OF PHILADELPHIA'S CITIZENS, ESPECIALLY 5 6 THEIR DEMOCRATIC RIGHT TO VOTE AND CHOOSE THEIR LOCAL LEADERS." 7 DISTRICT ATTORNEY KRASNER ASSERTED VARIOUS CLAIMS THAT HELD 8 NO BASIS IN FACT OR LAW, INCLUDING THE FOLLOWING:

9 (1) DISTRICT ATTORNEYS ARE NOT SUBJECT TO IMPEACHMENT.

10 (2) IMPEACHING THE DISTRICT ATTORNEY VIOLATES THE11 CONSTITUTIONAL RIGHTS OF THE PEOPLE WHO VOTED FOR HIM.

12 (3) THE DISTRICT ATTORNEY COMMITTED NO WRONG, AND
13 THEREFORE WAS NOT REQUIRED TO COMPLY WITH THE COMMITTEE
14 CHAIR'S SUBPOENA.

15 (4) IMPEACHMENT OF A PUBLIC OFFICIAL REQUIRES A16 CONVICTION FOR A CRIMINAL ACT; AND

DISTRICT ATTORNEY KRASNER AND HIS OFFICE REFUSED TO SEARCH 17 18 FOR OR PRODUCE ANY DOCUMENTS IN RESPONSE TO THE SUBPOENA. 19 DESPITE MULTIPLE ATTEMPTS BY COUNSEL TO THE SELECT COMMITTEE 20 CHAIR TO BRING DISTRICT ATTORNEY KRASNER AND HIS OFFICE INTO COMPLIANCE WITH THE SUBPOENAS, EXPLAINING ON MULTIPLE OCCASIONS 21 THAT THE SELECT COMMITTEE WAS SEEKING NONPRIVILEGED RECORDS AND, 22 23 AS IT RELATED TO ANY RECORD FOR WHICH THE DISTRICT ATTORNEY 24 BELIEVED WERE PRIVILEGED, THE DISTRICT ATTORNEY SHOULD FOLLOW 25 COMMON PRACTICE IN RESPONDING TO A SUBPOENA BY PROVIDING A 26 PRIVILEGE LOG TO IDENTIFY THOSE RECORDS FOR WHICH THE DISTRICT 27 ATTORNEY ASSERTS A PRIVILEGE.

ON SEPTEMBER 12, 2022, AFTER MULTIPLE EXCHANGES BETWEEN
COUNSEL AND A REQUEST TO SHOW CAUSE WHY THE DISTRICT ATTORNEY
SHOULD NOT BE HELD IN CONTEMPT BY THE HOUSE, THE SELECT

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COMMITTEE ISSUED AN INTERIM REPORT PURSUANT TO RULE 51 OF THE
 GENERAL OPERATING RULES OF THE HOUSE OF REPRESENTATIVES,
 NOTIFYING THE HOUSE OF DISTRICT ATTORNEY KRASNER'S REFUSAL TO
 COMPLY WITH THE SUBPOENA AND RECOMMENDING THAT THE HOUSE
 CONSIDER CONTEMPT PROCEEDINGS.

THE HOUSE OF REPRESENTATIVES ADOPTED HOUSE RESOLUTION 227 ON
SEPTEMBER 13, 2022, RESOLVING THAT THE HOUSE HOLD DISTRICT
ATTORNEY KRASNER IN CONTEMPT. HOUSE RESOLUTION 227 WAS ADOPTED
BY A BIPARTISAN VOTE OF 162 TO 38.

10 DISTRICT ATTORNEY KRASNER FILED AN ACTION IN COMMONWEALTH 11 COURT ON SEPTEMBER 2, 2022, IN WHICH HE RAISED THE SAME 12 ARGUMENTS THAT FAIL TO HAVE ANY MEANINGFUL BASIS IN LAW OR FACT. 13 DISTRICT ATTORNEY KRASNER AND HIS OFFICE HAVE SINCE FEIGNED 14 PARTIAL COMPLIANCE WITH THE SUBPOENA, PROVIDING SEVERAL PUBLIC-15 FACING RECORDS OBTAINED WITHOUT THE NEED TO ENGAGE IN ANY 16 LEGITIMATE EFFORT TO SEARCH FOR THE RECORDS.

THE SELECT COMMITTEE CHAIR INVITED DISTRICT ATTORNEY KRASNER 17 18 TO TESTIFY BEFORE THE SELECT COMMITTEE IN EXECUTIVE SESSION ON 19 OCTOBER 21, 2022. DISTRICT ATTORNEY KRASNER REFUSED TO TESTIFY 20 IN EXECUTIVE SESSION, DEMANDING A PUBLIC HEARING INSTEAD. DISTRICT ATTORNEY KRASNER THEN PUBLISHED A PRESS RELEASE WHICH 21 22 WAS MISLEADING AT BEST, MISCHARACTERIZING THE INVITATION TO 23 DISTRICT ATTORNEY KRASNER TO TESTIFY IN YET ANOTHER MOMENT OF 24 GRANDSTANDING.

GIVEN THE DISTRICT ATTORNEY'S REJECTION OF THE INVITATION TO TESTIFY IN EXECUTIVE SESSION, THE SELECT COMMITTEE WAS COMPELLED TO CANCEL THE HEARING.

28 DISTRICT ATTORNEY KRASNER HAS, AT EVERY TURN, OBSTRUCTED THE 29 EFFORTS OF THE HOUSE SELECT COMMITTEE ON RESTORING LAW AND 30 ORDER. HE HAS CONSISTENTLY RAISED SPECIOUS CLAIMS WITHOUT A GOOD

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FAITH BASIS IN LAW OR FACT. EVEN AFTER THE HOUSE OF
 REPRESENTATIVES RESOLVED TO HOLD HIM IN CONTEMPT, DISTRICT
 ATTORNEY KRASNER'S EFFORTS TO COMPLY WITH SUBPOENAS ISSUED BY
 THE SELECT COMMITTEE CHAIR FALL FAR SHORT OF WHAT CAN BE
 CONSIDERED A REASONABLE GOOD FAITH EFFORT.

6 WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS
7 GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE
8 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER
9 THIS COMMONWEALTH.

ARTICLE III:

MISBEHAVIOR IN OFFICE IN THE NATURE OF VIOLATION OF 11 THE RULES OF PROFESSIONAL CONDUCT AND CODE OF 12 13 JUDICIAL CONDUCT; SPECIFICALLY RULE 3.3 CANDOR TOWARD THE TRIBUNAL, RULE 8.4 PROFESSIONAL MISCONDUCT, AND 14 CANON 2 OF THE CODE OF JUDICIAL CONDUCT IMPROPRIETY 15 AND APPEARANCE OF IMPROPRIETY IN THE MATTER 16 OF ROBERT WHARTON V. DONALD T. VAUGHN 17 18 IN THE FEDERAL HABEAS CORPUS PROCEEDING IN ROBERT WHARTON V. DONALD T. VAUGHN, FEDERAL DISTRICT COURT JUDGE GOLDBERG ISSUED A 19 20 MEMORANDUM ORDER ADMONISHING AND SANCTIONING THE DISTRICT ATTORNEY'S OFFICE. ROBERT WHARTON WAS CONVICTED OF MURDERING THE 21

23 AT THE TIME AND WAS LEFT TO FREEZE TO DEATH WITH HER DECEASED 24 PARENTS BY MR. WHARTON.

PARENTS OF SURVIVOR LISA HART-NEWMAN, WHO WAS SEVEN MONTHS OLD

AFTER HIS CONVICTION, WHARTON PURSUED A DEATH PENALTY HABEAS PETITION IN THE FEDERAL DISTRICT COURT. THE DISTRICT ATTORNEY'S OFFICE UNDER PRIOR ADMINISTRATIONS HAD OPPOSED THIS PETITION. IN 2019, DISTRICT ATTORNEY KRASNER'S ADMINISTRATION FILED A "NOTICE OF CONCESSION OF PENALTY PHASE RELIEF," STATING THAT IT WOULD NOT SEEK A NEW DEATH SENTENCE, AND, BASED ON THAT

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SENTENCING RELIEF, THE LITIGATION AND APPEALS COULD END. THE
 CONCESSION NOTED ONLY THAT THE DECISION TO CONCEDE WAS MADE
 "[F]OLLOWING REVIEW OF THIS CASE BY THE CAPITAL CASE REVIEW
 COMMITTEE OF THE PHILADELPHIA [DISTRICT ATTORNEY'S OFFICE],
 COMMUNICATION WITH THE VICTIMS' FAMILY, AND NOTICE TO
 [WHARTON'S] COUNSEL."

7 JUDGE GOLDBERG UNDERTOOK AN INDEPENDENT ANALYSIS OF THE 8 MERITS OF THE CLAIM AND INVITED THE PENNSYLVANIA OFFICE ATTORNEY 9 GENERAL (OAG) TO FILE AN AMICUS BRIEF IN THE CASE. IN ITS 10 AMICUS, THE OAG SUBMITTED ADDITIONAL FACTS THAT THE DISTRICT ATTORNEY'S OFFICE HAD NOT DISCLOSED, INCLUDING EVIDENCE OF 11 PRISON MISCONDUCTS, ATTEMPTED ESCAPES AND DEPARTMENT OF 12 13 CORRECTIONS CONCERNS REGARDING "ASSAULTIVENESS" AND "ESCAPE" BY 14 MR. WHARTON.

15 THE OAG CONCLUDED THAT "GIVEN THE FACTS OF THIS INVESTIGATION 16 AND AGGRAVATING SENTENCING FACTORS PRESENT IN THIS CASE, WHARTON 17 COULD NOT ESTABLISH A REASONABLE PROBABILITY THAT THE OUTCOME OF 18 HIS PENALTY PHASE DEATH SENTENCE WOULD HAVE BEEN DIFFERENT IF 19 THE JURY HAD HEARD EVIDENCE OF HIS ALLEGED 'POSITIVE' PRISON 20 ADJUSTMENT."

21 THE OAG FURTHER DETERMINED THAT MEMBERS OF THE FAMILY, 22 INCLUDING VICTIM MS. HART-NEWMAN, WERE NOT CONTACTED AND THAT 23 THEY OPPOSED THE CONCESSION BY THE DISTRICT ATTORNEY'S OFFICE. 24 AFTER AN EVIDENTIARY HEARING, JUDGE GOLDBERG HELD AS FOLLOWS: 25 THE DISTRICT ATTORNEY'S OFFICE FAILED TO ADVISE THE (1)26 COURT OF SIGNIFICANT ANTI-MITIGATION EVIDENCE, INCLUDING THAT MR. WHARTON HAD MADE AN ESCAPE ATTEMPT AT A COURT APPEARANCE. 27 28 (2)TWO OF THE OFFICE'S SUPERVISORS VIOLATED FEDERAL 29 RULE OF CIVIL PROCEDURE 11(B)(3) "BASED UPON THAT OFFICE'S

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REPRESENTATIONS TO THIS COURT THAT LACKED EVIDENTIARY SUPPORT

AND WERE NOT IN ANY WAY FORMED AFTER 'AN INQUIRY REASONABLE
 UNDER THE CIRCUMSTANCES.'"

3 (3) REPRESENTATIONS OF COMMUNICATION WITH THE VICTIMS'
4 FAMILY WERE "MISLEADING," "FALSE," AND "YET ANOTHER
5 REPRESENTATION TO THE COURT MADE AFTER AN INQUIRY THAT WAS
6 NOT REASONABLE UNDER THE CIRCUMSTANCES."

7 (4) THE LAW DIVISION SUPERVISOR, ASSISTANT SUPERVISOR
8 AND DISTRICT ATTORNEY'S OFFICE VIOLATED RULE 11(B)(1), AND
9 CONCLUDING THAT THE VIOLATION WAS "SUFFICIENTLY 'EGREGIOUS'
10 AND 'EXCEPTIONAL' UNDER THE CIRCUMSTANCES TO WARRANT
11 SANCTIONS."

JUDGE GOLDBERG IMPOSED NONMONETARY SANCTIONS ON THE DISTRICT 12 13 ATTORNEY'S OFFICE, REQUIRING THAT SEPARATE WRITTEN APOLOGIES BE SENT TO THE VICTIM, LISA HART-NEWMAN, AND THE VICTIM'S FAMILY 14 15 MEMBERS. GIVEN THE TESTIMONY OF THE TWO LAW DIVISION SUPERVISORS 16 THAT DISTRICT ATTORNEY KRASNER APPROVED AND IMPLEMENTED INTERNAL PROCEDURES THAT CREATED THE NEED FOR THIS SANCTION, AND THAT THE 17 18 DISTRICT ATTORNEY HAD THE SOLE, ULTIMATE AUTHORITY TO DIRECT 19 THAT THE MISLEADING NOTICE OF CONCESSION BE FILED, THEREFORE 20 "THE APOLOGIES SHALL COME FROM THE DISTRICT ATTORNEY, LAWRENCE 21 KRASNER, PERSONALLY."

DISTRICT ATTORNEY KRASNER HAS THE SOLE AUTHORITY TO APPROVE 22 23 COURT FILINGS ON BEHALF OF PHILADELPHIA DISTRICT ATTORNEY'S 24 OFFICE. WHILE IN OFFICE, DISTRICT ATTORNEY KRASNER DIRECTED, 25 APPROVED AND OR PERMITTED THE FILING OF A "NOTICE OF 26 CONCESSION" AND PRESENTATION OF OTHER PLEADINGS AND STATEMENTS 27 IN FEDERAL COURT WHICH CONTAINED MATERIALLY FALSE AND OR 28 MISLEADING AFFIRMATIVE STATEMENTS AND PURPOSEFUL OMISSIONS OF 29 FACT IN VIOLATION OF THE RULES OF PROFESSIONAL CONDUCT, RULE 3.3 30 (CANDOR TOWARD THE TRIBUNAL) AND RULE 8.4 (PROFESSIONAL

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MISCONDUCT), AND CODE OF JUDICIAL CONDUCT, CANON 2 (IMPROPRIETY
 AND OR APPEARANCE OF IMPROPRIETY).

3 WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS
4 GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE
5 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER
6 THIS COMMONWEALTH.

## ARTICLE IV:

8 MISBEHAVIOR IN OFFICE IN THE NATURE OF VIOLATION OF 9 THE RULES OF PROFESSIONAL CONDUCT; SPECIFICALLY 10 RULE 3.3 CANDOR TOWARD THE TRIBUNAL, RULE 8.4 PROFESSIONAL MISCONDUCT, AND CANON 2 OF THE CODE 11 OF JUDICIAL CONDUCT IMPROPRIETY AND APPEARANCE OF 12 13 IMPROPRIETY IN THE MATTER OF COMMONWEALTH VS. POWNALL IN HIS SPECIAL CONCURRENCE IN COMMONWEALTH V. POWNALL, 14 SUPREME COURT JUSTICE DOUGHERTY HIGHLIGHTED WHAT HE FEARED TO BE 15 16 AN EFFORT BY THE DISTRICT ATTORNEY'S OFFICE TO DEPRIVE CERTAIN DEFENDANTS OF A FAIR AND SPEEDY TRIAL. FOLLOWING THE JUNE 2017 17 18 INCIDENT IN WHICH FORMER PHILADELPHIA POLICE OFFICER RYAN 19 POWNALL SHOT AND KILLED DAVID JONES, THE DISTRICT ATTORNEY'S 20 OFFICE SUBMITTED THE MATTER TO AN INVESTIGATIVE GRAND JURY. THE INVESTIGATING GRAND JURY ISSUED A PRESENTMENT RECOMMENDING THAT 21 22 POWNALL BE CHARGED WITH CRIMINAL HOMICIDE, POSSESSION OF AN 23 INSTRUMENT OF CRIME AND RECKLESSLY ENDANGERING ANOTHER PERSON; 24 AND

DURING TRIAL, THE PROSECUTOR FILED A MOTION IN LIMINE TO PRECLUDE THE STANDARD PEACE OFFICER JUSTIFICATION DEFENSE INSTRUCTION, BASED ON THE ASSERTION THAT THE INSTRUCTION, WHICH LARGELY TRACKED LANGUAGE OF STATUTE, VIOLATED FOURTH AMENDMENT PROHIBITION AGAINST UNREASONABLE SEARCH AND SEIZURE. THE MOTION WAS DENIED AND THE PROSECUTION APPEALED TO THE SUPERIOR COURT,

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WHICH QUASHED THE APPEAL AS UNAUTHORIZED. THE SUPREME COURT
 GRANTED THE PROSECUTOR'S REQUEST FOR ALLOWANCE OF APPEAL.

3 THE SUPREME COURT ULTIMATELY DENIED THE APPEAL, BUT THE SPECIAL CONCURRENCE FILED BY JUSTICE DOUGHERTY ILLUMINATED 4 STARTLING BEHAVIOR BY THE DISTRICT ATTORNEY'S OFFICE. JUSTICE 5 DOUGHERTY HELD THAT THE DISTRICT ATTORNEY'S OFFICE'S ACTIONS 6 DURING GRAND JURY PROCESS "IMPLICATE[S] A POTENTIAL ABUSE" AND 7 8 STATED THAT "THE PRESENTMENT IN THIS CASE IS PERHAPS BEST 9 CHARACTERIZED AS A 'FOUL BLOW.'" HE REFERRED TO THE GRAND JURY 10 PRESENTMENT, AUTHORED BY THE DISTRICT ATTORNEY'S OFFICE, AS A "GRATUITOUS NARRATIVE." 11

JUSTICE DOUGHERTY ALSO RECOGNIZED THAT ANY ABUSE OF THE GRAND JURY COULD HAVE BEEN REMEDIED BY "STATUTORY SAFEGUARDS EMBEDDED IN THE PROCESS," SUCH AS A PRELIMINARY HEARING. HE WENT ON TO SAY "WHAT IS TROUBLING IS THE DAO'S EFFORT TO ENSURE THAT WOULD NOT OCCUR," *I.E.*, THEIR FILING OF A MOTION TO BYPASS THE PRELIMINARY HEARING.

JUSTICE DOUGHERTY FOUND IT "INEXPLICABLE" THAT, IN PRESENTING A BYPASS MOTION TO THE COURT OF COMMON PLEAS, THE DISTRICT ATTORNEY'S OFFICE FAILED TO HIGHLIGHT THE INVESTIGATING GRAND JURY ACT SECTION 4551(E), WHICH DIRECTS THAT A DEFENDANT "SHALL" BE ENTITLED TO A PRELIMINARY HEARING. HE EMPHASIZED THAT THE DISTRICT ATTORNEY'S OFFICE "APPEAR[ED] TO HAVE KNOWN [ABOUT THAT REQUIREMENT] AT THE TIME IT FILED ITS MOTION."

AS IT RELATED TO THE PROSECUTOR'S MOTION IN LIMINE AND INTERLOCUTORY APPEAL, JUSTICE DOUGHERTY OBSERVED THAT THE DISTRICT ATTORNEY'S OFFICE'S MOTION "PRESENTED ONLY HALF THE RELEVANT PICTURE." HE WENT ON TO SAY THAT "THIS TYPE OF ADVOCACY WOULD BE WORRISOME COMING FROM ANY LITIGANT," BUT COMING FROM A PROSECUTOR, "IS EVEN MORE CONCERNING, PARTICULARLY IN LIGHT OF

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THE MOTION'S TIMING.... " HE CITED DIRECTLY TO PENNSYLVANIA RULE 1 2 OF PROFESSIONAL CONDUCT 3.3 REGARDING CANDOR TO THE TRIBUNAL. 3 FURTHER REFERENCING ETHICAL CONCERNS, JUSTICE DOUGHERTY FOUND 4 THAT THE TIMING OF THE MOTION IN LIMINE, "[W]HEN COMBINED WITH THE OTHER TACTICS HIGHLIGHTED THROUGHOUT THIS CONCURRENCE," 5 COULD LEAD TO THE CONCLUSION THAT THE DECISION TO TAKE "AN 6 7 UNAUTHORIZED INTERLOCUTORY APPEAL WAS INTENDED TO DEPRIVE [MR. 8 POWNALL] OF A FAIR AND SPEEDY TRIAL." JUSTICE DOUGHERTY WENT ON 9 TO SAY:

10 NOW, FOR THE FIRST TIME BEFORE THIS COURT, THE DAO FINALLY ADMITS ITS TRUE INTENT IN ALL THIS WAS SIMPLY TO USE 11 12 POWNALL'S CASE AS A VEHICLE TO FORCE JUDICIAL DETERMINATION 13 ON 'WHETHER SECTION 508(A)(1) IS FACIALLY UNCONSTITUTIONAL.' 14 DAO'S REPLY BRIEF AT 1; SEE ID. AT 6 (ASSERTING SECTION 508'S 15 APPLICABILITY TO [POWNALL] IS NOT THE SUBJECT OF THIS 16 APPEAL"). WHAT'S MORE, DESPITE HAVING ASSURED THE TRIAL COURT IT WAS NOT TRYING 'TO BAR [POWNALL] FROM A DEFENSE[.]' N.T. 17 18 11/25/2019 AT 8, THE DAO NOW BOLDLY ASSERTS IT WOULD BE 19 APPROPRIATE FOR THIS COURT TO REWRITE THE LAW AND 20 RETROACTIVELY APPLY IT TO POWNALL'S CASE BECAUSE HE SUPPOSEDLY 'HAD FAIR NOTICE OF HIS INABILITY TO RELY ON THIS 21 UNCONSTITUTIONAL DEFENSE[.]' DAO'S BRIEF AT 10. 22 23 JUSTICE DOUGHERTY CONCLUDED, "LITTLE THAT HAS HAPPENED IN 24 THIS CASE UP TO THIS POINT REFLECTS PROCEDURAL JUSTICE. ON THE 25 CONTRARY, THE DAO'S PROSECUTION OF POWNALL APPEARS TO BE "DRIVEN BY A WIN-AT-ALL-COST OFFICE CULTURE" THAT TREATS POLICE OFFICERS 26

28 INTEGRITY UNIT REPORT, OVERTURNING CONVICTIONS - AND AN ERA 2
29 (JUNE 15, 2021) AVAILABLE AT TINYURL.COM/CIU REPORT (LAST
30 VISITED JULY 19, 2022). THIS IS THE ANTITHESIS OF WHAT THE LAW

DIFFERENTLY THAN OTHER CRIMINAL DEFENDANTS. DAO CONVICTION

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1 EXPECTS OF A PROSECUTOR."

2 ON REMAND, COMMON PLEAS COURT JUDGE MCDERMOTT SAID THAT THERE 3 WERE "SO MANY THINGS WRONG" WITH THE DISTRICT ATTORNEY'S OFFICE'S INSTRUCTIONS TO THE INVESTIGATING GRAND JURY THAT IT 4 WARRANTED DISMISSING ALL CHARGES AGAINST MR. POWNALL. AFTER 5 HEARING TESTIMONY FROM THE ASSISTANT DISTRICT ATTORNEYS WHO 6 HANDLED THE GRAND JURY AND PREPARATION OF THE PRESENTMENT, JUDGE 7 8 MCDERMOTT CONCLUDED THAT THE DISTRICT ATTORNEY'S OFFICE FAILED 9 TO PROVIDE THE LEGAL INSTRUCTIONS TO THE GRAND JURORS ON THE 10 DEFINITIONS FOR HOMICIDE AND INFORMATION REGARDING THE USE-OF-FORCE DEFENSE. 11

IN HER OCTOBER 17, 2022, STATEMENT OF FINDINGS OF FACT AND 12 13 CONCLUSIONS OF LAW, JUDGE MCDERMOTT STATED, "THE COMMONWEALTH MADE AN INTENTIONAL, DELIBERATE CHOICE NOT TO INFORM THE GRAND 14 15 JURORS ABOUT THE JUSTIFICATION DEFENSE UNDER SECTION 508. WHILE 16 [THE ADA] WAS AWARE OF SECTION 508 AND ITS APPLICABILITY TO THE DEFENDANT'S CASE AT THE TIME OF THE GRAND JURY PROCEEDINGS, SHE 17 18 DECIDED NOT TO ADVISE THE GRAND JURY ABOUT SECTION 508 AFTER 19 CONSULTING WITH OTHER, MORE SENIOR ASSISTANT DISTRICT

20 ATTORNEYS."

21 AS IT RELATED TO POWNALL'S RIGHT TO A PRELIMINARY HEARING, 22 JUDGE MCDERMOTT WROTE:

23 IN ITS MOTION TO BYPASS THE PRELIMINARY HEARING, THE 24 COMMONWEALTH DEMONSTRATED A LACK OF CANDOR TO THE COURT BY 25 MISSTATING THE LAW AND PROVIDING JUDGE COLEMAN WITH INCORRECT 26 CASE LAW.

27 \* \* \*

28 THE COMMONWEALTH WAS ALSO DISINGENUOUS WITH THE COURT 29 WHEN IT ASSERTED THAT IT HAD GOOD CAUSE TO BYPASS THE 30 PRELIMINARY HEARING UNDER PA.R.CRIM.P. 565(A) BECAUSE OF THE

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1 COMPLEXITY OF THE CASE, THE LARGE NUMBER OF WITNESSES THE 2 COMMONWEALTH WOULD HAVE TO CALL, THE EXPENSE, AND THE DELAY 3 CAUSED BY A PRELIMINARY HEARING. AS A PRELIMINARY HEARING WAS NOT HELD IN THIS CASE, THE DEFENDANT'S DUE PROCESS RIGHTS 4 WERE VIOLATED AND THE DEFENDANT SUFFERED PREJUDICE. 5 6 JUDGE MCDERMOTT TOLD THE DISTRICT ATTORNEY'S OFFICE THAT IF DEFENSE COUNSEL HAD MADE THE DECISIONS THAT THE DISTRICT 7 ATTORNEY'S OFFICE MADE, SHE WOULD "DECLARE THEM INCOMPETENT." 8 9 THE DISTRICT ATTORNEY'S OFFICE'S OWN EXPERT REPORT FROM GREGORY 10 A. WARREN, ED.D., OF AMERICAN LAW ENFORCEMENT TRAINING AND CONSULTING CONCLUDED THAT, GIVEN ALL THE FACTS PRESENTED TO HIM, 11 OFFICER POWNALL'S "USE OF DEADLY FORCE IN THIS CASE WAS 12 13 JUSTIFIED." THIS EXPERT REPORT WAS WITHHELD FROM POWNALL BY THE 14 DISTRICT ATTORNEY'S OFFICE.

DISTRICT ATTORNEY KRASNER HAS THE SOLE AUTHORITY TO APPROVE 15 16 COURT FILINGS ON BEHALF OF PHILADELPHIA DISTRICT ATTORNEY'S OFFICE. WHILE IN OFFICE DISTRICT ATTORNEY KRASNER DIRECTED, 17 18 APPROVED AND OR PERMITTED THE FILING OF MOTIONS, PRESENTATIONS 19 OF OTHER PLEADINGS AND STATEMENTS TO THE GRAND JURY AND THE 20 COURT WHICH INTENTIONALLY OMITTED, CONCEALED AND OR WITHHELD MATERIAL FACTS AND LEGAL AUTHORITY RELEVANT TO THE JUDICIAL 21 22 PROCEEDINGS IN VIOLATION OF THE RULES OF PROFESSIONAL CONDUCT, 23 RULE 3.3 (CANDOR TOWARD THE TRIBUNAL), RULE 8.4 (PROFESSIONAL 24 MISCONDUCT) AND CODE OF JUDICIAL CONDUCT, CANON 2 (IMPROPRIETY 25 AND OR APPEARANCE OF IMPROPRIETY).

26 WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS 27 GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE 28 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER 29 THIS COMMONWEALTH.

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#### ARTICLE V:

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1 MISBEHAVIOR IN OFFICE IN THE NATURE OF VIOLATION OF 2 THE RULES OF PROFESSIONAL CONDUCT AND CODE OF 3 JUDICIAL CONDUCT; SPECIFICALLY RULE 3.3 CANDOR TO TRIBUNAL, RULE 8.4 PROFESSIONAL MISCONDUCT, AND CANON 4 2 OF THE CODE OF JUDICIAL CONDUCT IMPROPRIETY AND 5 APPEARANCE OF IMPROPRIETY IN THE MATTER IN 6 7 RE: CONFLICTS OF INTEREST OF PHILADELPHIA DISTRICT 8 ATTORNEY'S OFFICE

9 DURING SWORN TESTIMONY, DISTRICT ATTORNEY KRASNER WITHHELD 10 MATERIAL FACTS FROM THE SUPREME COURT WHEN HE TESTIFIED UNDER OATH BEFORE THE SUPREME COURT'S SPECIAL MASTER. THE SPECIAL 11 MASTER WAS APPOINTED BY THE SUPREME COURT PURSUANT TO ITS KING'S 12 13 BENCH JURISDICTION TO INVESTIGATE WHETHER DISTRICT ATTORNEY 14 KRASNER HAD A CONFLICT OF INTEREST FAVORING THE DEFENDANT AND 15 APPELLANT, MUMIA ABU-JAMAL, WHO HAD BEEN CONVICTED OF FIRST-16 DEGREE MURDER OF OFFICER DANIEL FAULKNER. DISTRICT ATTORNEY KRASNER TESTIFIED THAT HE "NEVER REPRESENTED ANY ADVOCACY 17 18 ORGANIZATION FOR MUMIA ABU-JAMAL."

19 WHILE AFFIRMATIVELY STATING HE NEVER REPRESENTED AN 20 "ORGANIZATION" WHICH ADVOCATED FOR MUMIA ABU-JAMAL, DISTRICT ATTORNEY KRASNER OMITTED THE FACT THAT HE HAD, IN FACT, 21 REPRESENTED AT LEAST ONE PRO-MUMIA ACTIVIST WHO WAS ARRESTED FOR 22 23 SEEKING TO INTIMIDATE THE JUDGE DECIDING ABU-JAMAL'S POST 24 CONVICTION RELIEF ACT ("PCRA") PETITION. THAT ACTIVIST, WHO AT 25 THE TIME WAS THE "DIRECTOR" OF THE "YOUTH ACTION COALITION," WAS 26 ARRESTED ALONG-SIDE LOCAL LEADERS OF THE INTERNATIONAL CONCERNED 27 FAMILY AND FRIENDS OF MUMIA ABU-JAMAL, ALL OF WHOM WERE 28 PROTESTING OUTSIDE THE HOME OF ABU-JAMAL'S PCRA JUDGE IN AN 29 EFFORT TO ILLEGALLY INFLUENCE THE VERY PROCEEDINGS AT ISSUE IN 30 MUMIA ABU-JAMAL'S NUNC PRO TUNC APPEAL.

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1 DISTRICT ATTORNEY KRASNER REPRESENTED THIS "DIRECTOR," AND 2 POTENTIALLY OTHER PRO-MUMIA ACTIVISTS, AGAINST CHARGES FOR 3 VIOLATING A CRIMINAL STATUTE THAT PROHIBITS PROTESTING OUTSIDE THE HOMES OF JUDICIAL OFFICERS TO INFLUENCE THE OUTCOME OF CASES 4 PENDING BEFORE THE JUDICIAL OFFICERS. YET, IN TESTIFYING THAT HE 5 "NEVER REPRESENTED ANY ADVOCACY ORGANIZATION FOR MUMIA ABU-6 7 JAMAL," DISTRICT ATTORNEY KRASNER OMITTED THESE MATERIAL FACTS, 8 PROVIDING A PARTIAL AND MISLEADING DISCLOSURE REGARDING HIS 9 CONNECTION TO THE EFFORT TO EXONERATE AND FREE MUMIA ABU-JAMAL. DISTRICT ATTORNEY KRASNER'S MISLEADING DISCLOSURE WAS DIRECTLY 10 RELEVANT TO THE SUBJECT MATTER UNDER INVESTIGATION BY THE 11 SUPREME COURT IN THAT HE WAS CONCEALING MATERIAL FACTS 12 13 CONCERNING HIS CONFLICTS OF INTEREST IN THE MUMIA ABU-JAMAL 14 MATTER, AN ISSUE AT THE VERY HEART OF THE SUPREME COURT'S REVIEW OF THE KING'S BENCH PETITION FILED BY THE WIDOW OF OFFICER 15 16 FAULKNER. DISTRICT ATTORNEY KRASNER THEREFORE VIOLATED RULES OF PROFESSIONAL CONDUCT, RULE 3.3 (CANDOR TOWARD THE TRIBUNAL), 17 18 RULE 8.4 (PROFESSIONAL MISCONDUCT) AND CODE OF JUDICIAL CONDUCT, 19 CANON 2 (IMPROPRIETY AND OR APPEARANCE OF IMPROPRIETY). 20 WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE 21 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER 22 23 THIS COMMONWEALTH. 24 ARTICLE VI: 25 MISBEHAVIOR IN OFFICE IN NATURE OF 26 VIOLATION OF VICTIMS RIGHTS 27 FEDERAL AND STATE LAW PROVIDES FOR CERTAIN RIGHTS FOR VICTIMS

28 RELATED TO THE PROSECUTION AND SENTENCING OF THE DEFENDANTS WHO 29 VICTIMIZED THEM OR THEIR FAMILY MEMBERS (18 U.S.C. § 3771 (B)(2) 30 (A) AND SECTION 201 OF THE ACT OF NOVEMBER 24, 1998 (P.L.882,

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NO.111), KNOWN AS THE CRIME VICTIMS ACT). CHIEF AMONG THE RIGHTS 1 2 PROVIDED TO VICTIMS IS THE RIGHT TO BE KEPT INFORMED AT ALL 3 STAGES OF THE PROSECUTION THROUGH CLEAR, RESPECTFUL AND HONEST COMMUNICATION AND TO BE CONSULTED WITH REGARD TO SENTENCING. 4 5 DISTRICT ATTORNEY KRASNER REPEATEDLY VIOLATED, AND ALLOWED ASSISTANT DISTRICT ATTORNEYS UNDER HIS SUPERVISION TO VIOLATE, 6 THE FEDERAL AND STATE VICTIMS' RIGHTS ACTS ON MULTIPLE OCCASIONS 7 8 BY SPECIFICALLY FAILING TO TIMELY CONTACT VICTIMS, DELIBERATELY 9 MISLEADING VICTIMS AND OR DISREGARDING VICTIM INPUT AND TREATING 10 VICTIMS WITH CONTEMPT AND DISRESPECT.

11 WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS 12 GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE 13 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER 14 THIS COMMONWEALTH.

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#### OF THE LEGISLATIVE FUNCTION

ARTICLE VII:

MISBEHAVIOR IN OFFICE IN THE NATURE OF VIOLATION

OF THE CONSTITUTION OF PENNSYLVANIA BY USURPATION

19 PURSUANT TO ARTICLE II OF THE CONSTITUTION OF PENNSYLVANIA, 20 THE LEGISLATIVE POWER IS VESTED IN THE GENERAL ASSEMBLY. DISTRICT ATTORNEY KRASNER AS AN ELECTED EXECUTIVE IN THE CITY OF 21 PHILADELPHIA HAS NO AUTHORITY TO CREATE, REPEAL OR AMEND ANY 22 23 STATE LAW. DESPITE THIS CLEAR SEPARATION OF POWERS, DISTRICT 24 ATTORNEY KRASNER HAS CONTRAVENED THE AUTHORITY OF THE 25 LEGISLATURE BY REFUSING TO PROSECUTE SPECIFICALLY PROHIBITED 26 CONDUCT UNDER STATE LAW. RATHER THAN EXERCISING HIS INHERENT 27 DISCRETIONARY POWERS TO REVIEW AND DETERMINE CHARGES ON A CASE-28 BY-CASE BASIS, DISTRICT ATTORNEY KRASNER, IN HIS CAPACITY AS THE 29 COMMONWEALTH'S ATTORNEY IN THE CITY OF PHILADELPHIA, 30 UNILATERALLY DETERMINED, DIRECTED AND ENSURED THAT CERTAIN

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CRIMES WOULD NO LONGER BE PROSECUTED AND WERE THEREFORE DE FACTO
 LEGAL.

3 THESE CRIMES INCLUDE PROSTITUTION, THEFT AND DRUG-RELATED OFFENSES, AMONG OTHERS. IN PARTICULAR, THE DE FACTO LEGALIZATION 4 OF PROSTITUTION BY DISTRICT ATTORNEY KRASNER HAS HAD A 5 DEVASTATING IMPACT ON WOMEN WHO ARE VICTIMS OF SEX TRAFFICKING 6 AND THE COMMUNITIES WHERE THEY ARE TRAFFICKED. REFUSING TO 7 8 PROSECUTE RETAIL THEFT OF PROPERTY WITH LESS THAN A VALUE OF 9 \$500, DISTRICT ATTORNEY KRASNER HAS CREATED AN ATMOSPHERE OF 10 LAWLESSNESS IN PHILADELPHIA, WITH THE DIRECT EFFECT OF CAUSING BUSINESSES TO CURTAIL ACTIVITY OR CEASE DOING BUSINESS 11 ALTOGETHER IN PHILADELPHIA. DISTRICT ATTORNEY KRASNER'S REFUSAL 12 13 TO PROSECUTE THOSE CAUGHT DRIVING UNDER THE INFLUENCE OF MARIJUANA, ASIDE FROM CONTRIBUTING TO THE LAWLESSNESS IN THE 14 15 CITY, HAS CREATED DANGEROUS SITUATIONS FOR THE HEALTH, SAFETY 16 AND WELFARE OF THE PEOPLE IN PHILADELPHIA. DISTRICT ATTORNEY KRASNER DE FACTO LEGALIZING SUCH ACTS THAT THE GENERAL ASSEMBLY 17 18 HAS DETERMINED TO BE ILLEGAL IS A CLEAR USURPATION OF 19 LEGISLATIVE POWERS IN VIOLATION OF THE CONSTITUTION OF 20 PENNSYLVANIA, AND THUS CONSTITUTES MISBEHAVIOR IN OFFICE. WHEREFORE, DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER IS 21 22 GUILTY OF AN IMPEACHABLE OFFENSE WARRANTING REMOVAL FROM OFFICE 23 AND DISQUALIFICATION TO HOLD ANY OFFICE OF TRUST OR PROFIT UNDER 24 THIS COMMONWEALTH.

THE HOUSE OF REPRESENTATIVES HEREBY RESERVES TO ITSELF THE RIGHT AND ABILITY TO EXHIBIT AT ANY TIME AFTER ADOPTION OF THIS RESOLUTION FURTHER OR MORE DETAILED ARTICLES OF IMPEACHMENT AGAINST DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER, TO REPLY TO ANY ANSWERS THAT DISTRICT ATTORNEY LAWRENCE SAMUEL KRASNER MAY MAKE TO ANY ARTICLES OF IMPEACHMENT WHICH ARE EXHIBITED AND TO

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OFFER PROOF AT TRIAL IN THE SENATE IN SUPPORT OF EACH AND EVERY
 ARTICLE OF IMPEACHMENT WHICH SHALL BE EXHIBITED BY THEM.

3 UPON THE ARTICLES OF IMPEACHMENT AGAINST LAWRENCE SAMUEL 4 KRASNER, PHILADELPHIA DISTRICT ATTORNEY, BEING SIGNED BY THE 5 SPEAKER OF THE HOUSE OF REPRESENTATIVES, THE SPEAKER SHALL 6 APPOINT A COMMITTEE OF THREE MEMBERS, TWO FROM THE MAJORITY 7 PARTY AND ONE FROM THE MINORITY PARTY, TO EXHIBIT THE SAME TO 8 THE SENATE, AND ON BEHALF OF THE HOUSE OF REPRESENTATIVES TO 9 MANAGE THE TRIAL THEREOF.

10 THE EXPENSES OF THE COMMITTEE SHALL BE PAID BY THE CHIEF 11 CLERK FROM APPROPRIATION ACCOUNTS UNDER THE CHIEF CLERK'S 12 EXCLUSIVE CONTROL AND JURISDICTION UPON A WRITTEN REQUEST 13 APPROVED BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES, THE 14 MAJORITY LEADER OF THE HOUSE OF REPRESENTATIVES OR THE MINORITY 15 LEADER OF THE HOUSE OF REPRESENTATIVES.

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# **EXHIBIT D**

## THE GENERAL ASSEMBLY OF PENNSYLVANIA

# SENATE RESOLUTIONNo.387Session of 2022

INTRODUCED BY PITTMAN AND BAKER, NOVEMBER 29, 2022

INTRODUCED, NOVEMBER 29, 2022

#### A RESOLUTION

Directing the House of Representatives to Exhibit the Articles 1 of Impeachment. 2 3 WHEREAS, The House of Representatives has presented to the Senate an extract from the Journal of the House which reflects 4 5 that the House has adopted Articles of Impeachment against 6 Lawrence Samuel Krasner, District Attorney of Philadelphia, has 7 duly appointed managers to conduct and prosecute said 8 impeachment and has directed the managers to exhibit the 9 Articles of Impeachment to the Senate; therefore be it 10 RESOLVED, That the Secretary of the Senate inform the House 11 of Representatives that the Senate will be ready to receive, at 12 10:30 a.m., the 30th day of November, 2022, the managers 13 appointed by the House for the purpose of exhibiting Articles of 14 Impeachment, agreeably to the notice communicated to the Senate.

# **EXHIBIT E**

# THE GENERAL ASSEMBLY OF PENNSYLVANIA

# No. 886 Session of 2022

INTRODUCED BY PITTMAN AND BAKER, NOVEMBER 29, 2022

INTRODUCED, NOVEMBER 29, 2022

#### A RESOLUTION

1 2	Proposing special rules of practice and procedure in the Senate when sitting on impeachment trials.
3	RESOLVED, That the Senate of Pennsylvania adopt special rules
4	as follows:
5	Rules of Practice and Procedure
6	in the Senate When Sitting On
7	Impeachment Trials
8	Section 1. Reception of managers.
9	(a) Subject to subsection (b), when the Senate receives
10	notice from the House of Representatives that it has appointed
11	managers to conduct and prosecute an impeachment against an
12	individual and has directed the managers to carry articles of
13	impeachment to the Senate, the Secretary of the Senate shall
14	immediately inform the House of Representatives that the Senate
15	is ready to receive the managers for the purpose of exhibiting
16	such articles of impeachment, agreeably to such notice.
17	(b) If notice under subsection (a) is received when the
18	Senate has adjourned for at least ten days, the President pro

tempore shall immediately appoint a committee under section 10. 1 Section 2. Exhibition of articles of impeachment. 2

3 (a) When the managers are introduced at the bar of the Senate and signify that they are ready to exhibit articles of 4 5 impeachment against an individual, the presiding officer shall 6 direct the Sergeant at Arms to make a proclamation.

7 The Sergeant at Arms shall, after making the (b) 8 proclamation, repeat the following words: "All persons are 9 commanded to keep silence, on pain of imprisonment, while the 10 House of Representatives is exhibiting to the Senate of . " 11 Pennsylvania articles of impeachment against

12 The articles of impeachment shall be exhibited. (C)

13 (d) The presiding officer shall inform the managers that the 14 Senate will take proper order on the subject of the impeachment 15 and will give notice to the House of Representatives.

Section 3. Consideration. 16

17 Upon presentation of articles of impeachment to the (a) 18 Senate, the Senate shall proceed to consider the articles.

(b) Consideration shall begin:

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1 p.m. on the day following presentation; (1)21 if presentation is on a Sunday, at 1 p.m. on the (2)

Tuesday following presentation; or 22

23 (3) the time and day ordered by the Senate.

24 (c) After consideration begins, unless the Senate orders 25 otherwise, the Senate shall continue in session every day except 26 Sunday until final judgment is rendered and no further consideration is needed. 27

(d) Before consideration, the oath or affirmation shall be 28 29 administered to the presiding officer and by the presiding officer to each Senator then present and to other Senators as 30

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1 they shall appear on the floor. A Senator has the duty to take 2 the oath or make the affirmation. The oath or affirmation must 3 be in the form set forth in section 25(c).

4 Section 4. Issuance of orders, etc.

5 The presiding officer may issue orders, writs and precepts 6 authorized by these rules or by the Senate, and may make and 7 enforce other rules and orders in the Senate Chamber as the 8 Senate authorizes.

9 Section 5. Enforcement.

10 (a) The Senate has the following powers:

11 (1) To compel the attendance of witnesses.

12 (2) To enforce obedience to its orders, mandates, writs,13 precepts and judgments.

14 (3) To preserve order and to punish in a summary way
15 contempts of, and disobedience to, its authority, orders,
16 mandates, writs, precepts or judgments.

17 (4) To issue lawful orders and rules which it deems18 essential or conducive to the ends of justice.

19 (b) The Sergeant at Arms, under the directions of the 20 Senate, may employ aid and assistance necessary to execute and 21 enforce the lawful orders, mandates, writs and precepts of the 22 Senate.

23 Section 6. Preparation and form of proceedings.

24 (a) The President pro tempore shall direct:

(1) necessary preparations in the Senate Chamber; and(2) the form of proceedings.

(b) The presiding officer shall rule on all questions of evidence, including relevance, materiality and redundancy of evidence and incidental questions. Except as set forth in subsection (c), a ruling under this subsection shall stand as

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1 the judgment of the Senate.

2 (c) On a ruling under subsection (b), a vote may be taken as3 follows:

4 (1) A Senator may request a formal vote on the ruling.
5 (2) The presiding officer may submit the ruling for a
6 vote.

7 (3) Upon request under paragraph (1) or submission under
8 paragraph (2), the vote shall be taken under the Rules of the
9 Senate immediately. Debate is not permitted.

10 (4) The result of the vote shall stand as the judgment11 of the Senate.

12 Section 7. Writ of summons.

(a) Upon presentation of articles of impeachment and the
organization for consideration under these rules, a writ of
summons shall issue to the individual impeached.

16 (b) The writ must contain all of the following:

17 (1) A recitation of the articles.

18 (2) Notice to the individual to:

(i) appear, personally or by counsel, before the
Senate at a specified time, on a specified date and at a
specified location;

22 (ii) file an answer to the articles; and

23 (iii) stand to and abide the orders and judgments of24 the Senate on the articles.

(c) All of the following apply to service of the writ:
(1) The officer or individual named in the precept of
the writ shall execute service.

28 (2) Service must be executed within the advance notice29 specified in the precept.

30 (3) Service must be executed in one of the following 20220SR0386PN2020 - 4 - 1 manners:

2 (i) By delivery of an attested copy of the writ to3 the individual impeached.

4 (ii) If delivery under subparagraph (i) cannot 5 conveniently be done, by leaving an attested copy of the 6 writ in a conspicuous place at the last known place of 7 residence or the usual place of business of the 8 individual impeached.

9 (iii) If the Senate determines that compliance with 10 subparagraphs (i) or (ii) is impracticable, in a manner 11 the Senate deems just.

12 (d) Upon compliance with subsection (b)(2), the individual 13 impeached may:

14 (1) Plead guilty. Upon entry of the plea, judgment shall15 be rendered.

16 (2) Plead not guilty. Upon entry of the plea, trial17 shall commence.

(e) Upon noncompliance with subsection (b)(2)(i) or (ii), a
plea of not guilty shall be entered. Upon entry of the plea,
trial shall commence.

21 Section 8. Return of summons.

At 12:30 p.m. on the day appointed for the return of the summons against the individual impeached:

(1) The legislative and executive business of the Senateshall be suspended.

(2) The Secretary of the Senate shall administer an oath
 or affirmation to the returning officer in the following
 form:

29I,, do solemnly swear or affirm that the30return made by me upon the process issued on the day

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of , by the Senate of Pennsylvania, against
 is truly made, and that I have performed such
 service as therein described: (So help me God).
 (3) The oath or affirmation shall be entered on the
 record.

6 Section 9. Appearances.

7 The appearance or nonappearance of the individual impeached,
8 either personally or by counsel shall be recorded on the record.
9 Section 10. Committee.

(a) In an impeachment trial, unless otherwise ordered by the
Senate, the President pro tempore may appoint a committee of
Senators, no more than half of whom must be members of the same
political party. The President pro tempore shall be an ex
officio member and may vote in case of a tie on any question
before the committee.

(b) The functions of the committee are to receive evidence and take testimony at times and places determined by the committee. To discharge these functions, unless otherwise ordered by the Senate, the committee and its chairperson have the powers and duties conferred upon the Senate and the President pro tempore or the President of the Senate, respectively, under these rules.

(c) Upon appointment, the President pro tempore shall be responsible for setting the first meeting of the committee. Thereafter, the committee shall meet on such days as the committee chair may decide until the committee has determined that all relevant testimony and evidence has been presented.

(d) A ruling regarding the admissibility of evidence shall
be made by the committee chair subject to a right of appeal to
the committee. In an appeal, the committee shall vote on the

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1 admissibility of the contested evidence.

2 (e) Unless otherwise ordered by the Senate, these rules
3 shall govern the procedure and practice of the committee so
4 appointed.

The committee shall report to the Senate in writing that 5 (f) 6 it has completed receiving evidence and taking testimony, and 7 the committee shall provide a summary of the evidence and 8 testimony and a certified copy of the transcript of the 9 proceedings and testimony had and given before such committee. 10 The report under subsection (f) shall be received by the (q) Senate and the evidence received and the testimony taken shall 11 be considered, subject to the right of the Senate to determine 12 competency, relevancy and materiality, as having been received 13 14 and taken before the Senate.

(h) Nothing in this section shall prevent the Senate from sending for a witness and hearing the witness's testimony in open Senate. The Senate may receive additional evidence and testimony before making its final judgment on the articles of impeachment.

20 Section 11. Commencement of trial.

21 Unless otherwise ordered by the Senate, at 12:30 p.m. on the 22 day appointed for the trial of an impeachment:

(1) the legislative and executive business of the Senateshall be suspended; and

(2) the Secretary of the Senate shall give notice to the
House of Representatives that the Senate is ready to proceed
upon the impeachment in the Senate Chamber.

28 Section 12. Time of trial.

29 Unless the Senate orders otherwise, trial of an impeachment 30 shall begin each day at 12 noon. At that time, a proclamation

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shall be made; and the trial shall proceed. Adjournment of the
 trial does not operate as an adjournment of the Senate.
 Section 13. Record.

The Secretary of the Senate shall record the proceedings in cases of impeachment as in the case of legislative proceedings, and the proceedings shall be reported in the same manner as the legislative proceedings of the Senate.

8 Section 14. Counsel.

9 Counsel for the parties shall be admitted to appear and be 10 heard on impeachment. Counsel must be admitted to practice law 11 by a court of record of this Commonwealth.

12 Section 15. Presentation of questions, etc.

A motion, objection, request or application, whether relating to the procedure of the Senate or relating immediately to the trial, including questions with respect to admission of evidence or other questions arising during the trial, made by the parties or their counsel shall be addressed to the presiding officer only. The presiding officer or a Senator may require a written submission and reading by the Secretary of the Senate.

20 Section 16. Witnesses.

21 Witnesses shall be examined by one individual on behalf of 22 the party producing them, and then cross-examined by one 23 individual on the opposing side.

24 Section 17. Senator as witness.

If a Senator is called as a witness before the full Senate, the Senator shall testify at the Senator's desk on the floor of the Senate.

28 Section 18. Actions by individual Senators.

(a) If a Senator wishes a question to be put to a witness,to a manager or to counsel of the individual impeached, or to

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offer a motion or order, except a motion to adjourn, it must be reduced to writing and shall be put by the presiding officer. (b) The parties or their counsel may interpose objections to a witness answering a question propounded at the request of a Senator. The merits of the objection may be argued by the parties or their counsel. Ruling on the objection shall be made under section 6(b) and (c).

8 (c) It is not in order for a Senator to engage in colloquy9 under this section.

10 Section 19. Session to be open.

(a) Subject to subsection (b), when the Senate is sitting upon the trial of an impeachment, the doors of the Senate shall be kept open.

(b) The Senate may direct the doors to be closed while deliberating upon its decisions. A motion to close the doors may be acted upon without objection. If an objection is raised to the motion, the motion shall be voted on without debate by roll call vote, entered on the record.

19 Section 20. Argument time limits.

20 Unless the Senate otherwise orders, preliminary or 21 interlocutory questions or a motion, or both, shall be argued 22 for not exceeding one hour on each side.

23 Section 21. Presentation of case.

(a) The case for impeachment shall be opened by a statementof one manager or counsel for the managers.

(b) The case against impeachment shall be opened by astatement of the individual impeached or one counsel

28 representing the individual.

29 (c) Unless otherwise ordered by the Senate upon application:30 (1) The case against impeachment shall be closed by

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1 argument on the merits made by no more than two of the 2 following: 3 (i) The individual impeached. (ii) Counsel for the individual impeached. 4 The case for impeachment shall be closed by argument 5 (2) 6 on the merits made by no more than two individuals in the 7 following categories: 8 (i) The managers. 9 (ii) Counsel for the managers. 10 Section 22. Voting on articles of impeachment. 11 An article of impeachment is not divisible for the (a) 12 purpose of voting on the article during the trial. 13 (b) Once voting has commenced on an article of impeachment, 14 voting shall be continued until voting has been completed on all 15 articles of impeachment unless the Senate adjourns for a period 16 not to exceed one day or adjourns sine die. 17 (c) On the final question whether the impeachment is sustained, the vote shall be taken on each article of 18 19 impeachment separately. 20 If impeachment upon an article is not sustained by the (d) 21 votes of two-thirds of the Senators present, a judgment of 22 acquittal on that article shall be entered on the record. 23 (e) If impeachment upon an article is sustained by the votes 24 of two-thirds of the Senators present, the Senate shall proceed to the consideration of other matters determined to be 25 26 appropriate; and a judgment of conviction on that article shall be entered on the record. A certified copy of the judgment shall 27 28 be transmitted to the Secretary of the Commonwealth. 29 (f) A motion to reconsider the vote by which an article of impeachment is sustained or not sustained is not in order. 30

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1 (g) To put the question on each article of impeachment:

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(1) the presiding officer shall state the question; and
(2) by roll call vote entered on the record, each
Senator shall rise in place and answer guilty or not guilty.
Section 23. Votes on orders or decisions.

6 (a) An order or decision may be acted upon without7 objection.

8 (b) If an objection is raised to an order or decision, 9 subject to subsection (c) and section 6(b) and (c), all of the 10 following apply:

(1) Except as set forth in paragraph (2), the motion ordecision shall be voted on without debate by roll call vote.

13 (2) A motion to adjourn may be decided without a roll
14 call vote unless a roll call vote is demanded by one-fifth of
15 the Senators present.

16 (3) The vote shall be entered on the record.

17 (c) When the doors of the Senate are closed for 18 deliberation, all of the following apply to an objection to an 19 order or decision:

20 (1) Subject to paragraph (2), all of the following21 apply:

(i) No Senator may speak more than once on onequestion.

24 (ii) No Senator may speak for more than ten minutes25 on a question.

(iii) No Senator may speak for more than 15 minutes
on the final question. The 15 minutes allowed under this
subparagraph is on the whole deliberation of the final
question, and not on the final question on each
individual article of impeachment.

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1 (2) A time period under paragraph (1) may be altered if, 2 upon motion and without debate, the Senate consents. Section 24. Oath or affirmation of witnesses. 3 (a) A witness must be sworn in the following form: 4 I, 5 , do swear (or affirm, as 6 the case may be) that the evidence I shall give in the 7 case now pending between the Commonwealth of Pennsylvania 8 and , shall be the truth, the whole truth, and 9 nothing but the truth: (So help me God). 10 (b) The oath shall be administered by the Secretary of the Senate or another authorized person. 11 12 Section 25. Forms. 13 (a) The following is the form of a subpoena to be issued on the application of a manager or of the individual impeached or 14 the individual's counsel: 15 16 То , greeting: You and each of you are hereby commanded to appear before 17 18 the Senate of the Commonwealth of Pennsylvania, on 19 , at the Senate Chamber in the the day of city of Harrisburg, then and there to testify your 20 knowledge in the cause which is before the Senate in 21 which the House of Representatives have impeached..... 22 23 Fail not. 24 , and (President or President pro Witness 25 tempore) of the Senate, at the city of Harrisburg, this 26 day of , in the year of our Lord 27 (President or President pro tempore of the 28 Senate). 29 (b) The following is the form of direction for the service 30 of a subpoena under subsection (a):

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1	The Senate of the Commonwealth of Pennsylvania to
2	, greeting:
3	You are hereby commanded to serve and return the within
4	subpoena according to law.
5	Dated at Harrisburg, this day of , in the year
6	of our Lord .
7	Secretary of the Senate.
8	(c) The following is the form of oath to be administered to
9	the Senators and the President of the Senate sitting in the
10	trial of impeachments:
11	I solemnly swear (or affirm, as the case may be) that in
12	all things appertaining to the trial of the impeachment
13	of , now pending, I will do impartial justice
14	according to the Constitution and laws: (So
15	help me God).
16	(d) The following is the form of summons to be issued and
17	served upon the person impeached:
18	The Commonwealth of Pennsylvania, ss:
19	The Senate of Pennsylvania to , greeting:
20	Whereas the House of Representatives of the Commonwealth
21	of Pennsylvania, did, on the day of ,
22	exhibit to the Senate articles of impeachment against
23	you, the said , in the words following:
24	(insert articles here)
25	And demand that you, the said , should be put to
26	answer the accusations as set forth in said articles, and
27	that such proceedings, examinations, trials, and
28	judgments might be thereupon had as are agreeable to law
29	and justice.
30	You, the said , are therefore hereby
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1 summoned to be and appear before the Senate of 2 Pennsylvania, at their Chamber in the city of Harrisburg, 3 on the dav of , at o'clock , then and there to answer to the said articles of 4 5 impeachment, and then and there to abide by, obey, and 6 perform such orders, directions and judgments as the 7 Senate of Pennsylvania shall make in the premises 8 according to the Constitution and laws of Pennsylvania. Hereof you are not to fail. 9 10 , and (President or President pro tempore Witness

11of the said Senate), at the city of Harrisburg, this day12of, in the year of our Lord.

13 (President or President pro tempore of the Senate).
14 (e) The following is the form of precept to be indorsed on a
15 writ of summons under subsection (d):

16 The Commonwealth of Pennsylvania, ss: The Senate of Pennsylvania to , greeting: 17 You are hereby commanded to deliver to and leave 18 19 , if conveniently to be found, or if not, with 20 to leave at his usual place of abode, or at his usual place of business in some conspicuous place, a true and 21 attested copy of the within writ of summons, together 22 23 with a like copy of this precept; and in whichsoever way 24 you perform the service, let it be done at least days 25 before the appearance day mentioned in the said writ of 26 summons.

Fail not, and made return of this writ of summons and precept, with your proceedings thereon indorsed, on or before the appearance day mentioned in the said writ of summons.

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1Witness, and (President or President pro2tempore of the Senate), at the city of Harrisburg, this3day of, in the year of our Lord

4 (President or President pro tempore of the Senate).
5 (f) Unless otherwise ordered by the Senate, process shall be
6 served by the Sergeant at Arms of the Senate.

7 Section 26. Other time periods.

8 If the Senate fails to sit for the consideration of articles 9 of impeachment on the day or hour fixed, the Senate may, by an 10 order adopted without debate, fix a day and hour for resuming 11 consideration.

# **EXHIBIT F**

# THE GENERAL ASSEMBLY OF PENNSYLVANIA

# SENATE RESOLUTIONNo.388Session of<br/>2022

INTRODUCED BY PITTMAN AND BAKER, NOVEMBER 30, 2022

INTRODUCED, NOVEMBER 30, 2022

#### A RESOLUTION

1 2 3	Directing a Writ of Impeachment Summons to be issued to the Honorable Lawrence Samuel Krasner, District Attorney of Philadelphia.
4	WHEREAS, On November 30, 2022, the House of Representatives
5	exhibited Articles of Impeachment against the Honorable Lawrence
6	Samuel Krasner, District Attorney of Philadelphia, to the
7	Senate; therefore be it
8	RESOLVED, That a Writ of Impeachment Summons, including a
9	copy of the Articles of Impeachment as exhibited to the Senate
10	on November 30, 2022, be issued immediately from the Senate to
11	the Honorable Lawrence Samuel Krasner, District Attorney of
12	Philadelphia; and be it further
13	RESOLVED, That the Writ of Impeachment Summons order and
14	command Lawrence Samuel Krasner to file one and only one Answer
15	and any related pleading, personally or by counsel, to the
16	Articles of Impeachment with Michael C. Gerdes, Interim
17	Secretary and Parliamentarian of the Senate, by 12 noon on
18	December 21, 2022, at his office located at 462 Main Capitol
19	Building, 501 North Third Street, Harrisburg, Pennsylvania

1 17120; and be it further

2 RESOLVED, That the Writ of Impeachment Summons order and 3 command Lawrence Samuel Krasner to be and appear before the Senate of Pennsylvania, at their Chamber in the city of 4 Harrisburg, on January 18, 2023, at 11:30 a.m., unless otherwise 5 directed by the Chair of the Impeachment Committee established 6 by section 10 of the Rules of Practice and Procedure in the 7 8 Senate When Sitting on Impeachment Trials, if any, to answer to the said Articles of Impeachment, and then and there to abide 9 10 by, obey and perform such other orders, directions and judgments as the Senate of Pennsylvania or the Impeachment Committee shall 11 make according to the Constitution, laws of Pennsylvania or 12 13 Rules of the Senate; and be it further

RESOLVED, That Daniel Billings, Sergeant-at-Arms of the Senate, be ordered and commanded to deliver and leave with Lawrence Samuel Krasner, if conveniently to be found, or if not, to leave at his usual place of abode, or at his usual place of business in some conspicuous place, a true and attested copy of the Writ of Impeachment Summons; and be it further RESOLVED, That delivery and service of the Writ of

21 Impeachment Summons occur and be done by December 7, 2022, if 22 possible; and be it further

23 RESOLVED, That the Return of Impeachment Summons by Daniel 24 Billings occur at the beginning of the next actual session day 25 of the Senate after service and delivery of said Summons; and be 26 it further

27 RESOLVED, That the Interim Secretary of the Senate notify the 28 House of Representatives of the filing of any Answer and provide 29 a copy of the Answer to the House; and be it further 30 RESOLVED, That the Interim Secretary of the Senate provide

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- 2 -

1 the Answer to the Presiding Officer of the Senate on the first 2 day the Senate is in session after the Interim Secretary 3 receives it and the Presiding Officer cause the Answer to be 4 printed in the Legislative Journal; and be it further 5 RESOLVED, That, if a timely Answer has not been filed, the 6 Presiding Officer cause a plea of not guilty to be entered; and 7 be it further

8 RESOLVED, That during proceedings of the Impeachment Committee, if one is established, the Chairman of the 9 10 Impeachment Committee be authorized to waive the requirement, 11 under section 18(a) of the special Rules of Practice and 12 Procedure in the Senate When Sitting on Impeachment Trials, that 13 questions by a Senator to a witness, a manager or counsel be 14 reduced to writing and put by the Presiding Officer; and be it 15 further

16 RESOLVED, That the Senate or Impeachment Committee be authorized to provide for the service of any process under 17 18 sections 7(c) and 25(b) of the special Rules of Practice and 19 Procedure in the Senate When Sitting on Impeachment Trials in 20 any manner which the Committee deems appropriate, including the 21 use of the Senate Sergeant-at-Arms; and be it further 22 RESOLVED, That the Senate or the Impeachment Committee proceed with consideration of the Articles of Impeachment at 23 24 dates and times the Senate or the Impeachment Committee shall 25 decide; and be it further

RESOLVED, That the Interim Secretary of the Senate notify the House of Representatives and Lawrence Samuel Krasner of this resolution.

- 3 -

# **EXHIBIT G**



#### HARRISBURG, PA

PRECEPT TO THE SERGEANT-AT-ARMS

The Commonwealth of Pennsylvania, ) SS:

The Senate of Pennsylvania To Daniel Billings, greeting:

You are hereby commanded to deliver and leave with Mr. Lawrence Samuel Krasner, if conveniently to be found, or if not, to leave at his usual place of abode, or at his usual place of business in some conspicuous place, a true and attested copy of the within Writ of Summons, together with a like copy of this Precept; and in whichsoever way you perform the service, let it be done by Wednesday, December 7, 2022 at the latest, if possible.

Fail not, and make return of this Writ of Summons and Precept, with your proceedings thereon endorsed.

Witness Jacob D. Corman, III, and President Pro Tempore of the said Senate, at the City of Harrisburg, this thirtieth day of November, in the year of our Lord 2022.

Im

JACOB D. CORMAN, III President Pro Tempore of the Senate



Attest:

MEGAN L MARTIN

Secretary of the Senate



#### HARRISBURG, PA

#### WRIT OF IMPEACHMENT SUMMONS

The Commonwealth of Pennsylvania,

) ss:

The Senate of Pennsylvania To Mr. Lawrence Samuel Krasner, greeting:

Whereas, the House of Representatives of the Commonwealth of Pennsylvania, did, on the 30th day of November, 2022, exhibit to the Senate Articles of Impeachment against you, the said Lawrence Samuel Krasner, in the words following:

#### **ARTICLE I:**

Misbehavior in Office In the Nature of Dereliction of Duty and Refusal to Enforce the Law

Upon assuming office, District Attorney Krasner terminated more than 30 assistant district attorneys (ADA) from employment with the Philadelphia District Attorney's Office. Many of these terminated assistant district attorneys were senior-level staffers in supervisory roles who possessed significant prosecutorial experience and knowledge of criminal procedure. District Attorney Krasner replaced this vast institutional knowledge in the Philadelphia District Attorney's Office with attorneys who lacked any meaningful experience in prosecuting criminal cases, some of whom only recently graduated from law school.

District Attorney Krasner subsequently withdrew the office from membership in the Pennsylvania District Attorneys Association (PDAA) because, he asserted, PDAA supported regressive and punitive policies. In withdrawing from PDAA, District Attorney Krasner denied the attorneys in his office the ability to participate in the various professional development and training programs provided by PDAA through its educational institute.

Rather than offering traditional prosecutorial training on such subjects as prosecutorial ethics, human trafficking, witness examination, trial advocacy, trial management and achieving justice for domestic violence and sexual assault victims, District Attorney Krasner offered attorneys seminars, including "A New Vision for Criminal Justice in Philadelphia," "Deportation: The Unforeseen Consequences of Prosecution in our Immigrant Community," and "Philadelphia and Safe Injection: Harm Reduction as Public Policy." The Philadelphia District Attorney's Office eventually returned to more traditional prosecutorial training, however, the office continued to focus on issues that promote District Attorney Krasner's radically progressive philosophies rather than how to effectively prosecute a criminal case.

Upon being elected to office, District Attorney Krasner established a series of office policies with the purported purpose to "end mass incarceration and bring balance back to

sentencing," and later adopted a series of policies related to certain crimes or classes of people. These policies include directives not to charge sex workers or individuals for certain classes of crimes such as prostitution or possession of marijuana and marijuana-related drug paraphernalia.

These new policies identified a series of offenses for which the gradation may be reduced with the purpose of "reduc[ing] pre-trial incarceration rates as no bail is required and the shorter time required for hearings expedites Municipal Court and Common Pleas dockets," and requiring disposition of retail theft cases unless the value of the item stolen exceeds \$500 or where the defendant has an extensive history of theft convictions.

District Attorney Krasner instituted policies to make plea offers below the bottom end of the mitigated range under the Sentencing Guidelines from the Pennsylvania Sentencing Commission and seek greater use of house arrest, probation and alternative sentencing when the sentencing guidelines indicate a range of incarceration of less than 24 months.

In February 2018, District Attorney Krasner established a policy that his office "will ordinarily no longer ask for cash bail for...misdemeanors and felonies" listed in the policy, because "[T]he cash bail system is rife with injustice and exacerbates socio-economic and racial inequalities, disproportionately penalizing the poor and people of color."

In November 2018, District Attorney Krasner adopted a policy in which a criminal defendant's immigration status should be considered in the plea-bargaining process, effectively providing that if an immigration consequence is detected pre-trial or with respect to a sentencing recommendation, counsel will advise if an offer can be made to avoid the consequence.

Other policies that District Attorney Krasner directed were as follows:

(1) Assistant district attorneys may not proceed in cases against defendants driving under the influence of cannabis when the defendants blood "contains inactive metabolite (11-Nor-9-Carboxy-Delta-9-THC) or 4 or fewer ng/mls of psycho-active THC" and that "if the defense presents evidence that calls impairment into question, an ADA may consider dropping the charges against the defendant."

(2) The District Attorney's Office "will only oppose motions for redactions or expungements in limited circumstances" and sets forth various scenarios in which the office will agree to, seek or not oppose the expungement of a defendant's criminal history.

(3) The District Attorney's Office directed plea offers and sentencing recommendations:

(i) for felonies, "aimed at an office-wide average period of total supervision among cases of around 18 months or less of total supervision, with a ceiling of 3 years of total supervision or less on each case";

(ii) for misdemeanors, aimed at an office-wide average of "6 months or less of total supervision, with a ceiling of 1 year";

(iii) for all matters, for "concurrent sentences"; and

(iv) for cases involving incarceration, "for a period of parole that is no longer than the period of incarceration."

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Nearly all of District Attorney Krasner's policies "create a presumption" for ADAs to follow

and require approval from District Attorney Krasner himself or a first assistant district attorney for deviations from the policies.

District Attorney Krasner, in an April 2021 report published by the District Attorney's Office (DAO) titled "Ending Mass Supervision: Evaluating Reforms," wrote in his opening letter: "I am proud of the work this office has done to make Philadelphians, particularly Philadelphians of Color, freer from unnecessary government intrusion, while keeping our communities safe." In reality, the policies and practices of the Philadelphia District Attorney's Office instituted under the direction of District Attorney Krasner have led to catastrophic consequences for the people of the City of Philadelphia.

According to the City Controller, spikes in gun violence and homicides have dramatically impacted historically disadvantaged neighborhoods, and those neighborhoods are "primarily low-income with predominately black or African American residents." The Philadelphia Police Department (PPD) reports that the number of homicide victims has increased every year since 2016, more than doubling from 2016 to 2021, with a year-over-year increase of 40% between 2019 and 2020. As of October 16, 2022, there have already been 430 homicides in the City of Philadelphia in 2022. As of October 17, 2022, reported trends gathered from the PPD's "incident" data, which tracks the reporting of all crimes in addition to homicides, shows a 12% increase in all reported offenses, a 6% increase in violent offenses and a 21% increase in property offenses.

While incidents of violent crime are increasing, prosecution of crime by the Philadelphia District Attorney's Office has decreased during this same period. In 2016, the Philadelphia District Attorney's Office reported that only 30% of "all offenses" resulted in a dismissal or withdrawal, but that number spiked to 50% in 2019, 54% in 2020, 67% in 2021 and 65% to date in 2022.

A similar trend is evident when filtering the data for violent crimes, where, in 2016, the withdrawal and dismissed violent crime cases accounted for 48% of all violent crime case outcomes, but that percentage increased to 60% in 2019, to 68% in 2020, to 70% in 2021 and to 66% in 2022 to date. Data from the Pennsylvania Sentencing Commission relating to violations of the Uniform Firearms Act (VUFA) evidences a similar jarring trend. The Sentencing Commission reports that guilty dispositions in the City of Philadelphia declined from 88% in 2015 to 66% in 2020, compared to a decline from 84% to 72% in counties of the second class, with the driver of the decrease being nolle pros dispositions. As compared to the Statewide data and other county classes, in the City of Philadelphia the percent of guilty verdicts has decreased significantly, while the percent of nolle prossed cases has increased.

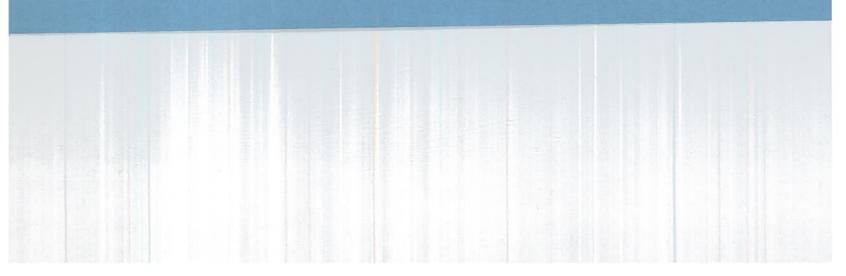
Studies by the Delaware Valley Intelligence Center (DVIC) attempted to provide "an explanation for the increase in homicides and shootings in an effort to begin a conversation to address the challenge at a strategic level," and, significantly, the report notes:

"The rate of prosecution dismissal and withdrawal has been increase [sic] substantially since 2015 under DA [Seth] Williams, and has continued to increase after DA Krasner took office. Furthermore, a closer examination of these dropped cases indicates that more cases are dismissed/withdrawn at the preliminary hearing state [sic] under DA Krasner than the actual trial state []. This implies that, even when criminals are caught with a gun, they are swiftly finding out they may not receive as significant a consequence as they had historically. Notably, the likelihood of being arrested is low to begin with. This means that, criminals know that their likelihood of getting caught with a gun is slim and, even if they get caught, they feel that they can leave without severe (or any) consequences."

The DVIC conducted a "cursory examination" of dismissed/withdrawn cases in 2018/2019 and "found 6 offenders whose cases were dismissed (VUFA former convict charge) and got later involved in shootings...2 of these shootings were fatal and 4 out of these 6 offenders were gang members."

The DVIC studied the prosecution declination for narcotics, retail theft and prostitution arrests from 2016 to 2018, and concluded in its key findings that the percentage of all declinations, not just narcotics, prostitution and retail theft, increased "especially in 2018" to

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more than 7%, when it had been just 2% or less between 2007 and 2015.

In September 2020, the Philadelphia City Council authorized the Committee on Public Safety and the Special Committee on Gun Violence Prevention to study gun violence in the city. This study involved a collaboration between the Controller's Office, Defender Association, Department of Public Health, District Attorney's Office, First Judicial District, Managing Director's Office, Pennsylvania Attorney General and PPD. The published results, called the "100 Shooting Review Committee Report," discusses trends and general findings regarding shootings in the City of Philadelphia. The published results showed the following:

(1) The clearance rate (*i.e.*, when an arrest was made or a suspect that could not be arrested was identified) for fatal shootings in 2020 was 37% and the rate for nonfatal shootings was 18%.

(2) There has been a "marked increase" in the number of people arrested for illegal gun possession without the accusation of an additional offense, including a doubling in arrests for illegal possession of a firearm without a license since 2018.

(3) The initial and final bail amounts set by courts in illegal possession of firearms cases declined between 2015 and 2019 and increased in 2020 and 2021.

(4) Conviction rates in shooting cases declined between 2016 and 2020 from 96% to 80% in fatal shootings and from 69% to 64% in nonfatal shootings.

(5) There is a long-term trend of a reduction in conviction rates for illegal gun possession cases, dropping from 65% in 2015 to 45% in 2020.

In August 2022, the Philadelphia Police Commissioner indicated that her department is short-staffed by approximately 20%, or 1,300 officers, due to low morale, politics, increased scrutiny and "uniquely stringent hiring requirements" during a nationwide shortage.

Police Commissioner Danielle Outlaw stated, "The truth is the homicides are not happening in a vacuum - there are those who are determined to attack and kill their victims. While we are making constant adjustments to mitigate this sickening reality, our officers, simply put, just can't keep up by being everywhere at all times." While the PPD may arrest a suspect for the commission of a crime, the Philadelphia District Attorney's Office is one of the few district attorney's offices in this Commonwealth that reserves unto itself the authority to charge a person for a criminal act.

In October 2022, following yet another act of violence against police in the City of Philadelphia, Police Commissioner Danielle Outlaw issued the following statement:

"We are tired of arresting the same suspects over and over again, only to see them right back out on the street to continue and sometimes escalate their criminal ways. We are tired of having to send our officers into harm's way to serve warrants on suspects who have no business being on the street in the first place.

No - not everyone needs to be in jail. But when we repeatedly see the extensive criminal histories of those we arrest for violent crime, the question needs to be asked as to why they were yet again back on the street and terrorizing our communities.

I am beyond disgusted by this violence. Our entire department is sickened by what is happening to the people that live, work, and visit our city. Residents are tired of it. Business owners are tired of it. Our children are tired of it. We are long past 'enough is enough'."

Acts of violence, and particularly violent crimes committed with firearms, have exacted a heavy toll on victims and their families, with countless lives unnecessarily lost or irretrievably broken, due to the increase of violent crime in the City of Philadelphia. The foregoing acts

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constitute "misbehavior in office" by District Attorney Krasner in that such acts have substantially contributed to the increase in crime in the City of Philadelphia, undermined confidence in the criminal justice system, and betrayed the trust of the citizens of Philadelphia and the Commonwealth.

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

### **ARTICLE II:**

## Misbehavior In Office In the Nature of Obstruction of House Select Committee Investigation

House Resolution 216 of 2022 established the House Select Committee to Restore Law and Order pursuant to Rule 51 of the General Operating Rules of the House. The select committee is authorized and empowered "to investigate, review and make finding and recommendations concerning risking rates of crime, law enforcement and the enforcement of crime victim rights," in the City of Philadelphia.

House Resolution 216 further charges the select committee to make findings and recommendations, including, but not limited to, the following:

(1) Determinations regarding the performance of public officials empowered to enforce the law in the City of Philadelphia, including the district attorney, and recommendations for removal from office or other appropriate discipline, including impeachment.

(2) Legislation or other legislative action relating to policing, prosecution, sentencing and any other aspect of law enforcement.

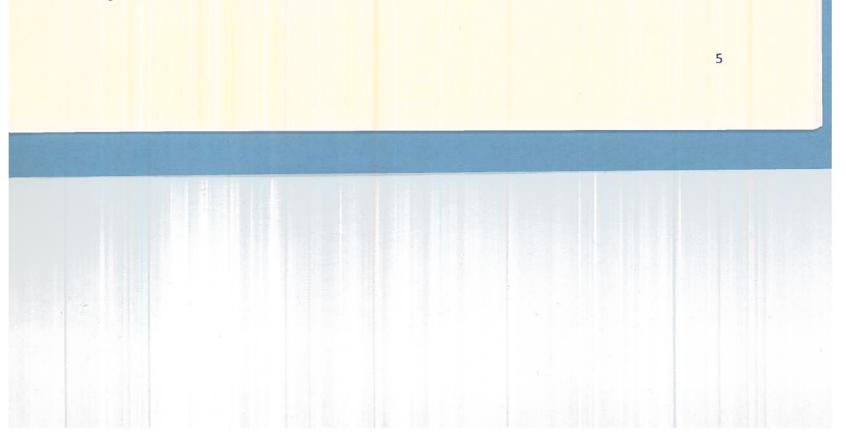
(3) Legislation or other legislative action relating to ensuring the protection, enforcement and delivery of appropriate services and compensation to crime victims.

(4) Legislation or other legislative action relating to ensuring the appropriate expenditure of public funds intended for the purpose of law enforcement, prosecutions or to benefit crime victims.

(5) Other legislative action as the select committee finds necessary to ensure appropriate enforcement of law and order in the City of Philadelphia.

In pursuit of these obligations, the resolution empowers the select committee chair to, among other things, "send for individuals and papers and subpoena witnesses, documents, including electronically stored information, and any other materials under the hand and seal of the chair." The chair issued subpoenas to a number of Philadelphia municipal offices, including the Controller, the Mayor, the Police Department, the Sheriff's Office, the Treasurer and the District Attorney's Office. The subpoenas sought nonprivileged records necessary to fulfill the select committee's obligations to the House of Representatives pursuant to House Resolution 216.

While other municipal offices worked cooperatively with the select committee to respond to the subpoenas issued to them, District Attorney Krasner and his office chose instead to obstruct the select committee's work at every turn. District Attorney Krasner and his office asserted that the select committee was illegitimate and that its subpoenas served "no valid legislative purpose, violating the separation of powers, invading legal privileges, and seeking to deny the constitutional rights of Philadelphia's citizens, especially their democratic right to vote and choose their local leaders."



District Attorney Krasner asserted various claims that held no basis in fact or law, including the following:

(1) District Attorneys are not subject to impeachment.

(2) Impeaching the District Attorney violates the constitutional rights of the people who voted for him.

(3) The District Attorney committed no wrong, and therefore was not required to comply with the committee chair's subpoena.

(4) Impeachment of a public official requires a conviction for a criminal act; and

District Attorney Krasner and his office refused to search for or produce any documents in response to the subpoena. Despite multiple attempts by counsel to the select committee chair to bring District Attorney Krasner and his office into compliance with the subpoenas, explaining on multiple occasions that the select committee was seeking nonprivileged records and, as it related to any record for which the District Attorney believed were privileged, the District Attorney should follow common practice in responding to a subpoena by providing a privilege log to identify those records for which the District Attorney asserts a privilege.

On September 12, 2022, after multiple exchanges between counsel and a Request to Show Cause why the District Attorney should not be held in contempt by the House, the select committee issued an interim report pursuant to Rule 51 of the General Operating Rules of the House of Representatives, notifying the House of District Attorney Krasner's refusal to comply with the subpoena and recommending that the House consider contempt proceedings.

The House of Representatives adopted House Resolution 227 on September 13, 2022, resolving that the House hold District Attorney Krasner in contempt. House Resolution 227 was adopted by a bipartisan vote of 162 to 38.

District Attorney Krasner filed an action in Commonwealth Court on September 2, 2022, in which he raised the same arguments that fail to have any meaningful basis in law or fact. District Attorney Krasner and his office have since feigned partial compliance with the subpoena, providing several public-facing records obtained without the need to engage in any legitimate effort to search for the records.

The select committee chair invited District Attorney Krasner to testify before the select committee in executive session on October 21, 2022. District Attorney Krasner refused to testify in executive session, demanding a public hearing instead. District Attorney Krasner then published a press release which was misleading at best, mischaracterizing the invitation to District Attorney Krasner to testify in yet another moment of grandstanding.

Given the District Attorney's rejection of the invitation to testify in executive session, the select committee was compelled to cancel the hearing.

District Attorney Krasner has, at every turn, obstructed the efforts of the House Select Committee on Restoring Law and Order. He has consistently raised specious claims without a good faith basis in law or fact. Even after the House of Representatives resolved to hold him in contempt, District Attorney Krasner's efforts to comply with subpoenas issued by the select committee chair fall far short of what can be considered a reasonable good faith effort.

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

#### Article III:

Misbehavior In Office In the Nature of Violation of the Rules of Professional Conduct and Code of Judicial Conduct; specifically Rule 3.3 Candor Toward the Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety in the Matter of Robert Wharton v. Donald T. Vaughn

In the Federal habeas corpus proceeding in *Robert Wharton v. Donald T. Vaughn*, Federal District Court Judge Goldberg issued a memorandum order admonishing and sanctioning the District Attorney's Office. Robert Wharton was convicted of murdering the parents of survivor Lisa Hart-Newman, who was seven months old at the time and was left to freeze to death with her deceased parents by Mr. Wharton.

After his conviction, Wharton pursued a death penalty habeas petition in the Federal district court. The District Attorney's Office under prior administrations had opposed this petition.

In 2019, District Attorney Krasner's administration filed a "Notice of Concession of Penalty Phase Relief," stating that it would not seek a new death sentence, and, based on that sentencing relief, the litigation and appeals could end. The concession noted only that the decision to concede was made "[f]ollowing review of this case by the Capital Case Review Committee of the Philadelphia [District Attorney's Office], communication with the victims' family, and notice to [Wharton's] counsel."

Judge Goldberg undertook an independent analysis of the merits of the claim and invited the Pennsylvania Office Attorney General (OAG) to file an amicus brief in the case. In its amicus, the OAG submitted additional facts that the District Attorney's Office had not disclosed, including evidence of prison misconducts, attempted escapes and Department of Corrections concerns regarding "assaultiveness" and "escape" by Mr. Wharton.

The OAG concluded that "given the facts of this investigation and aggravating sentencing factors present in this case, Wharton could not establish a reasonable probability that the outcome of his penalty phase death sentence would have been different if the jury had heard evidence of his alleged 'positive' prison adjustment."

The OAG further determined that members of the family, including victim Ms. Hart-Newman, were not contacted and that they opposed the concession by the District Attorney's Office.

After an evidentiary hearing, Judge Goldberg held as follows:

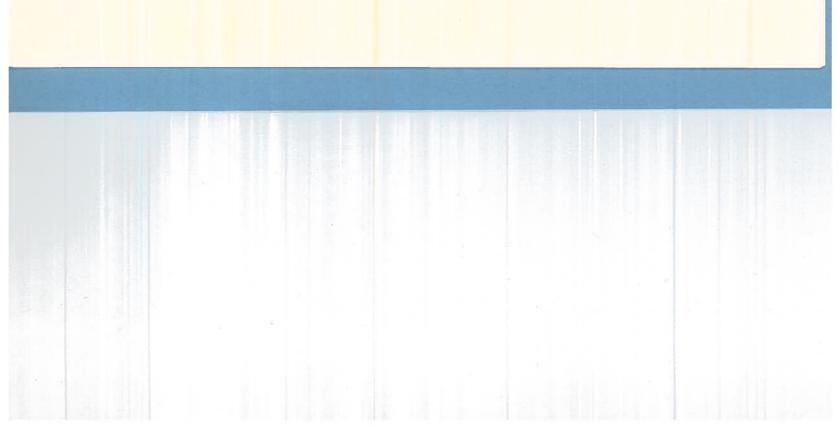
(1) The District Attorney's Office failed to advise the court of significant antimitigation evidence, including that Mr. Wharton had made an escape attempt at a court appearance.

(2) Two of the office's supervisors violated Federal Rule of Civil Procedure 11(b)(3) "based upon that Office's representations to this Court that lacked evidentiary support and were not in any way formed after 'an inquiry reasonable under the circumstances.""

(3) Representations of communication with the victims' family were "misleading," "false," and "yet another representation to the Court made after an inquiry that was not reasonable under the circumstances."

(4) The Law Division Supervisor, Assistant Supervisor and District Attorney's Office violated Rule 11(b)(1), and concluding that the violation was "sufficiently 'egregious' and

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# 'exceptional' under the circumstances to warrant sanctions."

Judge Goldberg imposed nonmonetary sanctions on the District Attorney's Office, requiring that separate written apologies be sent to the victim, Lisa Hart-Newman, and the victim's family members. Given the testimony of the two Law Division supervisors that District Attorney Krasner approved and implemented internal procedures that created the need for this sanction, and that the District Attorney had the sole, ultimate authority to direct that the misleading Notice of Concession be filed, therefore "the apologies shall come from the District Attorney, Lawrence Krasner, personally."

District Attorney Krasner has the sole authority to approve court filings on behalf of Philadelphia District Attorneys office. While in office, District Attorney Krasner directed, approved and or permitted the filing of a "Notice of Concession" and presentation of other pleadings and statements in Federal court which contained materially false and or misleading affirmative statements and purposeful omissions of fact in violation of the Rules of Professional Conduct, Rule 3.3 (Candor Toward the Tribunal) and Rule 8.4 (Professional Misconduct), and Code of Judicial Conduct, Canon 2 (Impropriety and or Appearance of Impropriety).

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

### Article IV:

Misbehavior In Office In the Nature of Violation of the Rules of Professional Conduct; specifically Rule 3.3 Candor Toward the Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety in the matter of *Commonwealth vs. Pownall* 

In his special concurrence in *Commonwealth v. Pownall*, Supreme Court Justice Dougherty highlighted what he feared to be an effort by the District Attorney's Office to deprive certain defendants of a fair and speedy trial. Following the June 2017 incident in which former Philadelphia police officer Ryan Pownall shot and killed David Jones, the District Attorney's Office submitted the matter to an investigative grand jury. The investigating grand jury issued a presentment recommending that Pownall be charged with criminal homicide, possession of an instrument of crime and recklessly endangering another person; and

During trial, the prosecutor filed a motion in limine to preclude the standard peace officer justification defense instruction, based on the assertion that the instruction, which largely tracked language of statute, violated Fourth Amendment prohibition against unreasonable search and seizure. The motion was denied and the prosecution appealed to the Superior Court, which quashed the appeal as unauthorized. The Supreme Court granted the prosecutor's request for allowance of appeal.

The Supreme Court ultimately denied the appeal, but the special concurrence filed by Justice Dougherty illuminated startling behavior by the District Attorney's Office. Justice Dougherty held that the District Attorney's Office's actions during grand jury process "implicate[s] a potential abuse" and stated that "the presentment in this case is perhaps best characterized as a 'foul blow.'" He referred to the grand jury presentment, authored by the District Attorney's Office, as a "gratuitous narrative."

Justice Dougherty also recognized that any abuse of the grand jury could have been remedied by "Statutory safeguards embedded in the process," such as a preliminary hearing. He went on to say, "What is troubling is the DAO's effort to ensure that would not occur," *i.e.*, their filing of a motion to bypass the preliminary hearing.

Justice Dougherty found it "inexplicable" that, in presenting a bypass motion to the Court of Common Pleas, the District Attorney's Office failed to highlight the Investigating Grand Jury Act section 4551(e), which directs that a defendant "shall" be entitled to a preliminary hearing. He emphasized that the District Attorney's Office "appear[ed] to have known [about that requirement] at the time it filed its motion."

As it related to the prosecutor's motion in limine and interlocutory appeal, Justice Dougherty observed that the District Attorney's Office's motion "presented only half the relevant picture." He went on to say that "this type of advocacy would be worrisome coming from any litigant," but coming from a prosecutor, "is even more concerning, particularly in light of the motion's timing...." He cited directly to Pennsylvania Rule of Professional Conduct 3.3 regarding candor to the tribunal.

Further referencing ethical concerns, Justice Dougherty found that the timing of the motion in limine, "[w]hen combined with the other tactics highlighted throughout this concurrence," could lead to the conclusion that the decision to take "an unauthorized interlocutory appeal was intended to deprive [Mr. Pownall] of a fair and speedy trial." Justice Dougherty went on to say:

Now, for the first time before this Court, the DAO finally admits its true intent in all this was simply to use Pownall's case as a vehicle to force judicial determination on 'whether Section 508(a)(1) is facially unconstitutional.' DAO's Reply Brief at 1; see id. at 6 (asserting Section 508's applicability to [Pownall] is not the subject of this appeal"). What's more, despite having assured the trial court it was not trying 'to bar [Pownall] from a defense[.]' N.T. 11/25/2019 at 8, the DAO now boldly asserts it would be appropriate for this Court to rewrite the law and retroactively apply it to Pownall's case because he supposedly 'had fair notice of his inability to rely on this unconstitutional defense[.]' DAO's Brief at 10.

Justice Dougherty concluded, "Little that has happened in this case up to this point reflects procedural justice. On the contrary, the DAO's prosecution of Pownall appears to be "driven by a win-at-all-cost office culture" that treats police officers differently than other criminal defendants. DAO CONVICTION INTEGRITY UNIT REPORT, OVERTURNING CONVICTIONS - AND AN ERA 2 (June 15, 2021) available at tinyurl.com/CIU report (last visited July 19, 2022). This is the antithesis of what the law expects of a prosecutor."

On remand, Common Pleas Court Judge McDermott said that there were "so many things wrong" with the District Attorney's Office's instructions to the investigating grand jury that it warranted dismissing all charges against Mr. Pownall. After hearing testimony from the assistant district attorneys who handled the grand jury and preparation of the presentment, Judge McDermott concluded that the District Attorney's Office failed to provide the legal instructions to the grand jurors on the definitions for homicide and information regarding the use-of-force defense.

In her October 17, 2022, Statement of Findings of Fact and Conclusions of Law, Judge McDermott stated, "The Commonwealth made an intentional, deliberate choice not to inform the grand jurors about the justification defense under Section 508. While [the ADA] was aware of Section 508 and its applicability to the Defendant's case at the time of the Grand Jury proceedings, she decided not to advise the Grand Jury about Section 508 after consulting with other, more senior Assistant District Attorneys."

As it related to Pownall's right to a preliminary hearing, Judge McDermott wrote:

In its Motion to bypass the preliminary hearing, the Commonwealth demonstrated a lack of candor to the Court by misstating the law and providing Judge Coleman with incorrect case law. The Commonwealth was also disingenuous with the Court when it asserted that it had good cause to bypass the preliminary hearing under Pa.R.Crim.P. 565(a) because of the complexity of the case, the large number of witnesses the Commonwealth would have to call, the expense, and the delay caused by a preliminary hearing. As a preliminary hearing was not held in this case, the Defendant's due process rights were violated and the Defendant suffered prejudice.

\* \* \*

Judge McDermott told the District Attorney's Office that if defense counsel had made the decisions that the District Attorney's Office made, she would "declare them incompetent." The District Attorney's Office's own expert report from Gregory A. Warren, Ed.D., of American Law Enforcement Training and Consulting concluded that, given all the facts presented to him, Officer Pownall's "use of deadly force in this case was justified." This expert report was withheld from Pownall by the District Attorney's Office.

District Attorney Krasner has the sole authority to approve court filings on behalf of Philadelphia District Attorneys office. While in office District Attorney Krasner directed, approved and or permitted the filing of motions, presentations of other pleadings and statements to the Grand Jury and the Court which intentionally omitted, concealed and or withheld material facts and legal authority relevant to the judicial proceedings in violation of the Rules of Professional Conduct, Rule 3.3 (Candor Toward the Tribunal), Rule 8.4 (Professional Misconduct) and Code of Judicial Conduct, Canon 2 (Impropriety and or Appearance of Impropriety).

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

## Article V:

Misbehavior In Office In the Nature of Violation of the Rules of Professional Conduct and Code of Judicial Conduct; specifically Rule 3.3 Candor to Tribunal, Rule 8.4 Professional Misconduct, and Canon 2 of the Code of Judicial Conduct Impropriety and Appearance of Impropriety in the matter In re: Conflicts of Interest of Philadelphia District Attorneys Office

During sworn testimony, District Attorney Krasner withheld material facts from the Supreme Court when he testified under oath before the Supreme Court's Special Master. The Special Master was appointed by the Supreme Court pursuant to its King's Bench jurisdiction to investigate whether District Attorney Krasner had a conflict of interest favoring the defendant and appellant, Mumia Abu-Jamal, who had been convicted of first-degree murder of Officer Daniel Faulkner. District Attorney Krasner testified that he "never represented any advocacy organization for Mumia Abu-Jamal."

While affirmatively stating he never represented an "organization" which advocated for Mumia Abu-Jamal, District Attorney Krasner omitted the fact that he had, in fact, represented at least one pro-Mumia activist who was arrested for seeking to intimidate the judge deciding Abu-Jamal's Post Conviction Relief Act ("PCRA") Petition. That activist, who at the time was the "Director" of the "Youth Action Coalition," was arrested along-side local leaders of The International Concerned Family and Friends of Mumia Abu-Jamal, all of whom were protesting outside the home of Abu-Jamal's PCRA judge in an effort to illegally influence the very proceedings at issue in Mumia Abu-Jamal's nunc pro tunc appeal. District Attorney Krasner represented this "Director," and potentially other pro-Mumia activists, against charges for violating a criminal statute that prohibits protesting outside the homes of judicial officers to influence the outcome of cases pending before the judicial officers. Yet, in testifying that he "never represented any advocacy organization for Mumia Abu-Jamal," District Attorney Krasner omitted these material facts, providing a partial and misleading disclosure regarding his connection to the effort to exonerate and free Mumia Abu-Jamal. District Attorney Krasners misleading disclosure was directly relevant to the subject matter under investigation by the Supreme Court in that he was concealing material facts concerning his conflicts of interest in the Mumia Abu-Jamal matter, an issue at the very heart of the Supreme Courts review of the King's Bench Petition filed by the widow of Officer Faulkner. District Attorney Krasner therefore violated Rules of Professional Conduct, Rule 3.3 (Candor Toward the Tribunal), Rule 8.4 (Professional Misconduct) and Code of Judicial Conduct, Canon 2 (Impropriety and or Appearance of Impropriety).

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

#### Article VI:

# Misbehavior in Office in Nature of Violation of Victims Rights

Federal and State law provides for certain rights for victims related to the prosecution and sentencing of the defendants who victimized them or their family members (18 U.S.C. § 3771 (b)(2)(A) and section 201 of the act of November 24, 1998 (P.L.882, No.111), known as the Crime Victims Act). Chief among the rights provided to victims is the right to be kept informed at all stages of the prosecution through clear, respectful and honest communication and to be consulted with regard to sentencing. District Attorney Krasner repeatedly violated, and allowed Assistant District Attorneys under his supervision to violate, the Federal and state victims' rights acts on multiple occasions by specifically failing to timely contact victims, deliberately misleading victims and or disregarding victim input and treating victims with contempt and disrespect.

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

## Article VII:

## Misbehavior In Office In the Nature of Violation of the Constitution of Pennsylvania By Usurpation of the Legislative Function

Pursuant to Article II of the Constitution of Pennsylvania, the legislative power is vested in the General Assembly. District Attorney Krasner as an elected executive in the City of Philadelphia has no authority to create, repeal or amend any state law. Despite this clear separation of powers, District Attorney Krasner has contravened the authority of the legislature by refusing to prosecute specifically prohibited conduct under state law. Rather than exercising his inherent discretionary powers to review and determine charges on a caseby-case basis, District Attorney Krasner, in his capacity as the Commonwealth's Attorney in the City of Philadelphia, unilaterally determined, directed and ensured that certain crimes would no longer be prosecuted and were therefore de facto legal.

These crimes include prostitution, theft and drug-related offenses, among others. In particular, the *de facto* legalization of prostitution by District Attorney Krasner has had a devastating impact on women who are victims of sex trafficking and the communities where they are trafficked. Refusing to prosecute retail theft of property with less than a value of

\$500, District Attorney Krasner has created an atmosphere of lawlessness in Philadelphia, with the direct effect of causing businesses to curtail activity or cease doing business altogether in Philadelphia. District Attorney Krasner's refusal to prosecute those caught driving under the influence of marijuana, aside from contributing to the lawlessness in the city, has created dangerous situations for the health, safety and welfare of the people in Philadelphia. District Attorney Krasner *de facto* legalizing such acts that the General Assembly has determined to be illegal is a clear usurpation of legislative powers in violation of the Constitution of Pennsylvania, and thus constitutes misbehavior in office.

WHEREFORE, District Attorney Lawrence Samuel Krasner is guilty of an impeachable offense warranting removal from office and disqualification to hold any office of trust or profit under this Commonwealth.

The House of Representatives hereby reserves to itself the right and ability to exhibit at any time after adoption of this resolution further or more detailed Articles of Impeachment against District Attorney Lawrence Samuel Krasner, to reply to any answers that District Attorney Lawrence Samuel Krasner may make to any Articles of Impeachment which are exhibited and to offer proof at trial in the Senate in support of each and every Article of Impeachment which shall be exhibited by them.

And demand that you, the said Lawrence Samuel Krasner, should be put to answer the accusations as set forth in said articles, and that such proceedings, examinations, trials, and judgments might be thereupon had as are agreeable to law and justice.

Therefore, the Senate of Pennsylvania directs that you, the said Lawrence Samuel Krasner, be ordered and commanded to file one and only one written Answer and any related Pleading, if any, personally or by counsel, to said Articles of Impeachment, with Michael C. Gerdes, Interim Secretary and Parliamentarian of the Senate on or before 12:00 o'clock Noon the twenty-first (21<sup>st</sup>) day of December, 2022, at his office located at 462 Main Capitol Building, 501 North Third Street, Harrisburg, Pennsylvania 17120.

You, the said Lawrence Samuel Krasner, are therefore further hereby summoned to be and appear before the Senate of Pennsylvania, at their Chamber in the city of Harrisburg, on the eighteenth (18<sup>th</sup>) day of January, 2023, at 11:30 o'clock a.m., unless otherwise directed by the Chair of the Impeachment Committee established by Section 10 of the Rules of Practice and Procedure in the Senate When Sitting On Impeachment Trials, if any, to answer to the said articles of impeachment, and then and there to abide by, obey and perform such other orders, directions and judgments as the Senate of Pennsylvania or the Impeachment Committee shall make according to the Constitution, laws of Pennsylvania or Rules of the Senate.

Hereof you are not to fail.

Witness Jacob D. Corman, III, and President Pro Tempore of the said Senate, at the City of Harrisburg, this thirtieth day of November, in the year of our Lord 2022.



Joer D. JACOB D. CORMAN, III

President Pro Tempore of the Senate

Attest:

MEGAN L MARTIN Secretary of the Senate